

CITY OF LA GRANDE, OREGON

ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2021



The City of La Grande
Finance Department
Heather Rajkovich
Finance Officer



**CITY OF LA GRANDE, OREGON
ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended June 30, 2021

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INTRODUCTORY SECTION

CITY OF LA GRANDE

OFFICIALS OF THE CITY

JUNE 30, 2021

ELECTED OFFICIALS OF THE CITY

<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
Steve Clements	Mayor	December 31, 2022
Gary Lillard	Mayor Pro Tem	December 31, 2022
John Bozarth	Council Member	January 6, 2022
Nicole Howard	Council Member	December 31, 2024
Mary Ann Miesner	Council Member	December 31, 2024
David Glabe	Council Member	January 6, 2024
Justin Rock	Council Member	December 31, 2022

CITY STAFF

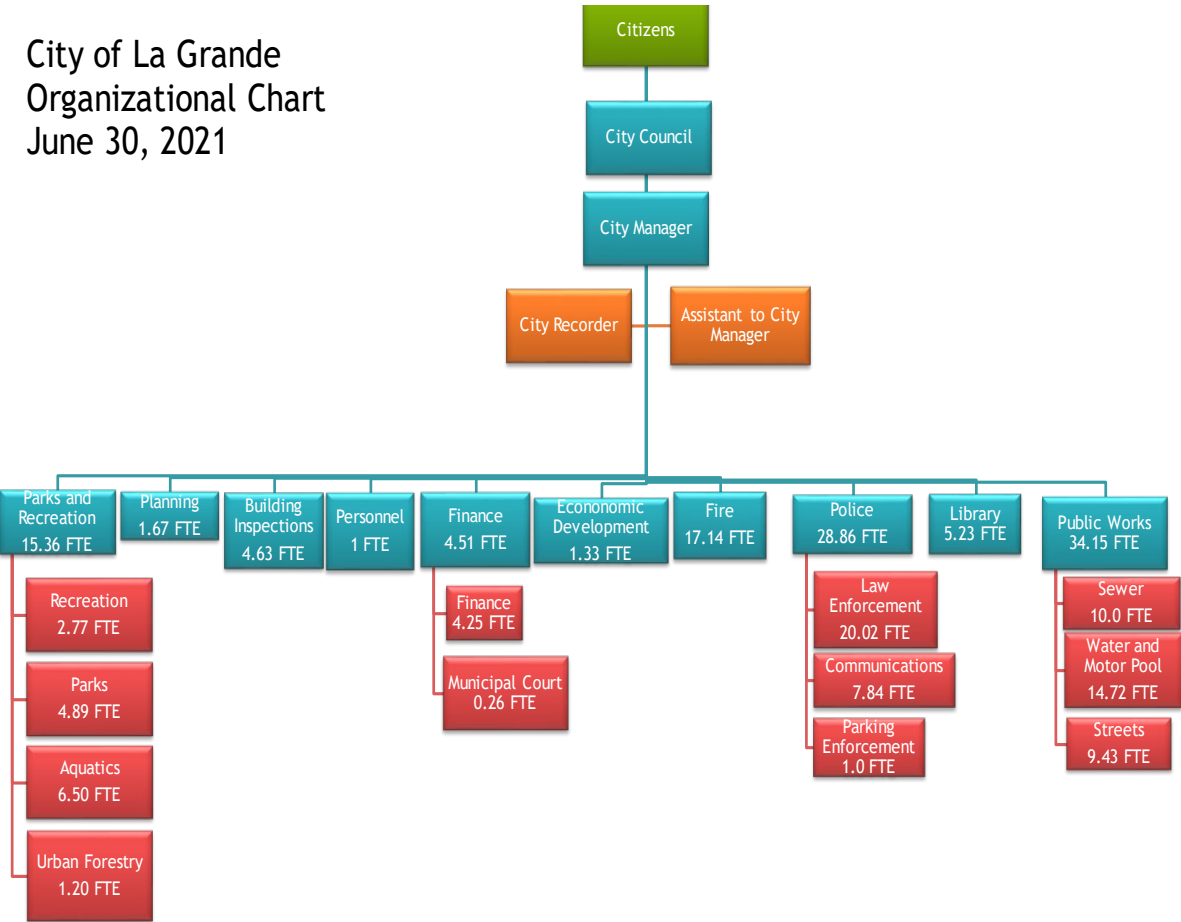
<u>Name</u>	<u>Position</u>
Robert Strobe	City Manager
Heather Rajkovich.....	Finance Director
Gary Bell	Police Chief
Stu Spence	Parks Director
Kyle Carpenter	Public Works Director
Emmitt Cornford	Fire Chief
Carrie Bushman	Library Director

CITY ADDRESS

CITY OF LA GRANDE
1000 Adams Avenue
P.O. Box 670
La Grande, Oregon 97850

www.cityoflagrande.org

City of La Grande
Organizational Chart
June 30, 2021





FINANCIAL SECTION

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and
Members of the City Council
City of La Grande, Oregon

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of La Grande, Oregon, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of La Grande, Oregon, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General Fund, and Urban Renewal General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, disclosures for the City's street system based on a condition index under the modified approach for infrastructure, schedules of the City's Proportional Share of the Net Pension Liability (Asset) and the City's Contributions to the Oregon Public Employees Retirement System, Schedule of Proportionate Share of Net OPEB Liability (Asset), Schedule of Contributions OPERS Retirement Health Insurance Account, and the Schedule of changes in the City's OPEB Liability and Related Ratios, and Notes to Required Supplementary Information, as listed in the table of contents to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of La Grande, Oregon's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, budgetary comparison schedules, other financial schedules and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2. U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, budgetary comparison schedules, other financial schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements,

budgetary comparison schedules, other financial schedules, and the schedule of expenditures of federal awards are fairly stated in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2021, on our consideration of the City of La Grande's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of La Grande's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated December 31, 2021, on our consideration of the City of La Grande's internal control over financial reporting and on tests of its compliance with the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-000 to 162-10-320. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

Dickey and Tremper, LLP

Dickey and Tremper, LLP
Certified Public Accountants

December 31, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

The management of the City of La Grande, Oregon presents this narrative overview and analysis to facilitate both a short- and long-term analysis of the financial activities of the City for the fiscal year ended June 30, 2021. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report. Please read it in conjunction with the City's financial statements which follow this section.

Financial Highlights

- The City's total assets on June 30, 2021 are \$110,867,455, which is a \$4,266,015 increase from last year's total assets of \$106,601,440.
- The City's total liabilities increased \$2,045,148 from \$13,646,763 to \$15,691,911, as of June 30, 2021.
- The City's net position increased by \$3,103,316, from \$93,792,415 to \$96,895,731 which is an increase of 3.3%. All assets and liabilities are reflected in this number.
- On June 30, 2021, the City's governmental funds reported combined ending fund balances totaling \$10,601,490, which is an increase of \$951,906 in comparison to the prior year ending fund balance of \$9,649,584. This represents a 9.86 % increase in ending fund balances. Despite the Street Maintenance Fund not included as a major fund this year, the outstanding receivables for the Emergency Loan Program have offset this change resulting in increased assets and an increase in the total ending fund balance.
- The unrestricted net position (not reserved for future debt obligations) of the business-type activities (water, sewer, storm utility and building inspections) increased 15.84% from \$7,023,406 to \$8,135,932. Total net position of business-type activities including invested in capital assets, net of related debt increased by 7.56%.

Overview of the Financial Statements

The following discussion and analysis are intended to serve as an introduction to the City's basic financial statements and other required supplementary information. The basic financial statements are comprised of three components:

- (1) government-wide financial statements
- (2) fund financial statements
- (3) notes to the basic financial statements.

1. Government-Wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances in a manner similar to private-sector business.

The *Statement of Net Position* presents information on all of the City's (a) assets and deferred outflows and (b) liabilities and deferred inflows of resources. Net position is the difference between (a) and (b). The net difference is further separated into amounts restricted for specific purposes and unrestricted amounts. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of net position focuses on resources available for future operations. In simple terms, this statement presents a snapshot view of the assets the City owns, the liabilities it owes and the net difference. The focus of the statement of net position (the "unrestricted net position") is designed to be similar to a bottom line or "net worth" for the City and its governmental and business-type activities.

The *Statement of Activities* presents information about how the City's net position changed during the most recent fiscal year. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash inflows or outflows in a future fiscal period.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

Overview of the Financial Statements – (continued)

Examples of such items include earned but uncollected property taxes (future inflow), pension and other postemployment benefits other than pensions and include showing water and sewer charges as revenue when billed to the customer.

This statement summarizes and simplifies the user's analysis to determine the extent to which programs are self-supporting and/or subsidized by general revenues. The statement of activities is focused on both the gross and net cost of various activities, which are provided by the government's property tax and other revenues.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a large portion of their cost through user fees and charges (business-type activities).

The governmental activities of the City include the following:

- General administration (City Council, City Manager's Office, Human Resources, Finance/Municipal Court)
- Police protection, code/parking enforcement and emergency management services
- Fire and Emergency Medical Services (ambulance service)
- Planning, Economic Development and Building Maintenance
- Library services
- Street Construction, Street Maintenance and Street Reserves
- Grants, Donations and General Reserves
- Urban Renewal General and Urban Renewal Debt. The Urban Renewal Funds are legally separate from the City, but for which the City is financially accountable.

The business-type activities of the City include:

- Water and Water Reserves
- Sewer, Sewer Reserves and Sewer Debt
- Building Inspections and regulations and Building Inspection Reserves
- Storm Utility and Storm Utility Reserves

2. Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole.

The City has two kinds of funds:

Governmental funds - Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the spendable resources available at the end of the fiscal year. Consequently, the governmental fund financial statements focus on the acquisition and use of current spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. This detailed short-term view may be useful in evaluating the City's near-term financial requirements.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

Overview of the Financial Statements – (continued)

The City maintains nine (9) individual governmental funds. Information for those of these funds considered significant (major) appears separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances. In Fiscal Year 2021, the City reports three major governmental funds: General Fund, Urban Renewal General Fund and Urban Renewal Debt Fund. Data from the remaining governmental funds appear in a single, aggregated presentation. Summary fund data by fund-type for these non-major governmental funds is in the form of combining statements on pages 57-58 of this report.

Proprietary funds – The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the functions presented as business-type activities in the government-wide financial statements.

The City's enterprise funds are the Water, Water Reserve, Sewer, Sewer Reserve, Sewer Debt, Building Inspection, Building Reserve, Storm Utility and Storm Utility Reserve Funds. Internal service funds allocate costs integrally among the City's various functions. Internal service funds include the Motor Pool Fund, which accounts for fleet activities, and the Public Works Service Fund, which accounts for all labor related activities for Public Works personnel. Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary fund statements, like the government-wide statements, provide both short- and long- term financial information. Internal service funds are used to report activities that provide supplies and services for the City's other programs and activities.

3. Notes to the Basic Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided. They are an integral part of the financial statements and should be read in conjunction with them (pages 15-51).

4. Required Supplementary Information (RSI) and Notes to RSI

In addition to the basic financial statements and accompanying notes, the RSI schedules include Disclosures for the City's Street System and certain schedules relating to the City's pension liability (asset), contributions to the Oregon Public Employees Retirement System (PERS), OPERS Health Insurance Account and other post-employment benefits (OPEB) (pages 52-56).

The City as a Whole

The City's combined net position increased by \$3,103,316, from \$93,792,415 to \$96,895,731. Net position represents cash and cash equivalents, accounts receivable, notes receivable, supply inventories, capital assets (less accumulated depreciation), less accounts payable, accrued interest and all short and long-term liabilities. The City's cash and cash equivalents increased \$3,141,429 to \$27,332,503 from last year's amount of \$24,191,074. The net position of business-type activities increased \$2,630,854 and the Governmental activities net position increased \$472,462. Overall Assets increased due to increased cash and equivalents across all Funds. Capital assets represents utility and street systems, buildings, and equipment valued over \$5,000 and having a useful life of more than one year. Net capital assets represent the cost of the asset less depreciation.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

Condensed Financial Information - Following is condensed financial information derived from the City's government wide financial statement.

NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	6/30/2020	6/30/2021	6/30/2020	6/30/2021	6/30/2020	6/30/2021
Current Assets	\$ 12,883,095	\$ 13,754,286	\$ 15,744,857	\$ 18,044,542	\$ 28,627,952	\$ 31,798,828
Capital Assets, net	\$ 57,460,164	\$ 57,952,872	\$ 20,513,324	\$ 21,115,755	\$ 77,973,488	\$ 79,068,627
Total Assets	\$ 70,343,259	\$ 71,707,158	\$ 36,258,181	\$ 39,160,297	\$ 106,601,440	\$ 110,867,455
Deferred Outflows of Resources	\$ 1,575,205	\$ 2,340,412	\$ 86,842	\$ 154,156	\$ 1,662,047	\$ 2,494,568
Outstanding	\$ 11,465,775	\$ 12,825,800	\$ 1,309,450	\$ 1,384,135	\$ 12,775,225	\$ 14,209,935
Other Liabilities	\$ 728,759	\$ 1,087,260	\$ 142,779	\$ 394,716	\$ 871,538	\$ 1,481,976
Total Liabilities	\$ 12,194,534	\$ 13,913,060	\$ 1,452,229	\$ 1,778,851	\$ 13,646,763	\$ 15,691,911
Deferred Inflows of Resources	\$ 715,529	\$ 653,647	\$ 108,780	\$ 120,734	\$ 824,309	\$ 774,381
Net Position:						
Net investment in capital assets	\$ 53,452,811	\$ 52,601,124	\$ 20,513,324	\$ 21,115,755	\$ 73,966,135	\$ 73,716,879
Restricted	\$ 2,612,224	\$ 3,030,008	\$ 7,247,284	\$ 8,163,181	\$ 9,859,508	\$ 11,193,189
Unrestricted	\$ 2,943,366	\$ 3,849,731	\$ 7,023,406	\$ 8,135,932	\$ 9,966,772	\$ 11,985,663
	\$ 59,008,401	\$ 59,480,863	\$ 34,784,014	\$ 37,414,868	\$ 93,792,415	\$ 96,895,731

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

CHANGES IN NET POSITION

	Governmental Activities		Business-Type Activities		Total	
	6/30/2020	6/30/2021	6/30/2020	6/30/2021	6/30/2020	6/30/2021
REVENUES						
Program revenues						
Charges for services	\$ 2,073,090	\$ 2,244,242	\$ 7,182,216	\$ 7,660,976	\$ 9,255,306	\$ 9,905,218
Operating grants	1,657,836	1,887,557	-	-	1,657,836	1,887,557
Capital grants	482,113	959,546	1,614	27,903	483,727	987,449
General revenues	-	-	-	-	-	-
Property taxes	5,886,010	6,149,353	-	-	5,886,010	6,149,353
Franchise Taxes	2,439,562	2,543,464	-	-	2,439,562	2,543,464
Other Taxes	-	-	-	-	-	-
Other Income	6,014	2,206	-	-	6,014	2,206
Interest Income	211,612	80,222	291,059	119,355	502,671	199,577
Total Revenues	12,756,237	13,866,590	7,474,889	7,808,234	20,231,126	21,674,824
Expenses						
General government	1,250,909	1,584,781	-	-	1,250,909	1,584,781
Police department	4,202,507	3,762,968	-	-	4,202,507	3,762,968
Fire Department	2,536,839	3,306,749	-	-	2,536,839	3,306,749
Community development	1,009,974	1,029,435	-	-	1,009,974	1,029,435
Public services	2,187,056	2,155,031	-	-	2,187,056	2,155,031
Highways and streets	1,572,037	1,629,409	-	-	1,572,037	1,629,409
Interest on long-term debt	94,297	90,236	-	-	94,297	90,236
Water	-	-	2,319,014	1,765,567	2,319,014	1,765,567
Sewer	-	-	2,403,954	2,539,957	2,403,954	2,539,957
Storm utility	-	-	364,202	230,239	364,202	230,239
Building inspection	-	-	443,190	477,136	443,190	477,136
Total Expenses	12,853,619	13,558,609	5,530,360	5,012,899	18,383,979	18,571,508
Excess (deficiency) before special items and transfers	(97,382)	307,981	1,944,529	2,795,335	1,847,147	3,103,316
Special Items:						
Transfers of capital assets	-	-	-	-	-	-
Donated property revenue	-	-	-	-	-	-
Loss on disposal of assets	-	-	-	-	-	-
Operating Transfers	159,690	164,481	(159,690)	(164,481)	-	-
Increase (decrease) in net position	\$ 62,308	\$ 472,462	\$ 1,784,839	\$ 2,630,854	\$ 1,847,147	\$ 3,103,316

Governmental Activities

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$10,601,490 an increase of \$951,906 in comparison with the prior years ending fund balance of \$9,649,584.

The City maintains nine governmental funds and each fund has a unique purpose. Three funds (General, Urban Renewal General and Debt fund) are classified as major funds for the purposes of this report, based on criteria set forth by the Governmental Accounting Standards Board which is a mathematical formula that takes into consideration the funds relative size. The activity in the major funds is described below.

General Fund – accounted for \$10,173,522 of revenues. Expenditures and transfers out were \$9,761,108. The net change in Fund Balance was an increase of \$415,164 from the prior year 2020.

Urban Renewal General Fund – Revenues and transfers in, accounted for the \$647,337 in total revenues. Expenditures were \$632,127, a decrease of \$119,349 from the prior year. The fund balance increased \$15,210.

Urban Renewal Debt Fund - The fund balance increased by \$163,912 during the year. Revenues, were \$1,052,885, and expenses, including transfers out, were \$888,972. Prior year revenues and expenses were \$731,898 and \$957,834 respectively. Fluctuations in fund balance from year to year can be driven by the number of projects and the timing of the expenses on these projects.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

Business-Type Activities

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Proprietary funds (or enterprise funds) are those funds that account for government operations where the intent is for the costs to be primarily paid for by the beneficiary. The business-type activities of the City are accounted for in nine enterprise funds. Five of these funds (water, water reserves, sewer, sewer reserves and sewer debt) are classified as major funds for the purposes of this report. The activity in the major funds is described below.

All Water Funds – The Water Fund accounts for the cost of the operation and maintenance of the City's reservoirs, wells and the distribution system for potable water. The fund net position increased by \$1,534,992. Revenues were \$3,842,068 which included the Intrafund transfer of \$500,000. Expenses, including transfers out, were \$2,307,076 as compared to prior year revenues of \$3,900,626 and expenses of \$3,194,325.

All Sewer Funds – The Sewer Fund accounts for the cost of the operation and maintenance of the collection system and the waste water treatment plant. The fund net position increased by \$697,127. Revenues, including transfers in, were \$4,104,528 and expenses, including transfers out, were \$3,407,401. Prior year revenues and expenses were \$4,540,387 and \$3,690,947 respectively.

BUDGETARY HIGHLIGHTS

Budget amounts shown in the financial statements reflect the original budget amounts. There were no supplemental budgets. However, the City did adjust by transfer of appropriations a change of \$100,000 from General Fund contingencies to COVID-19 Support within the same fund for unforeseen expenses to provide emergency loans for small businesses during the pandemic.

Capital Asset and Debt Administration

Capital assets - The City's investment in capital assets for its governmental and business-type activities as of June 30, 2021 was \$79,068,627 (net of accumulated depreciation) compared to the prior year net capital assets of \$77,973,488. This investment in capital assets includes land, right-of-way, buildings and improvements, improvements other than buildings (such as parks and park improvements), equipment, and infrastructure (water systems, transportation, storm water, and wastewater). Overall, the City's net book value for capital assets increased by \$1,095,139 due to several factors which include the addition of a new fire truck, street sweeper and the completion of the Aeration project at the Wastewater Treatment Plant.

The City of La Grande manages the City's roadway infrastructure using the modified approach. There have been minor changes in the assessed condition of the assets that reflect the wear of the roadways, while also showing the results of the maintenance investments. Currently, the assessed condition of each of the pavement sections exceeds the level that has been adopted by the City, and is being adequately maintained. There have historically been no differences in the actual amounts expended to maintain these levels and the amounts needed that are estimated annually.

Long-term Debt – At year-end, the City had \$2,618,484 in bonds (Including deferred premium) and notes outstanding. Total debt outstanding decreased by 5.75% over last year as shown on the following page. More detailed information about the City's long-term obligations is presented in Note III F beginning on page 29 of this report.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

OUTSTANDING DEBT

	Governmental Activities		Business-Type Activities		Total	
	6/30/2020	6/30/2021	6/30/2020	6/30/2021	6/30/2020	6/30/2021
Sewer Treatment	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Oregon Infrastructure Financing Authority	\$ 704,891	\$ 668,403	\$ -	\$ -	\$ 704,891	\$ 668,403
Urban Renewal Bond 2012A	\$ 730,000	\$ 685,000	\$ -	\$ -	\$ 730,000	\$ 685,000
Urban Renewal Bond 2015A	\$ 1,230,000	\$ 1,160,000	\$ -	\$ -	\$ 1,230,000	\$ 1,160,000
Deferred Premium	\$ 113,484	\$ 105,081	\$ -	\$ -	\$ 113,484	\$ 105,081
Totals	\$ 2,778,375	\$ 2,618,484	\$ -	\$ -	\$ 2,778,375	\$ 2,618,484

Component Units

The City of La Grande Urban Renewal Agency is a legally separate organization for which the City is accountable. This agency is so intertwined with the City that it is in substance the same as the City and, therefore, is blended and reported as if it was a part of the City. The elected Mayor and City Council serve as the governing board of the La Grande Urban Renewal Agency. The separate financial statements for the La Grande Urban Renewal Agency are available at City Hall.

Economic Factors and Next Year's Budgets and Rates

The State of Oregon does not have a sales tax, making property taxes the major resource for most governmental agencies in Oregon. This resource is used for governmental activities. Business-type activities are funded with utility fees and charges for services.

During the preparation of the budget for the ensuing fiscal year, the long-term impacts of the local economy were examined in conjunction with business decisions made by the City. Like all cities in Oregon, the City is operating under Measure 50, the ad valorem tax limitation measure approved by voters on May 20, 1997. This measure rolled back assessed values to 1995-96 levels and effectively limited increased property tax revenues the City could anticipate in future years to a maximum of three percent, with permitted allowances for increasing valuations based on new construction. No substantive changes to the basic provisions of Measure 50 have been enacted during subsequent Oregon Legislative sessions.

The following are the major assumptions used in developing the budget for fiscal year 2021-2022.

1. Assessed values, the basis of property tax revenues, will approximately grow by 2.7%.
2. Property tax rate is set at 7.4392 as a permanent rate due to Measure 50.
3. Interest rates on investments will be lower.
4. Most revenue projections are conservative based upon a projected status quo economy.
5. A continued moderate under-levy of the amount of assessed value upon which Urban Renewal revenues are based.
6. The City would set aside portions of its fund balances for contingencies and emergency situations.
7. During budget preparations, COVID-19 was escalating and additional General Fund emergency funds were set aside to address anticipated increased costs while recognizing that the specific uses and needs were unknown at the time. Contemplated uses included additional assistance to businesses and increased City expenditures related to the pandemic.

The goals of the budget were to maintain as many of the existing staffing and service levels as possible, continue to invest in infrastructure and equipment, and maintain an appropriate level of resources needed to achieve these goals.

CITY OF LA GRANDE, OREGON
Management's Discussion and Analysis
June 30, 2021

Requests for Information

The City's financial report is designed to provide City taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Heather Rajkovich, Finance Director at 1000 Adams Avenue, La Grande, OR 97850 or hrajkovich@cityoflagrande.org.



BASIC FINANCIAL STATEMENTS

CITY OF LA GRANDE, OREGON
STATEMENT OF NET POSITION
June 30, 2021

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 11,064,375	\$ 16,268,128	\$ 27,332,503
Receivables:			
Accounts, net	1,292,268	976,670	2,268,938
Property taxes	393,454	-	393,454
Assessments	33,599	12,074	45,673
Notes	854,549	-	854,549
Internal balances	(165,547)	165,547	-
Prepaid items	173,233	-	173,233
Inventories	67,181	622,123	689,304
Net OPEB asset	41,174	-	41,174
Capital assets:			
Land	756,852	276,216	1,033,068
Infrastructure on modified approach	44,818,219	-	44,818,219
Construction in progress	-	670,487	670,487
Depreciable assets, net of depreciation	12,377,801	20,169,052	32,546,853
Total assets	71,707,158	39,160,297	110,867,455
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pension	1,905,623	-	1,905,623
Deferred outflows related to OPEB	434,789	154,156	588,945
Total deferred outflows of resources	2,340,412	154,156	2,494,568
Total assets and deferred outflows of resources	\$ 74,047,570	\$ 39,314,453	\$ 113,362,023
LIABILITIES			
Accounts payable and accrued expenses	1,056,120	393,797	1,449,917
Accrued interest payable	24,724	-	24,724
Deposits	6,416	-	6,416
Retainage payable	-	919	919
Long-term obligations:			
Due within one year:			
Long-term liabilities	785,393	9,464	794,857
Due in more than one year:			
Net pension liability	5,770,824	-	5,770,824
Net OPEB liability	3,812,847	1,374,671	5,187,518
Long-term liabilities	2,456,736	-	2,456,736
Total liabilities	13,913,060	1,778,851	15,691,911
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pension	312,131	-	312,131
Deferred inflows related to OPEB	341,516	120,734	462,250
Total deferred inflows of resources	653,647	120,734	774,381
NET POSITION			
Net investment in capital assets	52,601,124	21,115,755	73,716,879
Restricted for:			
Highways and streets	1,344,469	-	1,344,469
System development	280,009	8,163,181	8,443,190
Debt service	-	-	-
Urban Renewal District projects	1,068,554	-	1,068,554
Other grants and projects	336,976	-	336,976
Unrestricted	3,849,731	8,135,932	11,985,663
Total net position	59,480,863	37,414,868	96,895,731
Total liabilities, deferred inflows, and net position	\$ 74,047,570	\$ 39,314,453	\$ 113,362,023

