

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

Annual Financial Report

For the Fiscal Year Ended June 30, 2015

LA GRANDE URBAN REWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

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LA GRANDE URBAN RENEWAL AGENCY

(A COMPONENT UNIT OF THE CITY OF LA GRANDE, OREGON)

OFFICIALS OF THE AGENCY

JUNE 30, 2015

BOARD OF DIRECTORS

<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
Steve Clements	Mayor	December 31, 2016
Gary Lillard	Mayor Pro Tem	December 31, 2018
John Bozarth	Council Member	December 31, 2016
Wayne Brown	Council Member	December 31, 2016
John Lackey	Council Member	December 31, 2016
Troy Pointer	Council Member	December 31, 2018
Justin Rock	Council Member	December 31, 2018

AGENCY ADDRESS

LA GRANDE URBAN RENEWAL AGENCY

1000 Adams Avenue

P.O. Box 670

La Grande, Oregon 97850

www.cityoflagrande.org



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Pendleton, OR 97801
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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors
La Grande Urban Renewal Agency
La Grande, Oregon

We have audited the accompanying financial statements of the governmental activities and each major fund of La Grande Urban Renewal Agency (*a component unit of the City of La Grande, Oregon*) as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

A

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of La Grande Urban Renewal Agency (a component unit of the City of La Grande, Oregon), as of June 30, 2015, and the respective changes in financial position, and the budgetary comparison for the Urban Renewal General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages a to d and Disclosures for an Agency's Street System Based on a Condition Index be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the La Grande Urban Renewal Agency's basic financial statements. The supplemental budgetary schedule for the Debt Fund is presented for purposes of additional analysis and is not a required part of the financial statements.

The budgetary schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects, in relation to the basic financial statements as a whole.

Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 21, 2015, on our consideration of the Agency's internal control over financial reporting and on tests of its compliance with the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-000 to 162-10-320. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

Dickey and Tremper, LLP

Dickey and Tremper, LLP
Certified Public Accountants and Consultants

December 21, 2015

MANAGEMENT'S DISCUSSION AND ANALYSIS

URBAN RENEWAL AGENCY of the CITY OF LA GRANDE, OREGON
(A Component Unit of the City of La Grande, Oregon)

Management's Discussion and Analysis
June 30, 2015

This discussion and analysis of the La Grande Urban Renewal Agency (Agency) presents the highlights of financial activities and financial position for the Agency for the year ended June 30, 2015 (FY15). It has been prepared by management based on currently known facts, decisions and conditions that existed and should be read in conjunction with the financial statements and notes which follow this section.

Financial Highlights

- The Agency's net position decreased by \$543,509 during the fiscal year ended June 30, 2015.
- The net position of the Agency on June 30, 2015 decreased approximately 18.8% from \$2,887,537 to \$2,344,028.
- Overall, expenditures increased by \$832,394 to \$1,609,227. The primary expenditure for FY15 was the expenditures associated with the Adams Avenue Streetscape project.

Overview of the Financial Statements

The following discussion and analysis are intended to serve as an introduction to the Agency's basic financial statements and other required supplementary information. The Agency's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements.

1. Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Agency's finances in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the Agency's assets and liabilities, with the difference between the two reported as "net position." Over time, increases or decreases in net position may serve as a useful tool of whether the financial position of the Agency is improving or deteriorating.

The *Statement of Activities* presents information showing how the Agency's net position changed during the most recent fiscal year. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. Examples would include earned but uncollected property taxes (future inflow), and interest accrued but not paid for debt service (future outflow).

The governmental activities of the Agency include the following:

- Acquisition and construction of capital facilities and infrastructure
- Servicing long-term debt

The agency has no business-type activities.

2. Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Agency uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the Agency are governmental funds.

The Agency maintains two individual governmental funds:

URBAN RENEWAL AGENCY of the CITY OF LA GRANDE, OREGON
(A Component Unit of the City of La Grande, Oregon)

Management's Discussion and Analysis
June 30, 2015

Overview of the Financial Statements – (continued)

Governmental funds – Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the Agency-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Agency's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the Agency-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the Agency-wide financial statements. By doing so, readers may better understand the long-term impact of the Agency's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

3. Notes to the Basic Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided. They are an integral part of the financial statements and should be read in conjunction with them.