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2021

		Program Revenues			Net (Expense) Revenue and Change in Net Position		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
					Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 1,584,781	\$ 143,619	\$ 331,804	\$ 1,547	\$ (1,107,811)	\$ -	\$ (1,107,811)
Police department	3,762,968	448,825	414,356	8,032	(2,891,755)	-	(2,891,755)
Fire & EMS department	3,306,749	1,105,944	-	572,095	(1,628,710)	-	(1,628,710)
Community development	1,029,435	1,805	-	1,425	(1,026,205)	-	(1,026,205)
Public services	2,155,031	83,003	167,604	87,985	(1,816,439)	-	(1,816,439)
Highways and streets	1,629,409	461,046	973,793	288,462	93,892	-	93,892
Interest on long-term obligations	90,236	-	-	-	(90,236)	-	(90,236)
Total governmental activities	13,558,609	2,244,242	1,887,557	959,546	(8,467,264)	-	(8,467,264)
Business-type activities:							
Water	1,765,567	3,299,094	-	764	-	1,534,291	1,534,291
Sewer	2,539,957	3,343,557	-	741	-	804,341	804,341
Storm utility	230,239	216,115	-	26,398	-	12,274	12,274
Building inspection	477,136	802,209	-	-	-	325,073	325,073
Total business-type activities	5,012,899	7,660,975	-	27,903	-	2,675,979	2,675,979
Total primary government	\$18,571,508	\$ 9,905,217	\$1,887,557	\$ 987,449	(8,467,264)	2,675,979	(5,791,285)
General revenues:							
Property taxes levied for:							
General purposes					5,134,776	-	5,134,776
Debt service					1,014,577	-	1,014,577
Franchise and public services taxes					2,543,464	-	2,543,464
Interest and investment earnings					80,222	119,356	199,578
Miscellaneous					2,206	-	2,206
Transfers					164,481	(164,481)	-
Total general revenues and transfers					8,939,726	(45,125)	8,894,601
Change in net position					472,462	2,630,854	3,103,316
Net position, beginning					59,008,401	34,784,014	93,792,415
Net position, ending					\$59,480,863	\$37,414,868	\$96,895,731

The notes to the basic financial statements are an integral part of this statement.



FUND FINANCIAL STATEMENTS

Major Governmental Funds

General Fund

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, hotel-motel tax, and state shared revenues. Expenditures are primarily for general government operations, police, fire & EMS, community development, and public services.

Urban Renewal General

The Urban Renewal General Fund accounts for the primary operating activity for the Agency. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Urban Renewal Debt Fund

The Urban Renewal Debt Fund accounts for revenue specifically reserved for Urban Renewal debt service.

CITY OF LA GRANDE, OREGON
BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2021

	General Fund	Urban Renewal General Fund	Urban Renewal Debt Fund	Other Governmental Funds	Totals
ASSETS					
Cash and cash equivalents	\$ 5,756,778	\$ 69,227	\$ 990,201	\$ 3,556,328	\$ 10,372,534
Receivables:					
Property taxes	332,177	-	61,277	-	393,454
Accounts, net	1,086,628	-	-	205,640	1,292,268
Assessments	-	-	-	33,599	33,599
Notes	161,112	693,437	-	-	854,549
Inventory	-	-	-	62,726	62,726
 Total assets	<u>\$ 7,336,695</u>	<u>\$ 762,664</u>	<u>\$ 1,051,478</u>	<u>\$ 3,858,293</u>	<u>\$ 13,009,130</u>
LIABILITIES					
Accounts payable and accrued liabilities	\$ 490,832	\$ -	\$ -	\$ 220,097	\$ 710,929
Deposits	-	-	-	6,416	6,416
 Total liabilities	<u>490,832</u>	<u>-</u>	<u>-</u>	<u>226,513</u>	<u>717,345</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue	<u>886,241</u>	<u>693,437</u>	<u>52,151</u>	<u>58,466</u>	<u>1,690,295</u>
FUND BALANCES					
Nonspendable	-	-	-	62,726	62,726
Restricted	-	69,227	999,327	1,898,728	2,967,282
Assigned	40,000	-	-	1,611,860	1,651,860
Unassigned	<u>5,919,622</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>5,919,622</u>
 Total fund balances	<u>5,959,622</u>	<u>69,227</u>	<u>999,327</u>	<u>3,573,314</u>	<u>10,601,490</u>
 Total liabilities, deferred inflows of resources and fund balances	<u>\$ 7,336,695</u>	<u>\$ 762,664</u>	<u>\$ 1,051,478</u>	<u>\$ 3,858,293</u>	<u>\$ 13,009,130</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
June 30, 2021

Fund balances - total governmental funds	\$ 10,601,490
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources, and, therefore, are not reported in the funds	56,586,240
Prepaid health insurance is expensed in the fund financial statements as it is paid, but in the Statement of Net Position, it is reported as an asset for a prepaid expenditure.	118,818
Other long-term assets are not available to pay for current period expenditures, and, therefore, are deferred in the fund statements.	1,690,295
Net pension liability and the related deferred outflows and deferred inflows are not due and payable in the current period, and, therefore, are not reported in the funds.	(4,177,332)
Accrued compensated absences are not due and payable in the current period, and, therefore, are not reported in the funds.	(442,838)
Accrued other postemployment benefits and the related deferred outflows and deferred inflows are not due and payable in the current period, and, therefore, are not reported in the funds.	(3,678,400)
Accrued interest payable is not due and payable in the current period, and, therefore, is not reported in the fund statements.	(24,724)
Long-term liabilities, including bonds and notes payable and the related premium on debt, are not due and payable in the current period, and, therefore, are not reported in the fund statements.	(2,618,484)
Internal service funds are used by management to charge motor pool costs and public works labor to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	<u>1,425,798</u>

Net position of governmental activities	<u>\$ 59,480,863</u>
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CITY OF LA GRANDE, OREGON
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Fiscal Year Ended June 30, 2021

	General Fund	Urban Renewal General Fund	Urban Renewal Debt Fund	Other Governmental Funds	Totals
REVENUES					
Property taxes	\$ 5,301,194	\$ -	\$ 1,044,427	\$ -	\$ 6,345,621
Other taxes	535,174	-	-	-	535,174
Franchise fees	1,575,264	-	-	-	1,575,264
Assessments	65,120	7,803	-	9,230	82,153
Licenses and fees	26,951	-	-	-	26,951
Charges for services	1,399,347	-	-	433,190	1,832,537
Intergovernmental	1,067,271	-	-	2,373,421	3,440,692
Fines and forfeitures	64,144	-	-	-	64,144
Contributions	-	-	-	15,335	15,335
Interest on investments	44,714	-	8,457	23,430	76,601
Miscellaneous	94,343	1,805	-	105,072	201,220
TOTAL REVENUES	<u>10,173,522</u>	<u>9,608</u>	<u>1,052,884</u>	<u>2,959,678</u>	<u>14,195,692</u>
EXPENDITURES					
Current:					
General government	1,593,694	-	-	-	1,593,694
Police department	3,111,399	-	-	383,195	3,494,594
Fire & EMS department	2,593,999	-	-	985	2,594,984
Community development	384,140	245,179	-	-	629,319
Public services	1,653,068	-	-	91,816	1,744,884
Highways and streets	-	-	-	1,281,674	1,281,674
Capital outlay	271,494	386,948	-	1,159,435	1,817,877
Debt service	-	-	251,243	-	251,243
TOTAL EXPENDITURES	<u>9,607,794</u>	<u>632,127</u>	<u>251,243</u>	<u>2,917,105</u>	<u>13,408,269</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>565,728</u>	<u>(622,519)</u>	<u>801,641</u>	<u>42,573</u>	<u>787,423</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	2,750	637,729	-	417,796	1,058,275
Transfers out	(153,314)	-	(637,729)	(102,750)	(893,793)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(150,564)</u>	<u>637,729</u>	<u>(637,729)</u>	<u>315,046</u>	<u>164,482</u>
NET CHANGE IN FUND BALANCE	415,164	15,210	163,912	357,619	951,905
FUND BALANCE, Beginning	<u>5,544,458</u>	<u>54,017</u>	<u>835,415</u>	<u>3,215,695</u>	<u>9,649,585</u>
FUND BALANCE, Ending	<u>\$ 5,959,622</u>	<u>\$ 69,227</u>	<u>\$ 999,327</u>	<u>\$ 3,573,314</u>	<u>\$ 10,601,490</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2021

Net change in fund balance - governmental funds	\$	951,905
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Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Unavailable revenues		(293,424)
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Repayment of long-term obligations principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position.

		151,488
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Some expenses reported in the Statement of Activities do not require the use of current financial resources, and are not reported as expenditures in governmental funds.

Change in prepaid health insurance		9,257
Change in compensated absences		(12,290)
Change in accrued interest payable		1,116
Amortization of bond premium		8,403
Change in other postemployment benefits and related deferred outflows and inflows		(53)
Change in pension asset (liability) and related deferred outflows and inflows		(668,066)

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets are allocated over the useful lives and reported as depreciation expense.

Capital asset additions	1,135,024	
Depreciation expense	<u>(779,968)</u>	
		355,056

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenues (expenses) of the internal service funds are allocated between governmental and business - type activities.

		<u>(30,930)</u>
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Change in net position - governmental activities	\$	<u>472,462</u>
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CITY OF LA GRANDE, OREGON
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Property taxes	\$ 5,330,270	\$ 5,330,270	\$ 5,301,194	\$ (29,076)
Other taxes	620,000	620,000	535,174	(84,826)
Franchise fees	1,567,500	1,567,500	1,575,264	7,764
Assessments	3,000	3,000	65,120	62,120
Licenses and fees	23,300	23,300	26,951	3,651
Charges for services	1,304,500	1,304,500	1,399,347	94,847
Intergovernmental	592,296	592,296	1,067,271	474,975
Fines and forfeitures	72,500	72,500	64,144	(8,356)
Interest on investments	135,000	135,000	44,714	(90,286)
Miscellaneous	429,111	429,111	339,521	(89,590)
TOTAL REVENUES	<u>10,077,477</u>	<u>10,077,477</u>	<u>10,418,700</u>	<u>341,223</u>
EXPENDITURES				
Current:				
General government	2,245,374	2,345,374	2,146,660	198,714
Police department	3,452,094	3,452,094	3,111,399	340,695
Fire & EMS department	2,782,750	2,782,750	2,593,999	188,751
Community development	685,315	685,315	545,712	139,603
Public works	1,876,327	1,876,327	1,653,068	223,259
Capital outlay	259,914	259,914	271,494	(11,580)
Contingency	500,000	400,000	-	400,000
TOTAL EXPENDITURES	<u>11,801,774</u>	<u>11,801,774</u>	<u>10,322,332</u>	<u>1,479,442</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(1,724,297)</u>	<u>(1,724,297)</u>	<u>96,368</u>	<u>1,820,665</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	472,110	472,110	472,110	-
Transfers out	(153,314)	(153,314)	(153,314)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>318,796</u>	<u>318,796</u>	<u>318,796</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(1,405,501)</u>	<u>(1,405,501)</u>	<u>415,164</u>	<u>1,820,665</u>
FUND BALANCE, Beginning	<u>4,294,952</u>	<u>4,294,952</u>	<u>5,544,458</u>	<u>1,249,506</u>
FUND BALANCE, Ending	<u>\$ 2,889,451</u>	<u>\$ 2,889,451</u>	<u>\$ 5,959,622</u>	<u>\$ 3,070,171</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
URBAN RENEWAL GENERAL FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Assessment Interest	\$ 7,535	\$ 7,535	\$ 7,803	\$ 268
Miscellaneous	-	-	1,805	1,805
TOTAL REVENUES	<u>7,535</u>	<u>7,535</u>	<u>9,608</u>	<u>2,073</u>
EXPENDITURES				
Current:				
Community development:				
Materials and services	354,169	354,169	245,179	108,990
Capital outlay	1,227,550	1,227,550	386,948	840,602
Contingency	<u>150,000</u>	<u>150,000</u>	<u>-</u>	<u>150,000</u>
TOTAL EXPENDITURES	<u>1,731,719</u>	<u>1,731,719</u>	<u>632,127</u>	<u>1,099,592</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(1,724,184)</u>	<u>(1,724,184)</u>	<u>(622,519)</u>	<u>1,101,665</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	<u>1,723,719</u>	<u>1,723,719</u>	<u>637,729</u>	<u>(1,085,990)</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>1,723,719</u>	<u>1,723,719</u>	<u>637,729</u>	<u>(1,085,990)</u>
NET CHANGE IN FUND BALANCE	(465)	(465)	15,210	15,675
FUND BALANCE, Beginning	<u>3,292</u>	<u>3,292</u>	<u>54,017</u>	<u>50,725</u>
FUND BALANCE, Ending	<u>\$ 2,827</u>	<u>\$ 2,827</u>	<u>\$ 69,227</u>	<u>\$ 66,400</u>

The notes to the basic financial statements are an integral part of this statement.