In addition to this discussion and analysis, this report also presents required supplementary information concerning budgetary comparison for the two funds of the Agency.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Agency, the total net position decreased by \$543,509 to \$2,344,028 at the close of fiscal year 2015.

LA GRANDE URBAN RENEWAL AGENCY NET POSITION

	Governmental Activities	
	2014	2015
Cash and Investments	\$ 1,066,400	\$ 2,658,534
Other assets	\$ 3,859,318	\$ 3,669,258
Total Assets	\$ 4,925,718	\$ 6,327,792
Other liabilities	\$ 61,960	\$ 475,296
Long-Term liabilities	\$ 1,976,221	\$ 3,508,468
Total Liabilities	\$ 2,038,181	\$ 3,983,764
Net Position		
Restricted	\$ 1,636,186	\$ 2,344,028
Total Net Position	\$ 2,887,537	\$ 2,344,028

URBAN RENEWAL AGENCY of the CITY OF LA GRANDE, OREGON
(A Component Unit of the City of La Grande, Oregon)

Management's Discussion and Analysis
June 30, 2015

Total liabilities of \$3,983,764 include current liabilities of \$606,195 and noncurrent liabilities of \$3,377,569.

Government-wide Financial Analysis – (continued)

The Statement of Activities presents the changes in net position by detailing revenues and expenses for the Fiscal Years 2014 and 2015.

LA GRANDE URBAN RENEWAL AGENCY SUMMARY OF CHANGES IN NET POSITION

	Governmental Activities	
	2014	2015
REVENUES		
Property taxes	\$ 988,964	\$ 1,060,162
Interest	\$ 5,135	\$ 5,556
Other	\$ 3,182	\$ -
Total Revenues	\$ 997,281	\$ 1,065,718
EXPENSES		
Community development	\$ 701,682	\$ 1,520,036
Interest on long-term debt	\$ 75,151	\$ 89,191
Total Expenses	\$ 776,833	\$ 1,609,227
INCREASE (DECREASE) IN NET POSITION	\$ 220,448	\$ (543,509)
PRIOR PERIOD ADJUSTMENT	\$ -	\$ -
BEGINNING NET POSITION	\$ 2,667,089	\$ 2,887,537
ENDING NET POSITION	\$ 2,887,537	\$ 2,344,028

The Agency's activities are governmental activities. The majority of support for governmental activities comes from taxes.

Capital Assets and Debt Administration

The Agency has one capital project fund (general). Capital projects funds are used to account for the accumulation of resources for, and expenditures of, the acquisition or construction of major capital facilities. The Agency investments include land and land improvements of public infrastructure.

The total long-term debt outstanding at June 30, 2015 is \$3,508,468. This is an increase of \$1,532,247 resulting from scheduled debt service payments. New debt was issued in February 2015 for the Adams Avenue Streetscape project in the amount of \$1,550,000.

URBAN RENEWAL AGENCY of the CITY OF LA GRANDE, OREGON
(A Component Unit of the City of La Grande, Oregon)

Management's Discussion and Analysis
June 30, 2015

Obligations Outstanding

OUTSTANDING DEBT

	Governmental Activities		Business-Type Activities		Total	
	<u>6/30/2014</u>	<u>6/30/2015</u>	<u>6/30/2014</u>	<u>6/30/2015</u>	<u>6/30/2014</u>	<u>6/30/2015</u>
Oregon Economic Development	\$ 1,006,789	\$ 976,117	\$ -	\$ -	\$ 1,006,789	\$ 976,117
Urban Renewal Bond 2012A	\$ 955,000	\$ 955,000	\$ -	\$ -	\$ 955,000	\$ 955,000
Urban Renewal Bond 2015A	\$ -	\$ 1,550,000	\$ -	\$ -	\$ -	\$ 1,550,000
Deferred Premium	\$ 14,432	\$ 27,351	\$ -	\$ -	\$ 14,432	\$ 27,351
Totals	<u>\$ 1,976,221</u>	<u>\$ 3,508,468</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,976,221</u>	<u>\$ 3,508,468</u>

Additional information on the Agency's bonded debt can be found in the notes to the basic financial statements.