FUND FINANCIAL STATEMENTS

Proprietary Funds

The City of La Grande uses Proprietary Funds comprised entirely of Enterprise Funds.

Enterprise Funds are used to report activities for which a fee is charged to external users for goods and services and to account for the acquisition, operation, and maintenance of the water, sewer, storm sewer, and building inspection activities. These funds are entirely or predominately self-supported through user charges to the customer. Funds included are:

- **All Water**
- **All Sewer**
- **Other Enterprise**

For budgetary purposes (see budget schedules in Supplemental Information), the above funds are accounted for in the following separate funds:

- **All Water Funds**
 - Water
 - Water Reserve
- **All Sewer Funds**
 - Sewer
 - Sewer Reserve
- **Other Enterprise Funds**
 - Storm Utility
 - Storm Utility Reserve
 - Building Inspections
 - Building Inspections Reserve

CITY OF LA GRANDE, OREGON
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
June 30, 2021

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Funds
	All Water Funds	All Sewer Funds	Other Enterprise Funds	Total	
ASSETS					
Current assets:					
Cash and cash equivalents	\$ 5,634,266	\$ 8,131,697	\$ 2,502,165	\$ 16,268,128	\$ 691,841
Receivables:					
Accounts, net	419,074	505,386	52,210	976,670	-
Assessments	5,097	6,977	-	12,074	-
Prepaid items	-	-	-	-	54,415
Inventories	567,008	55,115	-	622,123	4,455
Total current assets	6,625,445	8,699,175	2,554,375	17,878,995	750,711
Noncurrent assets:					
Capital assets:					
Land	82,573	193,643	-	276,216	-
Construction in progress	587,539	82,948	-	670,487	-
Depreciable assets, net of depreciation	6,481,363	12,751,040	936,649	20,169,052	1,366,632
Total noncurrent assets	7,151,475	13,027,631	936,649	21,115,755	1,366,632
Total assets	13,776,920	21,726,806	3,491,024	38,994,750	2,117,343
DEFERRED OUTFLOW OF RESOURCES					
Deferred outflows related to OPEB	57,856	74,872	21,428	154,156	-
Total deferred outflows of resources	57,856	74,872	21,428	154,156	-
Total assets and deferred outflows of resources	\$ 13,834,776	\$ 21,801,678	\$ 3,512,452	\$ 39,148,906	\$ 2,117,343
LIABILITIES					
Current liabilities:					
Accounts payable	\$ 42,425	\$ 294,684	\$ 56,688	\$ 393,797	\$ 345,191
Retainage payable	-	919	-	919	-
Compensated absences payable	-	-	9,464	9,464	180,807
Total current liabilities	42,425	295,603	66,152	404,180	525,998
Long-term obligations, net of current portion					
Other postemployment benefits	515,929	667,672	191,070	1,374,671	-
Total non-current liabilities	515,929	667,672	191,070	1,374,671	-
Total liabilities	558,354	963,275	257,222	1,778,851	525,998
DEFERRED INFLOW OF RESOURCES					
Deferred inflows related to OPEB	45,313	58,640	16,781	120,734	-
Total deferred inflows of resources	45,313	58,640	16,781	120,734	-
NET POSITION					
Net investment in capital assets	7,151,475	13,027,631	936,649	21,115,755	1,366,632
Restricted for system development	3,426,064	4,431,040	306,077	8,163,181	-
Unrestricted	2,653,570	3,321,092	1,995,723	7,970,385	224,713
Total net position	13,231,109	20,779,763	3,238,449	37,249,321	1,591,345
Total liabilities, deferred inflows, and net position	\$ 13,834,776	\$ 21,801,678	\$ 3,512,452	\$ 39,148,906	\$ 2,117,343

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
RECONCILIATION OF THE PROPRIETARY FUNDS STATEMENT OF NET POSITION
TO THE STATEMENT OF NET POSITION
June 30, 2021

Net position - total enterprise funds	\$ 37,249,321
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Amounts reported for business-type activities in the Statement of Net Position are different because:

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in Governmental Activities in the Statement of Net Position, but a portion of the residual balance is attributed to charges paid from the Business-type Activities.

165,547

Net position of business - type activities	<u><u>\$ 37,414,868</u></u>
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CITY OF LA GRANDE, OREGON
STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
For the Fiscal Year Ended June 30, 2021

	Business-type Activities - Enterprise Funds				Governmental Type Activities - Internal Service Funds
	All Water Funds	All Sewer Funds	Other Enterprise Funds	Total	
OPERATING REVENUES					
Charges for services	\$ 3,268,252	\$ 3,330,801	\$ 216,115	\$ 6,815,168	\$ 3,171,304
Licenses and fees	-	-	791,645	791,645	-
Miscellaneous	30,842	12,756	10,565	54,163	2,207
TOTAL OPERATING REVENUES	<u>3,299,094</u>	<u>3,343,557</u>	<u>1,018,325</u>	<u>7,660,976</u>	<u>3,173,511</u>
OPERATING EXPENSES					
Personal services	398,814	712,542	320,361	1,431,717	2,863,254
Materials and services	890,831	1,076,049	300,068	2,266,948	259,103
Depreciation	435,494	726,265	77,823	1,239,582	160,356
TOTAL OPERATING EXPENSES	<u>1,725,139</u>	<u>2,514,856</u>	<u>698,252</u>	<u>4,938,247</u>	<u>3,282,713</u>
OPERATING INCOME (LOSS)	<u>1,573,955</u>	<u>828,701</u>	<u>320,073</u>	<u>2,722,729</u>	<u>(109,202)</u>
NON-OPERATING INCOME (EXPENSES)					
Interest on investments	42,210	60,230	16,915	119,355	3,619
TOTAL NON-OPERATING	<u>42,210</u>	<u>60,230</u>	<u>16,915</u>	<u>119,355</u>	<u>3,619</u>
NET INCOME (LOSS) BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	1,616,165	888,931	336,988	2,842,084	(105,583)
CAPITAL CONTRIBUTIONS					
Intergovernmental	-	-	26,398	26,398	-
Assessments	764	741	-	1,505	-
TRANSFERS					
Transfers In	500,000	700,000	174,500	1,374,500	-
Transfers out	(581,937)	(892,545)	(64,500)	(1,538,982)	-
CHANGE IN NET POSITION	1,534,992	697,127	473,386	2,705,505	(105,583)
NET POSITION, Beginning	<u>11,696,117</u>	<u>20,082,636</u>	<u>2,765,063</u>	<u>34,543,816</u>	<u>1,696,928</u>
NET POSITION, Ending	<u>\$ 13,231,109</u>	<u>\$ 20,779,763</u>	<u>\$ 3,238,449</u>	<u>\$ 37,249,321</u>	<u>\$ 1,591,345</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES
IN FUND NET POSITION OF ENTERPRISE FUNDS TO THE STATEMENT OF ACTIVITIES
For the Fiscal Year Ended June 30, 2021

Change in net position - total enterprise funds	\$ 2,705,505
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Amounts reported for business-type activities in the Statement of Activities are different because:

Internal service funds are used by management to charge the costs of certain activities to individual funds. A portion of the net revenue (expense) of the internal service funds are allocated to business - type activities.

(74,651)

Change in net position of business - type activities	<u><u>\$ 2,630,854</u></u>
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CITY OF LA GRANDE, OREGON
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Fiscal Year Ended June 30, 2021

	Business-type Activities - Enterprise Funds				Governmental
	All Water Funds	All Sewer Funds	Other Enterprise Funds	Totals	Activities Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from customers and users	\$ 3,201,530	\$ 3,286,424	\$ 996,253	\$ 7,484,207	\$ 2,268
Receipts from interfund services provided	-	-	-	-	3,171,304
Payments to suppliers	(257,763)	(236,685)	(242,532)	(736,980)	(1,248,959)
Payments to employees	-	-	(202,473)	(202,473)	(1,673,079)
Payments for interfund services used	(1,205,127)	(1,334,464)	(142,683)	(2,682,274)	(169,370)
Net cash provided from (used by) operating activities	<u>1,738,640</u>	<u>1,715,275</u>	<u>408,565</u>	<u>3,862,480</u>	<u>82,164</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers in	500,000	700,000	174,500	1,374,500	-
Transfers out	(581,936)	(892,545)	(64,500)	(1,538,981)	-
Net cash provided from (used by) non-capital financing activities	<u>(81,936)</u>	<u>(192,545)</u>	<u>110,000</u>	<u>(164,481)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Proceeds from intergovernmental revenue	-	-	26,398	26,398	-
Assessments principal collections	3,630	4,028	-	7,658	-
Acquisition of capital assets	(1,047,254)	(778,001)	(15,839)	(1,841,094)	(47,906)
Net cash provided from (used by) capital and related financing activities	<u>(1,043,624)</u>	<u>(773,973)</u>	<u>10,559</u>	<u>(1,807,038)</u>	<u>(47,906)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Interest on investments	<u>42,210</u>	<u>60,230</u>	<u>16,915</u>	<u>119,355</u>	<u>3,619</u>
Net cash provided (used) by investing activities	<u>42,210</u>	<u>60,230</u>	<u>16,915</u>	<u>119,355</u>	<u>3,619</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	655,290	808,987	546,039	2,010,316	37,877
CASH AND CASH EQUIVALENTS, Beginning	<u>4,978,976</u>	<u>7,322,710</u>	<u>1,956,126</u>	<u>14,257,812</u>	<u>653,964</u>
CASH AND CASH EQUIVALENTS, Ending	<u>\$ 5,634,266</u>	<u>\$ 8,131,697</u>	<u>\$ 2,502,165</u>	<u>\$ 16,268,128</u>	<u>\$ 691,841</u>

The notes to the basic financial statements are an integral part of this statement.

CITY OF LA GRANDE, OREGON
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Fiscal Year Ended June 30, 2021

	Business-type Activities - Enterprise Funds				Governmental Activities Internal Service Funds
	All Water Funds	All Sewer Funds	Other Enterprise Funds	Totals	
Reconciliation of operating income (loss) to net cash provided from (used by) operating activities					
Operating income (loss)	\$ 1,573,955	\$ 828,701	\$ 320,073	\$ 2,722,729	\$ (109,203)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:					
Depreciation	435,494	726,265	77,823	1,239,582	160,356
(Increase) decrease in assets:					
Receivables	(97,565)	(57,134)	(22,072)	(176,771)	61
Prepaid items	-	-	-	-	(6,306)
Inventories	(175,441)	(17,963)	-	(193,404)	489
Deferred outflows related to OPEB	(25,184)	(32,591)	(9,539)	(67,314)	-
Increase (decrease) in liabilities:					
Accounts payable and accrued expenses	(4,393)	226,879	28,532	251,018	22,280
Compensated absences payable	-	-	(1,458)	(1,458)	14,487
Other postemployment benefits	27,387	35,441	13,316	76,144	-
Deferred inflows related to OPEB	4,387	5,677	1,890	11,954	-
Net cash provided from operating activities	<u>\$ 1,738,640</u>	<u>\$ 1,715,275</u>	<u>\$ 408,565</u>	<u>\$ 3,862,480</u>	<u>\$ 82,164</u>

The notes to the basic financial statements are an integral part of this statement.



NOTES TO THE BASIC FINANCIAL STATEMENTS

CITY OF LA GRANDE
NOTES TO THE BASIC FINANCIAL STATEMENTS
JUNE 30, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Financial Reporting Entity

The City of La Grande, Oregon (the City) is organized under the general laws of the State of Oregon. The City Council, composed of the Mayor and six Council members, comprises the legislative branch of the City. Individual departments are under the direction of the City Manager, who is appointed by the City Council.

The accompanying financial statements present all activities, funds and component units for which the City is considered financially accountable. The criteria used in making this determination includes appointment of a voting majority, imposition of will, financial benefit or burden on the primary government, and fiscal dependency on the primary government. Based upon the evaluation of this criterion the City is a primary government with the following includable component unit.

La Grande Urban Renewal Agency

The Agency was formed on November 17, 1999 for the purpose of assisting in the economic development of the City of La Grande and is responsible for the urban growth and development within its boundaries. The Agency's governing body consists of the Mayor and City Council members. The City is required to certify to the County Assessor any incremental taxes to be levied for the benefit of the Agency. Since the City Council acts as its governing board, it has been included as a blended component unit in the financial statements. Complete financial statements for the Agency may be obtained at the City's administrative offices at 1000 Adams Avenue, La Grande, Oregon 97850.

B. Government – Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City (the primary government) and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-types activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the City is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the City, the elimination of which would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds included the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

For Governmental Funds, funds are funded by a variety of resources, which include Restricted, Committed, Assigned, and Unassigned sources. Unless specifically tracked, expenditures are assumed to begin with Restricted, Committed, Assigned, and lastly, Unassigned.