Budgetary Highlights

No changes were made to the adopted budget during the year. Actual property tax revenues of the Agency were more than budgeted by \$64,565. While actual expenditures were less than budgeted due to a targeted partnership project that was extended into FY15-16, the transfer from the Debt fund to the General fund was out of balance due to the Adams Avenue project expenditures exceeding the budgeted amount anticipated. The Agency is collecting sufficient tax revenue to cover all annual operational and debt service expenditures.

Requests for Information

The Agency's financial statements are designed to present Agency taxpayers, customers, investors and creditors with a general overview of the Agency's finances and to demonstrate the Agency's accountability. If you have questions about this report or need additional financial information, please contact Robert Strobe, City Manager at 1000 Adams Avenue, La Grande, OR 97850 or rstrobe@cityoflagrande.org

BASIC FINANCIAL STATEMENTS

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

STATEMENT OF NET POSITION
June 30, 2015

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 2,658,534
Receivables:	
Property taxes	95,172
Notes	150,000
Investment in IOFF building	393,385
Capital assets:	
Land	237,756
Infrastructure on modified approach	1,872,218
Depreciable assets, net of depreciation	<u>920,727</u>
Total assets	<u>6,327,792</u>
DEFERRED OUTFLOW OF RESOURCES	<u>-</u>
LIABILITIES	
Accounts payable and accrued liabilities	430,254
Accrued interest payable	45,042
Long-term obligations:	
Due within one year	130,899
Due in more than one year	<u>3,377,569</u>
Total liabilities	<u>3,983,764</u>
DEFERRED INFLOW OF RESOURCES	<u>-</u>
NET POSITION	
Restricted for urban renewal	<u>2,344,028</u>
Total net position	<u><u>\$ 2,344,028</u></u>

The notes to the basic financial statements are an integral part of this statement.

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2015

Functions/Programs	Expenses	Program Revenues			Net (Expenses) and Changes
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
Community development	\$ 1,520,036	\$ -	\$ -	\$ -	\$ (1,520,036)
Interest on long-term obligations	89,191	-	-	-	(89,191)
Total governmental activities	<u>\$ 1,609,227</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(1,609,227)</u>
General revenues:					
Property taxes levied for:					
Debt service					1,060,162
Interest and investment earnings					<u>5,556</u>
Total general revenues					<u>1,065,718</u>
Change in net position					(543,509)
Net position, beginning					<u>2,887,537</u>
Net position, ending					<u>\$ 2,344,028</u>

The notes to the basic financial statements are an integral part of this statement.

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

BALANCE SHEET
GOVERNMENTAL FUND
June 30, 2015

	General Fund	Debt Fund	Totals
ASSETS			
Cash and cash equivalents	\$ 1,892,103	\$ 766,431	\$ 2,658,534
Receivables:			
Property taxes	-	95,172	95,172
Notes	150,000	-	150,000
 Total assets	<u>\$ 2,042,103</u>	<u>\$ 861,603</u>	<u>\$ 2,903,706</u>
LIABILITIES			
Accounts payable and accrued liabilities	\$ 430,254	\$ -	\$ 430,254
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue	150,000	82,946	232,946
FUND BALANCE			
Restricted for urban renewal	1,461,849	778,657	2,240,506
 Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 2,042,103</u>	<u>\$ 861,603</u>	<u>\$ 2,903,706</u>

**Amounts reported for governmental activities in the
Statement of Net Position are different because:**

Fund balance, restricted above		\$ 2,240,506
Long-term assets that are not available to pay for current-period expenditures are deferred in the funds.		232,946
Capital assets purchased by governmental activities are not financial resources and are not reported in the fund.		3,030,701
Investment in real estate used in governmental activities is not a financial resource and therefore is not reported in the funds. This asset consists of the investment in IOFF building.		393,385
Long-term liabilities, including notes payable, bonds payable, the related premium on bonds payable, and accrued interest are not due and payable in the current period and, therefore, are not reported in the funds.		
Accrued interest payable	\$ (45,042)	
Bond premium, net	(27,351)	
Bonds payable	(2,505,000)	
Notes payable	(976,117)	
		<u>(3,553,510)</u>
Net position of governmental activities		<u><u>\$ 2,344,028</u></u>

The notes to the basic financial statements are an integral part of this statement.

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

**STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES**

GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2015

	General Fund	Debt Fund	Totals
REVENUES			
Property taxes	\$ -	\$ 1,055,565	\$ 1,055,565
Interest on investments	-	5,556	5,556
TOTAL REVENUES	-	1,061,121	1,061,121
EXPENDITURES			
Current:			
Community development	392,481	-	392,481
Capital outlay	930,685	-	930,685
Debt service	-	105,371	105,371
TOTAL EXPENDITURES	1,323,166	105,371	1,428,537
REVENUES OVER (UNDER) EXPENDITURES	(1,323,166)	955,750	(367,416)
OTHER FINANCING SOURCES (USES)			
Issuance of debt	1,550,000	-	1,550,000
Bond premium	13,939	-	13,939
Transfers in	1,201,702	-	1,201,702
Transfers out	-	(1,201,702)	(1,201,702)
TOTAL OTHER FINANCING SOURCES (USES)	2,765,641	(1,201,702)	1,563,939
NET CHANGE IN FUND BALANCE	1,442,475	(245,952)	1,196,523
FUND BALANCE, Beginning	19,374	1,024,609	1,043,983
FUND BALANCE, Ending	\$ 1,461,849	\$ 778,657	\$ 2,240,506

The notes to the basic financial statements are an integral part of this statement.

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**
For the Fiscal Year Ended June 30, 2015

Net change in fund balance - governmental fund	\$ 1,196,523
Amounts reported for governmental activities in the Statement of Activities are different because of the following:	
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Deferred inflows of resources	4,597
Repayment of long-term obligation's principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position.	30,672
Issuance of debt and bond premiums are financial resources in the governmental funds, but the issuance increases long-term obligations in the Statement of Net Position.	(1,563,939)
Some expenses reported in the Statement of Activities do not require the use of current financial resources, and are not reported as expenditures in governmental funds.	
Change in accrued interest payable	(15,512)
Depreciation	(196,870)
Amortization of bond premium	1,020
	<hr/>
Change in net position - governmental activities	<u><u>\$ (543,509)</u></u>

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
GENERAL FUND
For the Fiscal Year Ended June 30, 2015

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive / (Negative)
	Original	Final		
REVENUES				
Intergovernmental	\$ 25,000	\$ 25,000	\$ -	\$ (25,000)
TOTAL REVENUES	<u>25,000</u>	<u>25,000</u>	<u>-</u>	<u>(25,000)</u>
EXPENDITURES				
Current:				
Community development:				
Materials and services	408,001	408,001	392,481	15,520
Capital outlay	2,630,000	2,630,000	930,685	1,699,315
Contingency	<u>75,000</u>	<u>75,000</u>	<u>-</u>	<u>75,000</u>
TOTAL EXPENDITURES	<u>3,113,001</u>	<u>3,113,001</u>	<u>1,323,166</u>	<u>1,789,835</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(3,088,001)</u>	<u>(3,088,001)</u>	<u>(1,323,166)</u>	<u>1,764,835</u>
OTHER FINANCING SOURCES (USES)				
Issuance of debt	2,000,000	2,000,000	1,550,000	(450,000)
Bond premium	-	-	13,939	13,939
Transfers in	<u>1,035,001</u>	<u>1,035,001</u>	<u>1,201,702</u>	<u>166,701</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>3,035,001</u>	<u>3,035,001</u>	<u>2,765,641</u>	<u>(269,360)</u>
NET CHANGE IN FUND BALANCE	<u>(53,000)</u>	<u>(53,000)</u>	<u>1,442,475</u>	<u>1,495,475</u>
FUND BALANCE, Beginning	<u>71,500</u>	<u>71,500</u>	<u>19,374</u>	<u>(52,126)</u>
FUND BALANCE, Ending	<u>\$ 18,500</u>	<u>\$ 18,500</u>	<u>\$ 1,461,849</u>	<u>\$ 1,443,349</u>

The notes to the basic financial statements are an integral part of this statement.