For Proprietary Funds, when both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues available if they are collected within 60 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes, court fines, ambulance, and federal and state grants. Other revenue items are considered measurable and available when received by the City. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

The bases of accounting described above are in accordance with accounting principles generally accepted in the United States of America.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

The *Urban Renewal General Fund* accounts for the primary operating activity for the Urban Renewal Agency. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

The *Urban Renewal Debt Fund* accounts for revenue specifically reserved for Urban Renewal debt service.

The City reports the following major proprietary funds:

The *Water Fund* accounts for the operation and maintenance of the water system.

The *Sewer Funds* account for the operating and maintenance of the sewer system.

The City also includes the following fund types as other governmental funds:

Special revenue funds account for revenue derived from specific taxes or other revenue sources, which are legally restricted or committed to finance particular functions or activities.

Capital projects funds account for financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including acquisition or construction of capital facilities and other capital assets. Capital Project Funds exclude those types of capital related outflows financed by proprietary funds.

D. Assets, Liabilities and Equity

1. Cash, Cash Equivalents, and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, investments in the Local Government Investment Pool, and short-term investments with original maturities of three months or less from the date of acquisition.

The cash balances of substantially all funds are pooled and invested by the City for the purpose of increasing earnings through investment activities. The pool's investments are reported at fair value at June 30, 2021 based on market prices. The individual fund's portion of the pool's fair value is presented as cash and cash equivalents. Earnings on the pooled funds are apportioned and paid or credited to the funds monthly based on the ending balance of each participating fund.

2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “interfund receivables/payables” (i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

Advances between funds are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not available expendable financial resources.

Other receivables including accounts, entitlements, and shared revenues are reported in accordance with the policies enumerated in Paragraph C above. An allowance for uncollectible accounts has been established for the General, Street Maintenance, Water, Sewer, and Storm Utility and represents the portion of receivables not expected to be collected.

3. Inventories and Prepaid Expenses

Inventories are valued at estimated average cost value using the first-in/first-out (FIFO) method in the Water, Sewer, and Street & Road funds. Expenses are recognized when the inventories are consumed. Other inventories are taken for control purposes only with no dollar value assigned.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Capital Assets

Capital assets, which include property, plant, equipment, land, land improvements, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost when actual cost is not available. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Infrastructure assets include the City’s street and road system. GAAP allows governments to use a modified approach for reporting infrastructure assets. This modified approach requires the government to manage its eligible infrastructure using an asset management system and to document that the eligible infrastructure assets are being preserved at or above a condition level established and disclosed by the government. The City has elected to use the modified approach for reporting its infrastructure assets. Using a pavement management system, the City has inventoried all City streets, assigned a condition, and arrived at an overall weighted composite index for all streets. The pavement management system allows the City to calculate a replacement cost for all functional classes of streets using linear feet. The total replacement cost was deflated to estimated historical cost figures using a historical construction cost index for the original estimated date of

construction. The costs of maintenance and preservation that do not add to the asset's capacity or serviceability are expensed as incurred.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed, net of interest earned on the invested proceeds over the same period. There was no interest capitalized during the year.

Property, plant, and equipment of the City is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Life</u>
Buildings	5 – 50 years
Land Improvements	10 – 50 years
Equipment	5 – 30 years
Water & Sewer Systems	5 – 50 years

5. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the lives of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

6. Compensated Absences

The liability for compensated absences reported in the government-wide statements consists of unpaid, accumulated vacation leave balances and comp time. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

The City accrues a liability for compensated absences, which meet the following criteria: (1) the City's obligation relating to employees' rights to receive compensation for future absences is attributable to employees services already rendered, (2) the obligation related to rights that vest or accumulate, (3) payment of the compensation is probable, (4) the amount can be reasonably estimated. In accordance with the above criteria, the City has accrued a liability for 100% of vacation pay which has been earned, but not taken, by City employees.

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the City. Sick leave accrues to full-time permanent employees to specified maximums.

7. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employees Retirement System (OPERS) and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that met the definition of GASB 54: Nonspendable, Restricted, Committed, Assigned, and Unassigned. The constraints are defined as follows:

Nonspendable - resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Nonspendable items are not expected to be converted to cash and include inventories and prepaid amounts.

Restricted - constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – reported when the City Council passes a resolution that places specific constraints on how the resources may be used. The City Council can modify or rescind the resolution at any time through passage of an additional resolution.

Assigned - resources are constrained by the government's intent to use them for a specific purpose, but are neither restricted nor committed. Intent is expressed when the City council approves which resources should be assigned to expenditures of particular purposes during the adoption of the annual budget. The City Council has authorized the City Manager or his designee to use that information to determine whether those resources should be classified as assigned or unassigned for presentation in the City's fund financial statements.

Unassigned – the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned.

When the option is available to use restricted or unrestricted resources for any purpose, the City expends restricted resources first. When the option is available to use committed, assigned, or unassigned resources for any purpose, the City expends committed resources before assigned resources, and assigned resources before unassigned resources.

9. Restricted Net Position

Restrictions on net position that are imposed either by creditors, grantors, laws or other regulations, or by enabling legislation are reported as restricted net position.

10. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of certain assets, liabilities, revenues, expenditures, expenses and other disclosures. Accordingly, actual results could differ from those estimates.

II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for all funds, except for the proprietary funds and the General fund. The annual budget for proprietary funds is adopted on the modified accrual basis of accounting, which is not consistent with GAAP, in order to comply with Oregon Local Budget Law. The General fund budgets interfund reimbursements of expenses from other funds as revenue and transfers in, which is not consistent with GAAP. For GAAP reporting, \$714,538 was eliminated from revenues/ transfers and the corresponding reimbursed expenditures. Transfers out representing the expenditure reimbursements were reclassified to expenditures in the Street & Road Fund, 911 Emergency Fund, Water Fund, Sewer Fund, and Building Inspections Fund to be consistent with GAAP. All annual appropriations lapse at fiscal year-end.

Oregon Local Budget Law establishes standard procedures relating to the preparation, adoption, and execution of the annual budget.

The City begins its budgeting process by appointing Budget Committee members in the fall of each year. Management develops budget recommendations through early spring with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The City Council adopts the budget, makes appropriations, and declares the tax levy no later than June 30. Expenditure appropriations may not be legally over expended, except in the case of grant receipts and bond sale proceeds, which could not be reasonably estimated at the time the budget was adopted.

The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. The level of budgetary control is established at the department level for the General Fund. For all other funds, the level of budgetary control is established at the function level (Public Works Services, Grants and Donations, Building Inspection Services and 911 Emergency Services), capital outlay, operating contingency, interfund transfers, and debt service.

Unexpected additional resources may be added to the budget and appropriated for expenditure by using a supplemental budget. The supplemental budget process requires a hearing before the public, publication in the newspaper, and approval by the City Council. Oregon Local Budget Law also provides certain specific exceptions to the supplemental budget process to increase appropriations. Management must obtain City Council authorization for all appropriation transfers and supplementary budgetary appropriations.

During the year ended June 30, 2021, there were no supplemental budgets adopted and one appropriation transfer. Appropriations are limited to a single fiscal year; therefore, all spending authority of the City lapses as of year-end.

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

Deposits. The Governmental Accounting Standards Board has adopted accounting principles generally accepted in the United States of America (GAAP), which includes standards to categorize deposits to give an indication of the level of custodial credit risk assumed by the City at June 30, 2021. If bank deposits at year-end are not entirely insured or collateralized with securities held by the City or by its agent in the City's name, the City must disclose the custodial credit risk that exists.

Oregon Revised Statutes Chapter 295, requires depository institutions to pledge a percentage of their uninsured public fund deposits. The percentage required to be pledged depends on how well the depository institution is capitalized. A well-capitalized institution is required to pledge collateral valued at least 10% of their quarter-end public fund deposits, while adequately capitalized and undercapitalized bank depositories are required to pledge collateral valued at 110% of their uninsured public fund deposits. Public officials are no longer required to request Certificates of Participation for balances in excess of FDIC insured amounts. Instead, they are required to ensure the institutions holding deposits have pledged the appropriate amount of collateral and are approved by the Office of the State Treasurer (OST). Public officials are also required to report all bank depositories in which they deposit public funds to the OST.

The City's deposits are comprised of bank demand deposits. For the fiscal year ended June 30, 2021, the carrying amount for the City's deposits was \$566,702 and the bank balance was \$852,039. All deposits are held in the name of the City. Of the bank balances \$250,000 was covered by federal depository insurance. The remaining \$602,039 was collateralized under ORS 295.

Custodial credit risk for deposits is the risk that, in the event of bank failure, a government's deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk.

Investments. The City of La Grande has invested funds in the State Treasurer's Oregon Short-Term Fund Local Government Investment Pool during the year. The Oregon Short-Term Fund is the local government investment pool for local governments and was established by the State Treasurer. It was created to meet the administrative responsibilities of federal arbitrage regulations. The investments are regulated by the Oregon Short-Term Fund Board and approved by the Oregon Investment Council (ORS 294.805 to 294.895). Local Government Investment Pool (LGIP) is an unrated external investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. The amounts invested in the pool are not classified by risk categories because they are not evidenced by securities that exist in physical or book entry as defined by GASB Statement No. 40.

In addition, The Oregon State Treasury LGIP distributes investment income on an amortized cost basis and the participant's equity in the pool is determined by the amount of participant deposits, adjusted for withdrawals and distributed income. Accordingly, the adjustment to fair value would not represent an expendable increase in the City's cash position.

Credit Risk. State statutes authorize the City to invest primarily in general obligations of the US Government and its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements, bankers' acceptances, certain commercial papers, and the State

Treasurer's investment pool, among others. The City has no formal investment policy that further restricts its investment choices.

Concentration of Credit Risk. The City is required to provide information about the concentration of credit risk associated with its investments in one issuer that represent 5 percent or more of the total investments, excluding investments in external investment pools or those issued and explicitly guaranteed by the U.S. Government. The City has no such investments.

Interest Rate Risk. The City has no formal investment policy that explicitly limits investment maturities as a means of managing its exposure to fair value loss arising from increasing interest rates.

Investments held by the City at June 30, 2021 are as follows:

	<u>Maturity</u>	<u>Percentage of Portfolio</u>	<u>Carrying Amount/ Fair Value</u>
Local Government Investment Pool	1 day	100%	\$ 26,764,601
Less amounts classified as cash equivalents			<u>(26,764,601)</u>
Total Investments			<u>\$ -</u>

A reconciliation of cash and cash equivalents as shown on the Statement of Net Position is as follows:

Cash on hand	\$ 1,200
Carrying amounts of deposits	566,702
Local Government Investment Pool	<u>26,764,601</u>
Total cash and cash equivalents	<u>\$ 27,332,503</u>
Funds:	
<u>Governmental Activities</u>	
General	\$ 5,756,778
Urban Renewal General	69,227
Urban Renewal Debt	990,201
Other Governmental Funds	3,556,328
Internal Service funds	<u>691,841</u>
Total Governmental Activities	<u>11,064,375</u>
<u>Business-Type Activities</u>	
Water	5,634,266
All Sewer Funds	8,131,697
Other Enterprise Funds	<u>2,502,165</u>
Total Business-Type Activities	<u>16,268,128</u>
Total cash and cash equivalents	<u>\$ 27,332,503</u>

B. Receivables

Receivables as of fiscal year end for the governmental activities individual major funds, and non-major funds in the aggregate are as follows:

	General	URA General	URA Debt	Other Governmental Funds	Total Governmental Activities
Property taxes	\$ 332,177	\$ -	\$ 61,277	\$ -	\$ 393,454
Accounts	761,049	-	-	59,158	820,207
Intergovernmental	107,496	-	-	148,287	255,783
Fines and assessments	496,714	-	-	33,599	530,313
Notes	161,112	693,437	-	-	854,549
	<u>1,858,548</u>	<u>693,437</u>	<u>61,277</u>	<u>241,044</u>	<u>2,854,306</u>
Less: Allowance for doubtful accounts	<u>(278,631)</u>	<u>-</u>	<u>-</u>	<u>(1,805)</u>	<u>(280,436)</u>
Total	<u>\$ 1,579,917</u>	<u>\$ 693,437</u>	<u>\$ 61,277</u>	<u>\$ 239,239</u>	<u>\$ 2,573,870</u>

Receivables as of June 30, 2021 for the business-type activities individual major funds are as follows:

	Water	All Sewer	Other Enterprise Funds	Total Business-Type Activities
Accounts	\$ 447,922	\$ 530,675	\$ 26,713	\$ 1,005,310
Assessments	5,097	6,977	-	12,074
Intergovernmental	-	-	26,398	26,398
Less: Allowance for doubtful accounts	<u>(28,848)</u>	<u>(25,289)</u>	<u>(901)</u>	<u>(55,038)</u>
Total Business-type Activities	<u>\$ 424,171</u>	<u>\$ 512,363</u>	<u>\$ 52,210</u>	<u>\$ 988,744</u>

Uncollected property taxes in governmental funds are reported on the statement of net position as receivables. Property taxes are assessed and attach as an enforceable lien on property as of July 1. Taxes are levied on July 1 and are payable on November 15. They may be paid in installments due November 15, February 15, and May 15. Taxes unpaid as of May 16 are considered delinquent. Taxes are billed and collected by Union County, and remittance to the City is made at periodic intervals.

For the fiscal year 2020-2021, the City levied property taxes in the net amount of \$5,266,787 after reductions for offsets and increases for additional taxes and penalties. The tax rate for the fiscal year was \$7.4392, per \$1,000 of assessed value. The assessed valuation for the City as of January 1, 2020 was \$787,216,672. The La Grande Urban Renewal Agency, a blended component unit of the City, levied taxes its maximum taxing authority. After reductions for offsets and additional taxes and penalties, this resulted in a net levy of \$1,044,960.

In the prior year, the City implemented a COVID-19 Emergency Loan Program to financially assist local businesses that were affected by the economic shutdown. The maximum loan amount was \$10,000 and are repayable in a 48 month term at 1% interest. Repayments began after 6 months and were interest only for the following six months at which time principal and interest payments will start being due. Twenty eight businesses received loans from the city for \$177,520 in the prior year and 6 businesses received loans in the current year for \$41,500.

After principal repayments of \$57,908, there was \$161,112 receivable at year end. The loan program is being administered by NEODD.

The Urban Renewal Agency has a note receivable of \$150,000 related to the funding provided towards the purchase of Liberty Theatre. The loan accrues interest at 5.5% but principal and interest can be forgiven if development requirements are met within 7 years of the initial loan disbursement in August of 2011. An amended loan agreement dated December 13, 2021 extends the maturity date to June 30, 2023. All other terms shall remain in full force and effect, which may not be extended for any reason. At year end, no payments have been received.

The Urban Renewal Agency extended a loan agreement to establish a new grocery store for a maximum of \$500,000. The loan accrues interest at 5% compound annually and is secured by real property. Loan principal and interest can be forgiven if the hours of operations and job creation/retention requirements are met over a maximum 10-year performance life.

The Urban Renewal Agency extended a loan agreement to Community Merchants for a maximum of \$32,235. The Urban Renewal Agency disbursed \$14,284 during the fiscal year of 2017 and the project is completed. The loan accrues interest at 5% compound annually. Payments for the first twelve months are interest only and starting with the 13th month included principal and interest based on a 15 year term. At the mid-point of the loan, (7.5 years), the remaining balance is eligible to be forgiven provided the criteria for loan forgiveness are met. The criteria for loan forgiveness includes: the company must remain in business at the time of forgiveness with a minimum of 1.5 full time equivalent employees who are employed for at least 36 months prior to the forgiveness, along with a positive cash flow for the 12 months prior to the forgiveness as demonstrated on the company income taxes, and all payments and late fees are paid and current.

The Urban Renewal Agency extended a loan agreement to Thai Fresh for a maximum amount of \$27,515. The final \$13,757 was disbursed during the fiscal year of 2018. The loan accrues interest at 5% compound annually. Payments for the first twelve months are interest only and starting with the 13th month included principal and interest based on a 15 year term. At the mid-point of the loan, (7.5 years), the remaining balance is eligible to be forgiven provided the criteria for loan forgiveness are met. The criteria for loan forgiveness includes: the company must remain in business at the time of forgiveness with a minimum of 3.0 full time equivalent employees who are employed for at least 36 months prior to the forgiveness, along with a positive cash flow for the 12 months prior to the forgiveness as demonstrated on the company income taxes, and all payments and late fees are paid and current.

The Urban Renewal Agency extended a loan agreement to Le Bebe Cakes for a maximum amount of \$20,500, which was fully disbursed. The loan accrues interest at 5% compound annually. Payments for the first twelve months are interest only and starting with the 13th month included principal and interest based on a 10 year term. At the mid-point of the loan, (5 years), the remaining balance is eligible to be forgiven provided the criteria for loan forgiveness are met. The criteria for loan forgiveness includes: the company must remain in business at the time of forgiveness with a minimum of 3.0 full time equivalent employees who are employed for at least 24 months prior to the forgiveness, along with a positive cash flow for the 12 months prior to the forgiveness as demonstrated on the company income taxes, and all payments and late fees are paid and current. An agreement forbearance was signed on May 11, 2020 which allowed Le Bebe Cakes to not make any payments beginning March 1, 2020 and ending July 31, 2020 due to COVID 19. During this time, interest would not accrue on the loan. Le Bebe cakes caught up in April 2021 and their loan status is current.

Assessment liens receivable represent the uncollected amounts levied against benefited property for costs of local improvements. Since the assessments are liens against the benefited property, an allowance for uncollectible amounts is not necessary, in most cases. The City issued assessments under reimbursement agreements and not all agreements have been signed or formally agreed upon.

An allowance for doubtful accounts has been established for ambulance receivables, fines, and utility receivables. Other accounts and intergovernmental receivables are considered fully collectible. Accordingly, no provision for estimated uncollectible accounts has been established.

C. Capital Assets

Capital asset activity for governmental activities for the year ended June 30, 2021, was as follows:

	Beginning Balance	Additions	Deletion/ Transfer	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 756,852	\$ -	\$ -	\$ 756,852
Construction in progress	104,780	25,651	(130,431)	-
Infrastructure	44,818,219	-	-	44,818,219
Total capital assets, not being depreciated	45,679,851	25,651	(130,431)	45,575,071
Capital assets, being depreciated:				
Land Improvements	6,075,219	-	-	6,075,219
Buildings	11,908,973	278,815	(60,386)	12,127,402
Equipment	9,751,860	1,128,567	86,609	10,967,036
Total capital assets, being depreciated	27,736,052	1,407,382	26,223	29,169,657
Accumulated depreciation for:				
Land Improvements	(4,355,591)	(106,134)	-	(4,461,725)
Buildings	(5,084,945)	(287,883)	60,385	(5,312,443)
Equipment	(6,515,204)	(546,307)	43,823	(7,017,688)
Total accumulated depreciation	(15,955,740)	(940,324)	104,208	(16,791,856)
Total capital assets, being depreciated, net	11,780,312	467,058	130,431	12,377,801
Governmental activities capital assets, net	<u>\$ 57,460,163</u>	<u>\$ 492,709</u>	<u>\$ -</u>	<u>\$ 57,952,872</u>

Depreciation expense for governmental activities is charged to governmental functions as follows:

Governmental activities

General government	\$ 16,856
Police Department	115,522
Fire Department	230,945
Community Development	9,856
Public Services	401,418
Street & Road Maintenance	165,727
Total depreciation expense - governmental activities	<u>\$ 940,324</u>

Included in the Governmental Activities Street & Road Maintenance depreciation expense is depreciation expense reported for the Internal Service Funds – Motor Pool Fund of \$160,356.

Capital asset activity for the business-type activities for the year ended June 30, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletion/ Transfer</u>	<u>Ending Balance</u>
Capital assets, not being depreciated:				
Land	\$ 276,216	-	\$ -	\$ 276,216
Construction in progress	374,940	690,912	(395,365)	670,487
Total capital assets, not being depreciated	<u>651,156</u>	<u>690,912</u>	<u>(395,365)</u>	<u>946,703</u>
Capital assets, being depreciated:				
Buildings	512,756	-	-	512,756
Equipment	691,237	8,876	371,579	1,071,692
Water & Sewer System	39,581,588	1,142,225	-	40,723,813
Total capital assets, being depreciated	<u>40,785,581</u>	<u>1,151,101</u>	<u>371,579</u>	<u>42,308,261</u>
Less accumulated depreciation for:				
Buildings	(70,874)	(23,527)	-	(94,401)
Equipment	(319,661)	(46,675)	23,786	(342,550)
Water & Sewer System	<u>(20,532,878)</u>	<u>(1,169,380)</u>	<u>-</u>	<u>(21,702,258)</u>
Total accumulated depreciation	<u>(20,923,413)</u>	<u>(1,239,582)</u>	<u>23,786</u>	<u>(22,139,209)</u>
Total capital assets, being depreciated, net	<u>19,862,168</u>	<u>(88,481)</u>	<u>395,365</u>	<u>20,169,052</u>
Business-type activities capital assets, net	<u>\$ 20,513,324</u>	<u>\$ 602,431</u>	<u>\$ -</u>	<u>\$ 21,115,755</u>

Depreciation expense for the business-type activities was charged to functions/programs of the City as follows:

Business-type activities

Water	\$ 435,494
All Sewer	726,265
Storm Sewer	66,440
Building Inspection	<u>11,383</u>
Total depreciation expense - business-type activities	<u><u>\$ 1,239,582</u></u>

D. Deferred Outflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future period(s) and so will not be recognized as an outflow of resources (expenditure/expense) until then. The City has one item that qualifies for reporting in this category. The deferred amount relating to pensions and other post-employment benefits (OPEB) is recognized as an outflow of resources in the period when the City's recognizes expense/expenditures. Governmental activities reported on the government-wide statement of Net Position related to pensions is \$1,905,623 and related to OPEB is \$434,789. Deferred outflows of resources for the business-type activities amount for OPEB was \$57,856 for Water; \$74,872 for Sewer Fund; \$21,428 for other Enterprise Funds. The City did not report any Deferred Outflows related to pension for business type activities.

E. Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category. Unavailable revenues from property taxes, accounts receivable, fines, assessments, and notes are reported in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that amount becomes available. The City also reports deferred amounts related to pensions. This amount is deferred and recognized as an inflow of resources in the period when the City recognizes pension income. Deferred inflows are included in the government-wide Statement of Net Position.

At June 30, 2021, the governmental funds report unavailable revenues from the following sources:

	General	Urban Renewal General	Urban Renewal Debt	Other Governmental Funds	Totals
Property taxes	\$ 275,142	\$ -	\$ 52,151	\$ -	\$ 327,293
Accounts	226,383	-	-	13,707	240,090
Intergovernmental	-	-	-	11,160	11,160
Fines and assessments	237,573	-	-	33,599	271,172
Notes	147,143	693,437	-	-	840,580
	<u>\$ 886,241</u>	<u>\$ 693,437</u>	<u>\$ 52,151</u>	<u>\$ 58,466</u>	<u>\$ 1,690,295</u>

F. Long-term liabilities from direct borrowings and direct placement

1. Loans Payable – Governmental Activities

On June 8, 2006 the City entered into a loan contract with Oregon Economic Development. This loan was for the construction of the La Grande Business & Technology Park. The total loan contract was for \$2,058,286. Principal and interest at 3.52% annually was due in one lump-sum payment 30 months after the first draw. The first draw was received on September 12, 2007, resulting in a maturity date of March 12, 2010. The final draw of \$227,281 was received on February 26, 2008. A lump payment of \$1,000,000 was made on April 23, 2009 that consisted of \$905,793 of principal and \$94,207 of accrued interest. The remaining balance of \$1,152,493 was refinanced on May 27, 2009. The loan is due in annual installments beginning on December 1, 2009 for 25 years at variable interest rates ranging from 3.00% to 5.25%. On April 10, 2018 the remaining balance of \$867,702 was refunded and refinanced for \$787,056. The loan repayment dates and payoff date remained the same. The refinance was issued with a bond premium of \$107,943 and resulted in a total cash savings of \$115,930 over the life of the loan.

Future annual requirements are as follows:

Year Ended June 30,	Principal	Interest
2022	\$ 36,748	\$ 33,205
2023	37,085	31,368
2024	42,440	29,514
2025	42,737	27,466
2026	48,124	25,329
2027-2031	267,196	89,321
2032-2034	194,073	19,538
	<u>\$ 668,403</u>	<u>\$ 255,741</u>

2. Bonds Payable – Governmental Activities

On February 21, 2012 the City issued bonds under the Local Oregon Capital Asset Program sponsored by the League of Oregon Cities. These bonds were used for the funding of the “Big H” streetscape project. The total certificate of participation issued was \$1,035,000. Interest only payments were required until December 1, 2013, after which the loan is due in annual installments of principal and semi-annual installments of interest for 20 years. Interest is at a variable rate ranging from 1% to a maximum average interest rate of 3.5%.

In February 2016 the City issued bonds under the Local Oregon Capital Asset Program sponsored by the League of Oregon Cities. These bonds were used for the funding of the Adams Avenue Streetscape Project. The total certificate of participation issued was \$1,550,000. An interest only payment is due December 1, 2016, after which the loan is due in annual installments of principal and semi-annual installments of interest for 19 years. Interest is at a fixed rate for each maturity ranging from 2% to a maximum average interest rate of 3.5%.