NOTES TO THE BASIC FINANCIAL STATEMENTS

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

NOTES TO THE BASIC FINANCIAL STATEMENTS
For the Fiscal Year Ended June 30, 2015

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

The accompanying financial statements present the activities of the La Grande Urban Renewal Agency. The agency was formed on November 17, 1999 for the purpose of assisting in the economic development of the City of La Grande and is responsible for the urban growth and development within its boundaries. The Agency is a component unit of the City of La Grande and is financially accountable to the City. In addition, the Agency's governing body is the same as that of the City of La Grande's governing body, giving the City the ability to significantly impose its will over the Agency. Management of the Agency consists of those individuals responsible for the day-to-day operations of the City of La Grande; and the Agency provides services wholly within the City boundaries with the intention of increasing tax revenues and employment.

The financial activities of the Agency are also presented as a blended component unit in the City of La Grande financial statements. Complete financial statements for the City of La Grande may be obtained at the City of La Grande's office located at 1000 Adams Avenue, La Grande, Oregon 97850.

B. Agency-wide and Fund Financial Statements

The agency-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all activities of the Agency. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* are supported by taxes and intergovernmental revenues.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The agency-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental Funds are funded by a variety of resources, which include Restricted, Committed, Assigned, and Unassigned sources. Unless specifically tracked, expenditures are assumed to begin with Restricted, Committed, Assigned, and lastly, Unassigned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the Agency. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgment, are recorded only when payment is due.

The Agency reports the following major governmental funds:

The *General Fund* is the primary operating fund of the Agency and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

The *Debt Fund* is used to account for the accumulation of resources for, and the payment of, general and long term principle and interest.

D. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

E. Cash and Cash Equivalents

The Agency's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

The Agency's bank accounts and investments are maintained in a central pool of cash and investments with the City of La Grande that is available for use by all funds. Each fund's portion of this pool is reported on the combined balance sheet as cash and cash equivalents.

The investment policy of the Agency is to invest in the Local Government Investment Pool (LGIP), U.S. Government Obligations, and interest bearing demand deposits with local banks and to transfer resources to the general checking account as the need arises. This policy is in accordance with ORS 294.035, which specifies the types of investments, authorized for municipal corporations. The Agency allocates earnings on investments to each fund based on the year to date net income for each fund.

Investments in the LGIP are reported at amortized cost, which approximates fair value in accordance with GASB Statement Number 31, and are considered cash equivalents for financial reporting purposes.

F. Receivables and Payables

Receivables including property taxes, accounts, entitlements, and shared revenues are reported in accordance with the policies enumerated in paragraph C above.

G. Fund Equity

Restricted Fund Balance represents amounts that are constrained for Urban Renewal capital projects. Generally the purpose for each is indicated by the account title on the face of the balance sheet.

When the option is available to use restricted or unrestricted resources for any purpose, the Agency expends restricted resources first. When the option is available to use committed, assigned, or unassigned resources for any purpose, the Agency expends committed resources before assigned resources, and assigned resources before unassigned resources.

H. Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The Agency reports all major general infrastructure assets constructed or acquired using the modified method. All other assets are depreciated using the straight-line basis over the following estimated useful lives:

Land Improvements	10 – 50 years
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I. Long-Term Obligation

In the agency-wide financial statements, long-term debt obligations are reported as liabilities in the Statement of Net Position.

In the fund financial statements, governmental fund types report the face amount of debt issued as other financing sources.

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Generally, Oregon Local Budget Law requires annual budgets be adopted for all funds. The modified accrual basis of accounting is used for all budgets. All annual appropriations lapse at fiscal year end.

The Agency begins its budgeting process by appointing Budget Committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The Board of Directors adopts the budget, makes appropriations, and declares the tax levy no later than June 30. Expenditure appropriations may not be legally over-expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

The resolution authorizing appropriations for each fund sets the level at which expenditures cannot legally exceed appropriations. The Agency established the levels of budgetary control at the materials and services, capital outlay, debt service, and all other requirement levels for all funds.

B. Excess of Expenditures over Appropriations

Expenditures exceeded appropriations for transfers out in the Debt Fund by \$16,701.

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

Deposits. The Governmental Accounting Standards Board has adopted accounting principles generally accepted in the United States of America (GAAP), which includes standards to categorize deposits to give an indication of the level of custodial credit risk assumed by the Agency at June 30, 2015. If bank deposits at year end are not entirely insured or collateralized with securities held by the district or by its agent in the Agency's name, the Agency must disclose the custodial credit risk that exists.

The Agency maintains a cash pool with the City of La Grande that is available for use by all funds. Each fund type's portion of this pool is reported on the combined balance sheet as cash and cash equivalents. Please refer to the City's basic financial statements, issued under a separate cover, for additional information pertaining to the nature and collateralization of the City's deposits and investments.

Custodial credit risk for deposits is the risk that, in the event of a bank failure, a government's deposits may not be returned to it. The Agency does not have a formal policy for custodial credit risk.

Investments. In connection with their shared funds with the City of La Grande, the Agency has invested funds in the State Treasurer's Oregon Short-Term Fund Local Government Investment Pool during the year. The Oregon Short-Term Fund is the local government investment pool for local governments and was established by the State Treasurer. It was created to meet the administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). Local Government Investment Pool (LGIP) is an unrated external investment pool managed by the State Treasurer's office, which allows governments within the state to pool their funds for investment purposes. The amounts invested in the pool are not classified by risk categories because they are not evidenced by securities that exist in physical or book entry form as defined by GASB Statement No. 40.

In addition, the Oregon State Treasury LGIP distributes investment income on an amortized cost basis and the participant's equity in the pool is determined by the amount of participant deposits, adjusted for withdrawals and distributed income. Accordingly, the adjustment to fair value would not represent an expendable increase in the Agency's cash position.

Investments in the Oregon State Treasury LGIP are made under the provision of ORS 194.180. These funds are held in the Agency's name and are not subject to collateralization requirements or ORS 295.015. Investments are stated at cost, which approximates fair value.

Credit risk. State statutes authorize the Agency to invest primarily in general obligations of the US Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, certain commercial papers, and the State Treasurer's investment pool, among others. The Agency has no formal investment policy that further restricts its investment choices.

Concentration of Credit Risk. The Agency is required to provide information about the concentration of credit risk associated with its investments in one issuer that represents 5 percent or more of the total investments, excluding investments in external investment pools or those issued and explicitly guaranteed by the U.S. Government. The Agency has no such investments.

Interest Rate Risk. The Agency has no formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

The Agency's cash and cash equivalents by fund at June 30, 2015 are shown below:

Governmental activities:	
General Fund	\$ 1,892,103
Debt Fund	<u>766,431</u>
Total cash and cash equivalents	<u>\$ 2,658,534</u>

B. Receivables

At June 30, 2015 the Agency's receivables are as follows:

Property taxes	\$ 95,172
Notes	<u>150,000</u>
Total receivables	<u>\$ 245,172</u>

Property taxes are assessed and attach as an enforceable lien on property as of July 1. Taxes are levied on July 1 and are payable on November 15. They may be paid in installments due November 15, February 15, and May 15. Taxes are billed and collected by Union County and remittance to the Agency is made at periodic intervals. The Agency levied taxes at its maximum taxing authority. After reductions for offsets and additional taxes and penalties, this resulted in a net levy of \$1,083,135.

C. Deferred Outflows/Inflows of Resources

In addition to liabilities, the statement of financial position and or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item unavailable revenue is reported only in the governmental fund balance sheet. The amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The unavailable revenues reported in the governmental funds included \$82,946 in property taxes and \$150,000 in notes receivable.

D. Capital Assets

Capital Assets activity for the Agency for the year ended June 30, 2015, was as follows:

Description	Balance July 1, 2014	Increases	Decreases	Balance June 30, 2015
Capital Assets not being depreciated				
Land	\$ 237,756	\$ -	\$ -	\$ 237,756
Infrastructure	1,872,218	-	-	1,872,218
Total non-depreciable	2,109,974	-	-	2,109,974
Capital Assets being depreciated				
Land Improvements	2,331,605	-	-	2,331,605
Total depreciable	2,331,605	-	-	2,331,605
Less: Accumulated Depreciation				
Land Improvements	(1,214,008)	(196,870)	-	(1,410,878)
Total capital assets being depreciated, net	1,117,597	(196,870)	-	920,727
Total Governmental Activities URA, net	\$ 3,227,571	\$ (196,870)	\$ -	\$ 3,030,701

E. Long – Term Obligations

On June 8, 2006 the Agency entered into a loan contract with Oregon Economic Development. This loan was for the construction of the La Grande Business & Technology Park. The total loan contract was for \$2,058,286. Principal and interest at 3.52% annually was due in one lump-sum payment 30 months after the first draw. The first draw was received on September 12, 2007, resulting in a maturity date of March 12, 2010. The final draw of \$227,281 was received on February 26, 2008. A lump payment of \$1,000,000 was made on April 23, 2009 that consisted of \$905,793 of principle and \$94,207 of accrued interest. The remaining balance of \$1,152,493 was refinanced on May 27, 2009. The loan is due in annual installments beginning on December 1, 2009 for 25 years at variable interest rates ranging from 3.00% to 5.25%.