Future maturities of the bonds payable are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>
2022	\$ 125,000	\$ 61,487
2023	125,000	57,875
2024	125,000	54,050
2025	130,000	49,675
2026	140,000	45,038
2027-2031	750,000	150,838
2032-2034	450,000	27,213
	<u>\$1,845,000</u>	<u>\$ 446,176</u>

3. Changes in Long-Term Liabilities from Direct Borrowings and Direct Placements

Long-term liability activity for the year ended June 30, 2021, is as follows:

	<u>Outstanding July 1, 2020</u>	<u>Issued</u>	<u>Reductions</u>	<u>Outstanding June 30, 2021</u>	<u>Due Within One Year</u>
<u>Governmental activities:</u>					
Governmental bonds					
Local Oregon Capital Asset Program	\$ 1,960,000	\$ -	\$ 115,000	\$ 1,845,000	\$ 125,000
Total government bonds	1,960,000	-	115,000	1,845,000	125,000
Governmental loans/notes from direct borrowings					
IFA Refunding - Oregon Economic Development	704,891	-	36,488	668,403	36,748
Plus deferred premium	113,484	-	8,403	105,081	-
Total governmental loans/notes from direct borrowings	818,375	-	44,891	773,484	36,748
Other governmental long-term obligations					
Compensated absences	596,868	26,777	-	623,645	623,645
Total governmental activities	<u>\$3,375,243</u>	<u>\$26,777</u>	<u>\$ 159,891</u>	<u>\$ 3,242,129</u>	<u>\$ 785,393</u>
<u>Business-type activities:</u>					
Other business-type long-term obligations					
Compensated absences	\$ 10,922	-	(1,458)	9,464	9,464
Total business-type activities	<u>\$ 10,922</u>	<u>\$ -</u>	<u>\$ (1,458)</u>	<u>\$ 9,464</u>	<u>\$ 9,464</u>

G. Fund Balance Classifications

Fund balances by classification for the year ended June 30, 2021 were as follows:

	General Fund	Urban Renewal General	Urban Renewal Debt	Non-major Governmental Funds	Total Governmental Funds
Fund Balance					
Nonspendable for:					
Prepays/Inventory	\$ -	\$ -	\$ -	\$ 62,726	\$ 62,726
Restricted for:					
911 Dispatch Services	-	-	-	282,602	282,602
System Development	-	-	-	280,009	280,009
Highways and Streets	-	-	-	1,281,743	1,281,743
Various Grants	-	-	-	54,374	54,374
Urban Renewal Projects	-	69,227	999,327	-	1,068,554
Assigned to:					
System Development - Governmental	-	-	-	-	-
Various Activities	40,000	-	-	161,127	201,127
Capital Asset Reconstruction	-	-	-	1,450,733	1,450,733
Unassigned	5,919,622	-	-	-	5,919,622
Total Fund Balance	<u>\$5,959,622</u>	<u>\$ 69,227</u>	<u>\$ 999,327</u>	<u>\$ 3,573,314</u>	<u>\$ 10,601,490</u>

H. Transfers

Net transfers between governmental activities and business-type activities in the government-wide financial statements consist of transfers from the business-type activities to the governmental activities for \$164,481.

A reconciliation of transfers in the fund financial statements is as follows:

	Transfers In	Transfers Out
Governmental activities:		
General	\$ 2,750	\$ 153,314
Urban Renewal General	637,729	-
Urban Renewal Debt	-	637,729
Other Governmental	417,796	102,750
Internal Service	-	-
Business-type activities:		
Water	500,000	581,937
All Sewer	700,000	892,545
Other Enterprise	174,500	64,500
	<u>\$ 2,432,775</u>	<u>\$ 2,432,775</u>

As part of the budget preparation and adoption, the City anticipates making interfund transfers to move resources between funds to provide resources for specific expenditures that are not supported by other revenues. Other transfers are to provide resources to pay debt service and to provide funds for projects.

IV. Other Information

A. Risk Management

The City is exposed to various risks of loss related to torts; theft or damage to and destruction of assets; and errors and omissions for which the City carries commercial insurance. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage for the past three years.

B. Defined Contribution Pension Plan

The City of La Grande provides pension benefits for all of its full-time employees (as defined by labor contract) through a defined contribution plan (with the exception of police officers and firefighters). In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The plan assets are not insured. Employees are eligible to participate six months from the date of employment. Effective June 21, 2012, the City contributes 16% of management's salaries and 13% of all other salaries. Employees contribute 1% of their salaries to the retirement plan. The City's contributions for each employee are fully vested after five years of continuous service. The Principal Mutual Life Insurance company administers this plan. Contribution rates and plan amendments are approved by the City Council after negotiation with the applicable union groups. The total pension plan contributions for the fiscal year ended June 30, 2021 amounted to \$597,386. Of this amount, the employees paid \$39,287 and \$558,099 was paid by the City.

C. Defined Benefit Pension Plan – Public Employees Retirement System

Plan Description

Police and fire employees of the City are provided with pensions through the Oregon Public Employees Retirement System (OPERS), a cost sharing, multiple-employer defined benefit pension plan, the Oregon Legislature has delegated authority to the Public Employees Retirement Board to administer and manage the system. All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A. Tier One/Tier Two Retirement Benefit plan, established by ORS Chapter 238, is closed to new members hired on or after August 29, 2003. The Pension Program, established by ORS Chapter 238A, provides benefits to members hired on or after August 29, 2003. OPERS issues a publicly available Comprehensive Annual Financial Report and Actuarial Valuation that can be obtained at

<http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>.

Benefits Provided

1. Tier one/Tier Two Retirement Benefit ORS Chapter 238

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum

refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police and fire employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalent of benefits to which he is or she is entitled.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of Final Average Salary will be limited for all members beginning in 2020. The limit will be equal to \$195,000 in 2020, and will be indexed with inflation in later years.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). Police and fire members are eligible after reaching age 50. Police and fire member benefits are reduced if retirement occurs before age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- The member was employed by a PERS employer at the time of death,
- The member died within 120 days after termination of PERS-covered employment,
- The member died as a result of injury sustained while employed in a PERS covered job, or the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including PERS judge members) for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

Benefit Changes After Retirement

After Retirement, members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. The COLA is capped at 2%.

2. OPSRP Deferred Benefit Pension Program (OPSRP DB)

Pension Benefits

The Pension Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of final average salary will be limited for all members beginning in 2020. The limit will be equal to \$195,000 in 2020, and will be indexed with inflation in later years.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and \$750 plus 0.15 percent on annual benefits above \$60,000.

3. OPSRP Individual Account Program (OPSRP IAP)

Pension Benefits

The IAP is an individual account-based program under the PERS tax-qualified governmental plan as defined under ORS 238A.400. An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member

completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Installment amounts vary with market returns, as the accounts remain invested while in distribution. Each distribution option has a \$200 minimum distribution limit.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

Recordkeeping

OPERS contracts with VOYA Financial to maintain IAP participant records

Contributions

1. Employer Contributions

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans. Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation, which became effective July 1, 2019. Effective January 1, 2020, Senate Bill 1049 required employers to pay contributions on re-employed PERS retirees' salary as if they were an active member, excluding IAP (6 percent) contributions. Employer contributions for the year ended June 30, 2021 were \$565,481, excluding \$410 to fund the retirement health insurance account (RHIA). The rates in effect for the fiscal year ended June 30, 2020, excluding the RHIA rates of .06% for Tier One/Tier and .00% OPSRP, were 25.44 percent for Tier One/Tier two Police and Fire, 17.64 percent for OPSRP Pension Program Police and Fire Members, and 6 percent for OPSRP Individual Account Program.

2. Employee Contributions

Beginning January 1, 2004, all employee contributions were placed in the OPSRP Individual Account Program (IAP), a defined contribution pension plan established by the Oregon Legislature. Prior to that date, all member contributions were credited to the Defined Benefit Pension Plan. Member contributions were credited to the Defined Benefit Pension Plan. Member contributions are set by statute at 6.0 or 7.0 percent of salary and are remitted by participating employers. The contributions are either deducted from member salaries or paid by the employers on the members behalf. The IAP member accounts represent member contributions made on or after January 1, 2004, plus earnings allocations less disbursements for refund, death benefits, and retirements. As permitted, the City has opted to pick-up some of the contributions on behalf of employees; contributions were \$74,061 for the year ended June 30, 2021 and is included in the employer contributions above.

Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the City reported a liability of \$5,770,824 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018 rolled forward to June 30, 2020. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2021, the City's proportion was 0.02644324 percent, which increased from its proportion of 0.02565730 percent as of June 30, 2019.

For the year ended June 30, 2021, the City's recognized pension expense (income) of \$1,222,679. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 253,986	\$ -
Changes of assumptions	309,702	10,851
Net difference between projected and actual earnings on investments	678,574	-
Changes in proportionate share.	92,379	156,171
Difference's between employer contributions and employer's proportionate share of system contributions	3,960	145,109
Total (prior to post-MD contributions)	1,338,601	312,131
Contributions subsequent to the MD	567,022	-
Net Deferred Outflow/(Inflow) of Resources	<u>\$ 1,905,623</u>	<u>\$ 312,131</u>

\$567,022 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the next fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2022	\$ 189,415
2023	308,916
2024	299,027
2025	225,721
2026	3,391
Total	<u>\$ 1,026,470</u>

Actuarial assumptions

The employer contribution rates effective July 1, 2019, through June 30, 2021, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the

PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years.

For the OPSRP Pension Program component of the PERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2018
Measurement Date	June 30, 2020
Experience Study Report	2018, published July 24, 2019
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.50 percent
Long-Term Expected Rate of Return	7.20 percent
Discount Rate	7.20 percent
Projected Salary Increases	3.50 percent overall payroll growth
Cost of Living Adjustments (COLA)	Blend 2.00% COLA and grade COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision, blend based on service
Mortality	<p>Healthy retirees and beneficiaries: Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs s described in the valuation.</p> <p>Active Members: Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2018 Experience Study, which reviewed experience for the four-year period ending on December 31, 2018.

Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return

assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class/Strategy	OIC Assumed Asset Allocation		
	Low Range	High Range	Target
Debt Securities	15.0%	25.0%	20.0%
Public Equity	27.5%	37.5%	32.5%
Real Estate	9.5%	15.5%	12.5%
Private Equity	14.0%	21.0%	17.5%
Alternative Equity	7.5%	17.5%	15.0%
Opportunity Portfolio	0.0%	3.0%	0.0%
Risk Parity	0.0%	2.5%	2.5%
Total			100.0%

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Core Fixed Income	9.60%	4.07%
Short-Term Bonds	9.60%	3.68%
Bank/Leveraged Loans	3.60%	5.19%
High Yield Bonds	1.20%	5.74%
Large/Mid Cap US Equities	16.17%	6.30%
Small Cap US Equities	1.35%	6.68%
Micro CAP US Equities	1.35%	6.79%
Developed Foreign Equities	13.48%	6.91%
Emerging Market Equities	4.24%	7.69%
Non-US Small Cap Equities	1.93%	7.25%
Private Equity	17.50%	8.33%
Real Estate (Property)	10.00%	5.55%
Real Estate (REITS)	2.50%	6.69%
Hedge Funds of Funds - Diversified	1.50%	4.06%
Hedge Funds - Events-driven	0.38%	5.59%
Timber	1.12%	5.61%
Farmland	1.12%	6.12%
Infrastructure	2.24%	6.67%
Commodities	1.12%	3.79%
Total	100.00%	
Assumed Inflation - Mean		2.50%

Depletion Date Projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long term expected return on the plan investments may be used to discount liabilities to the extent that the plans Fiduciary Net position is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for PERS:

- PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

Discount rate

The discount rate used to measure the total pension liability was 7.2 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.2 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2 percent) or 1-percentage-point higher (8.2 percent) than the current rate:

	<u>1% Decrease (6.2%)</u>	<u>Discount Rate (7.2%)</u>	<u>1% (Increase (8.2%))</u>
City's proportionate share of the net pension liability (asset)	\$ 8,569,198	\$ 5,770,824	\$ 3,424,259

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Payables to the Pension Plan

The City reports payables in the amount of \$49,847 to the pension plan.

Changes in Plan Provisions During the Measurement Period

A legislative change that occurred during the measurement period affected the plan provisions reflected for financial reporting purposes. Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future Tier 1/Tier 2 and OPSRP benefits for certain active members are now projected to be lower than prior to the legislation. Senate Bill 1049 was reflected in the June 30, 2019 Total Pension Liability as a reduction in liability.

Changes in Plan Provisions Subsequent to Measurement Period

There were no changes subsequent to the June 30, 2020 measurement period that require disclosure.

D. Other post-employment benefits

The City implemented GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits other Than Pensions in the fiscal year ended June 30, 2018. This statement addresses how state and local governments should account for and report their costs and obligations related to Other Postemployment Benefits (OPEB). This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agency Employers and Agent Multiple-Employer Plans.

The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. It establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

The OPEB for the City combines two separate plans. The City provides an implicit rate subsidy for retiree Health Insurance Continuation (HIC) premiums, and a contribution to the State of Oregon's PERS cost-sharing multiple employer defined benefit plan Retirement Health Insurance Account.