Future annual requirements are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>
2016	\$ 35,899	\$ 45,451
2017	36,135	44,015
2018	36,381	42,570
2019	36,636	41,114
2020	41,918	39,557
2021-2025	224,550	169,000
2026-2030	285,111	108,715
2031-2034	279,487	33,801
	<u>\$ 976,117</u>	<u>\$ 524,223</u>

On February 21, 2012 the Agency issued bonds under the Local Oregon Capital Asset Program sponsored by the League of Oregon Cities. These bonds were used for the funding of the "Big H" streetscape project. The total certificates of participation issued was \$1,035,000. Interest only payments were required until December 1, 2013, after which the loan is due in annual installments of principal and semi annual installments of interest for 20 years. Interest is at a fixed rate for each maturity ranging from 1% to a maximum average interest rate of 3.5%.

In February 2015 the Agency issued bonds under the Local Oregon Capital Asset Program sponsored by the League of Oregon Cities. These bonds were used for the funding of the Adams Avenue Streetscape Project. The total certificates of participation issued was \$1,550,000. An interest only payment is due December 1, 2015, after which the loan is due in annual installments of principal and semi annual installments of interest for 19 years. Interest is at a fixed rate for each maturity ranging from 2% to a maximum average interest rate of 3.5%.

Future annual requirements are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>
2016	\$ 95,000	\$ 87,631
2017	110,000	74,368
2018	110,000	71,512
2019	115,000	69,525
2020	115,000	67,236
2021-2025	620,000	287,877
2026-2030	730,000	175,663
2031-2034	610,000	47,426
	<u>\$2,505,000</u>	<u>\$ 881,238</u>

Changes in long-term obligations for the fiscal year ended June 30, 2015, are as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Oregon Economic Development	\$ 1,006,789	\$ -	\$ 30,672	\$ 976,117	\$ 35,899
Urban Renewal Bonds	955,000	1,550,000	-	2,505,000	95,000
Deferred Premium	14,432	13,939	1,020	27,351	-
Total Long Term Obligations	<u>\$ 1,976,221</u>	<u>\$ 1,563,939</u>	<u>\$ 31,692</u>	<u>\$ 3,508,468</u>	<u>\$ 130,899</u>

F. Fund Balance Classification

Fund balance by classification for the year ended June 30, 2015 are as follows:

Fund Balance	URA General Fund	URA Debt Fund	Total
Restricted for:			
Urban Renewal	<u>\$ 1,461,849</u>	<u>\$ 778,657</u>	<u>\$ 2,240,506</u>
Total Fund Balance	<u>\$ 1,461,849</u>	<u>\$ 778,657</u>	<u>\$ 2,240,506</u>

G. Risk Management

The Agency is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; errors and omissions; and natural disasters for which the Agency carries commercial insurance coverage in the name of the City. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage for the past three years.

H. Commitments & Contingencies

On April 2, 2012 the La Grande Urban Renewal Agency was deeded a commercial building located at 1106 Adams Avenue, La Grande, Oregon. The property was in need of significant repairs and environmental cleanup. The Agency performed repairs and cleanup costs and the building is currently for sale.

The Agency awarded a grant of \$500,000 to establish a new grocery store. The first \$100,000 installment was disbursed after year end and the Agency has received the first request for the construction portion of the grant.

The Agency committed funding of \$223,095 to various projects for the 2016 fiscal year along with the annual budget process.

I. Related Party Transactions

The Urban Renewal Agency paid the City of La Grande \$57,595 for administration and overhead and \$281,085 to reimburse costs reported in the economic development department during the year.

REQUIRED SUPPLEMENTARY INFORMATION

RSI Disclosures for The Agency's Street System Based on a Condition Index
La Grande Urban Renewal Agency
June 30, 2015

Pavement Condition Index of the City of La Grande Street System

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Gravel	100	100	100
Oil Mat	73	72	74
Concrete	99	99	99
Major Asphalt	84	85	86
Minor Asphalt	73	71	69

Comparison of Needed-to-actual Maintenance/Preservation

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Gravel					
Needed	-	-	-	-	-
Actual	-	-	-	-	-
Oil Mat					
Needed	564,582	140,000	183,400	172,900	70,000
Actual	564,582	140,000	183,400	172,900	70,000
Concrete					
Needed	-	-	-	-	-
Actual	-	-	-	-	-
Major Asphalt					
Needed	23,600	239,472	145,106	219,437	101,256
Actual	23,600	239,472	145,106	219,437	101,256
Minor Asphalt					
Needed	159,411	272,170	132,495	182,041	155,988
Actual	159,411	272,170	132,495	182,041	155,988

The condition of road pavement is measured using a pavement management system for the City as a whole. All of the streets maintained by the Agency are asphalt-surfaced and make up only a small portion of the total infrastructure system. The pavement management system uses a measurement scale that is based on a Pavement condition Index (PCI) ranging from zero for a failed pavement to 100 for pavement in perfect condition. The City's policy is to maintain an average PCI of at least 50 for Oil Mat, 60 for Minor Asphalt, and 70 for Gravel, Concrete, and Major Asphalt. Complete condition assessments are determined every three years.

SUPPLEMENTAL INFORMATION

LA GRANDE URBAN RENEWAL AGENCY
(A Component Unit of the City of La Grande, Oregon)

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**

DEBT FUND

For the Fiscal Year Ended June 30, 2015

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive / (Negative)
	Original	Final		
REVENUES				
Property taxes	\$ 991,000	\$ 991,000	\$ 1,055,565	\$ 64,565
Interest on investments	5,000	5,000	5,556	556
TOTAL REVENUES	<u>996,000</u>	<u>996,000</u>	<u>1,061,121</u>	<u>65,121</u>
EXPENDITURES				
Debt service	385,871	385,871	105,371	280,500
Contingency	50,000	50,000	-	50,000
TOTAL EXPENDITURES	<u>435,871</u>	<u>435,871</u>	<u>105,371</u>	<u>330,500</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>560,129</u>	<u>560,129</u>	<u>955,750</u>	<u>395,621</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,185,001)	(1,185,001)	(1,201,702)	(16,701)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(1,185,001)</u>	<u>(1,185,001)</u>	<u>(1,201,702)</u>	<u>(16,701)</u>
NET CHANGE IN FUND BALANCE	(624,872)	(624,872)	(245,952)	378,920
FUND BALANCE, Beginning	<u>840,936</u>	<u>840,936</u>	<u>1,024,609</u>	<u>183,673</u>
FUND BALANCE, Ending	<u>\$ 216,064</u>	<u>\$ 216,064</u>	<u>\$ 778,657</u>	<u>\$ 562,593</u>

See auditor's report.

AUDITOR'S COMMENTS AND REPORTS

Independent Auditor's Report Required by Oregon State Regulations

We have audited the basic financial statements of La Grande Urban Renewal Agency as of and for the year ended June 30, 2015, and have issued our report thereon dated December 21, 2015. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

Compliance

As part of obtaining reasonable assurance about whether the La Grande Urban Renewal Agency financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295).**
- **Indebtedness limitations, restrictions and repayment.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Programs funded from outside sources.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

In connection with our testing nothing came to our attention that caused us to believe the Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except as follows:

Expenditures exceeded appropriations for the 2014-2015 budget in the following amounts:

Expenditures exceeded appropriations for the 2014-2015 budget in the following amounts:

Debt Fund:	
Transfers out	\$ <u>16,701</u>

The amounts budgeted for transfers between funds was out of balance by \$150,000. Interfund activity budgets are required to balance so resources and requirements are not distorted. Actual amounts balanced between funds.

OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the Agency internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Agency internal control over financial reporting.

This report is intended solely for the information and use of the board of directors/council members/commissioners and management of the Agency and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Dickey and Tremper, LLP

A handwritten signature in black ink that reads "Dickey and Tremper, LLP". The signature is written in a cursive, flowing style.

December 21, 2015