City of La Grande Retiree Health Plan

Plan Description. The District provides Other (than Pension) Post—Employment Benefits (OPEBs) with two main components, as follows:

- Explicit Medical Benefits – The City pays as portion of the medical premium for eligible retirees until Medicare eligibility. This explicit benefit is required to be valued under GASB Statement 75.
- Implicit Medical Benefits – In addition to the explicit medical benefits for certain retirees, continued medical coverage is offered to the City's eligible retirees and their spouses and dependents until Medicare eligibility. The active premium rate (whether paid by the City or by the retiree) still applies. However, in some cases the premium itself does not represent the full cost of covering these retirees (since they are older than the active population, retirees can be expected to generate higher medical claims and therefore higher premiums for the active population). This additional cost is called the "implicit rate subsidy" and is required to be valued under GASB 75.

Retirement Eligibility. The retiree must be eligible to receive benefits from Oregon PERS. Eligibility requirements for earliest retirement under Oregon PERS are as follows:

- Tier 1/Tier 2 members: Earlier of age 55, or any age with 30 years of service.
- OPSRP members: Age 55 with 5 years of service.

Explicit Medical Benefits

Eligibility. Retirees meeting the following criteria are eligible:

- Retired from active service with at least 20 years of continuous service.
- Retired while eligible to receive a pension benefit from Oregon PERS or retired with at least 55 years of age under Employer-Sponsored retirement plan.
- Hired prior to the following dates:
 - Firefighters – July 1, 2001
 - Continuous service of 20 years, age 55, receives 3 years of medical coverage.
 - Continuous service of 25 years, age 50, receives 5 years of medical coverage.
 - Management – July 1, 2005
 - Continuous service of 20 years, receives 3 years of medical coverage.
 - Continuous service of 25 years, receives 5 years of medical coverage.
 - General Employees – July 1, 2002
 - Continuous service of 20 years, receives 3 years of medical coverage.
 - Continuous service of 25 years, receives 5 years of medical coverage.
 - Police – July 1, 2002
 - Continuous service of 20 years, age 55, receives 3 years of medical coverage.
 - Continuous service of 25 years, age 50, receives 5 years of medical coverage.
- Continuing coverage under the Employer's benefit programs through CIS

Health Care Benefits

Retirees under age 65 and their dependents are eligible to receive the same medical and dental coverage as active employees. 90% of the retiree and dependents medical and dental premiums are paid by the employer.

The co-pays and deductibles under the medical and dental coverage are the responsibility of the retiree.

A surviving spouse of a deceased retiree may continue coverage until age 65 if the retired member had at least 30 years of continuous service. Coverage ends when the spouse is eligible for another Employer-paid health plan, a new spouse's Employer-paid health plan or Medicare.

All coverage ends when the retiree turns 65.

Implicit Employer Subsidies

Eligibility

All employees of the Employer retiring from active service with a pension benefit payable immediately under Oregon PERS or another Employer-sponsored retirement plan.

The Employer's defined contribution retirement plan allows retirement at age 55 with 5 years of service.

Health Care Benefits

Retirees and their dependents under age 65 are allowed to continue the health care coverages received prior to retirement. Premiums for retirees are tiered and based upon the premium rates available to active employees. The retiree is responsible for any portion of the premiums not paid by the Employer.

The implicit employer subsidy is measured as the expected health care cost per retiree and dependent, less the gross premiums charged by the insurance carrier for that coverage. The subsidy is only measured for retirees and spouses younger than age 65, at which point such retirees and spouses typically become eligible for Medicare.

We are not aware of any additional implicit employer OPEB subsidies which result in GASB 75 liability.

Membership in the plan consisted of the following at July 1, 2020, the date of the latest actuarial valuation:

	PERS Police & Fire	PERS General Service	Employer Retirement Plan*	Total
Number of Members				
Active	35	-	66	101
Retired Members	6	6	-	12
Spouse of Ineligible Retirees	-	3	-	3
Total	41	9	66	116
Spouse of Eligible Retirees	5	4	-	9
Average Age				
Active	42	-	45.9	44
Retired	58	61.2	-	59.4
Average Service- Actives				
PERS Service	11	-	N/A	11.9
Employer-only Service	10	-	12.6	11.9

	Active Members		Retired Members**
Count as of July 1, 2018	106	Count as of July 1, 2018	10
Retired with benefits	(7)	Retired with benefits	7
Terminated without benefits	(14)	Benefits ceased	(3)
New hires / newly eligible	16	Newly covered (generally spouses of former retirees)	1
Ineligible for benefits valued	-	Ineligible for benefits valued	-
Count as of July 1, 2020	101	Count as of July 1, 2020	15

* Retirees are counted and valued under PERS assumptions.

** Includes spouses of ineligible retirees.

Total OPEB Liability

The City's total OPEB liability of \$5,187,518 was measured as of June 30, 2021 and was determined by an actuarial valuation as of July 1, 2020.

Actuarial Assumptions and Other Inputs

The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all period included in the measurement unless otherwise specified.

Valuation Date	July 1, 2020
Measurement Date	June 30, 2020
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.5 percent per year
Discount Rate	2.21 percent, based on a 20-year general obligation bond yield index published by The Bond Buyer.
Projected Salary Increases	3.5 percent per year
Health Cost Trend	Medical and vision: 2020-3.75%, 2021-5.75%, 2022-5.25% and between 4% and 5% for the subsequent 40+ years.
Cost of Living Adjustments (COLA)	3.5 percent per year, based on general inflation and the likelihood of raises throughout participant careers.
Health Mortality	Pub -2010 General and Safety Employee and Healthy Retiree tables, sex-distinct for members and dependents, with one-year set back for male general service employees and female safety employees.

Changes in Total OPEB Liability

	Total OPEB Liability
Balance at June 30, 2020	\$ 4,950,962
Changes for the year:	
Service cost	158,243
Interest on total OPEB liability	175,069
Effect of economic/deomographic gains or losses	(116,151)
Effect of assumptions changes or inputs	235,698
Benefit payments	(216,303)
Net changes	236,556
Balance at June 30, 2020	\$ 5,187,518

Sensitivity of the total OPEB liability to changes in the discount and trend rates. The following presents the total OPEB liability of the City's, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50) percent) or 1-percentage-point higher (4.50) than the current discount rate:

	1% Decrease	Current Discount Rate	1% Increase
<i>Total OPEB (asset) liability</i>	\$ 5,507,940	\$ 5,187,518	\$ 4,879,511

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage-point lower of 1-percentage-point higher than the current healthcare cost trend rate

	1% Decrease	Healthcare Current Trend Rate	1% Increase
<i>Total OPEB liability</i>	\$ 4,764,829	\$ 5,187,518	\$ 5,663,793

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the City recognized OPEB expense of \$297,968. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$ (318,205)	\$ -
Changes of assumptions or inputs	(137,399)	310,544
Total (prior to post MD contributions)	(455,604)	310,544
Contributions subsequent to the measurement date	-	271,181
Net deferred (inflows) outflows of resources	<u>\$ (455,604)</u>	<u>\$ 581,725</u>

\$271,181 reported as deferred outflows of resources is related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the next fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in expense as follows:

Year ended June 30:

2022	\$ (35,344)
2023	(35,344)
2024	(35,344)
2025	(35,344)
2026	(35,344)
Thereafter	<u>31,660</u>
Total	<u>\$ (145,060)</u>

Retirement Health Insurance Account (RHIA)

Plan Description. As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other post employment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700.

Funding Policy. Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were

established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. The plan was closed to new entrants hired after August 29, 2003. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating governments are contractually required to contribute to RHIA at a rate assessed each year by OPERS, currently 0.06% of annual covered payroll for Tier 1 and Tier 2 employees and 0.00% for OPSRP employees. The OPERS Board of Trustees sets the employer contribution rate based on the annual required contribution of the employers (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 75. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City's contributions to RHIA for the years ended June 30, 2021, 2020, and 2019 were \$410, \$1,443 and \$11,091 respectively.

Assets, Liabilities, Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the City reported an asset of \$41,174 for its proportionate share of the net OPEB asset. The net OPEB asset was measured as of June 30, 2020, and the total OPEB asset used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2018 rolled forward to June 30, 2020. The City's proportion of the net OPEB asset was based on a projection of the City's long-term share of contributions to the plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2020, the City's proportionate share was 0.02020706 percent, which was increased from its proportionate share of 0.02237838 percent measured as of June 30, 2019.

For the year ended June 30, 2021, the City's recognized OPEB income of \$5,700. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 4,209
Changes of assumptions	-	2,189
Net difference between projected and actual earnings on investments	4,579	-
Changes in proportionate share	<u>2,231</u>	<u>248</u>
Total (prior to post-MD contributions)	6,810	6,646
Contributions subsequent to the MD	<u>410</u>	<u>-</u>
Net Deferred Outflow (inflow) of resources	<u>\$ 7,220</u>	<u>\$ 6,646</u>

\$410 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB asset/liability in the next fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in expense as follows:

Year ended June 30:

2022	\$ (3,149)
2023	177
2024	1,693
2025	1,443
Total	<u>\$ 164</u>

Actuarial Assumptions

The RHIA plan is unaffected by health care cost trends since the benefit is limited to a \$60 monthly payment toward Medicare companion insurance premiums. Consequently, the disclosure of healthcare cost trend is not applicable. Other significant actuarial assumptions are as follows:

Valuation Date	December 31, 2018
Measurement Date	June 30, 2020
Experience Study Report	2018, published July 24, 2019
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions:	
Inflation Rate	2.5 percent
Long-Term Expected Rate of Return	7.2 percent
Discount Rate	7.2 percent
Projected Salary Increases	3.5 percent
Cost of Living Adjustments (COLA)	Blend 2.00% COLA and grade COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision, blend based on service
Mortality	<p>Healthy retirees and beneficiaries: Pub 2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p>Active Members: Pub 2010 Employees, sex distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: Pub 2010 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both

Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on forward-looking capital market economic model.

Asset Class/Strategy	OIC Assumed Asset Allocation		
	Low Range	High Range	Target
Debt Securities	15.0%	25.0%	20.0%
Public Equity	27.5%	37.5%	32.5%
Real Estate	9.5%	15.5%	12.5%
Private Equity	14.0%	21.0%	17.5%
Alternative Equity	7.5%	17.5%	15.0%
Opportunity Portfolio	0.0%	3.0%	0.0%
Risk Parity	0.0%	2.5%	2.5%
Total			100.0%

Asset Class	Target Allocation	Compounded Annual Return (Geometric)
Core Fixed Income	9.60%	4.07%
Short-Term Bonds	9.60%	3.68%
Bank/Leveraged Loans	3.60%	5.19%
High Yield Bonds	1.20%	5.74%
Large/Mid Cap US Equities	16.17%	6.30%
Small Cap US Equities	1.35%	6.68%
Micro CAP US Equities	1.35%	6.79%
Developed Foreign Equities	13.48%	6.91%
Emerging Market Equities	4.24%	7.69%
Non-US Small Cap Equities	1.93%	7.25%
Private Equity	17.50%	8.33%
Real Estate (Property)	10.00%	5.55%
Real Estate (REITS)	2.50%	6.69%
Hedge Funds of Funds - Diversified	1.50%	4.06%
Hedge Funds - Events-driven	0.38%	5.59%
Timber	1.12%	5.61%
Farmland	1.12%	6.12%
Infrastructure	2.24%	6.67%
Commodities	1.12%	3.79%
Total	100.00%	
Assumed Inflation - Mean		2.50%

Discount rate

The discount rate used to measure the total OPEB liability was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total OPEB asset.

Depletion date projection

GASB 75 generally requires that a blended discount rate be used to measure the Total OPEB asset/liability. The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. The actuary's opinion is that the plan's Fiduciary Net Position is projected to be sufficient to cover benefit payments and administrative expenses.

Sensitivity of the City's Proportionate share of the net OPEB asset to changes in the discount rate

The following presents the City's proportionate share of the net OPEB asset calculated using the discount rate of 7.2 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2 percent) or 1-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.2%)	Current Discount Rate (7.2%)	1% Increase (8.2%)
<i>Total OPEB (asset) liability</i>	\$ (33,241)	\$ (41,174)	\$ (47,957)

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report.

Changes in Plan Provisions During the Measurement Period

There were no changes during the June 30, 2020 measurement period that require disclosure.

Changes in Plan Provisions Subsequent to Measurement Date

We are not aware of any changes subsequent to the June 30, 2020 Measurement Date that meet this requirement and thus would require a brief description under the GASB standard.

Aggregate Net OPEB Asset/Liability and Deferred Outflows/Inflows

The aggregate Net OPEB Asset/Liability was reported as a net liability in the financial statements. A summary of the aggregate Net OPEB Asset/Liability and Deferred Outflows/Inflows for the two plans is as follows:

	Net OPEB (Asset) Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB (Income) Expense
Health Insurance Continuation	\$ 5,187,518	\$ 581,725	\$ (455,604)	\$ 297,968
Retirement health Insurance Account (RHIA)	(41,174)	7,220	(6,646)	(5,700)
Aggregate amounts related to OPEB	<u>\$ 5,146,344</u>	<u>\$ 588,945</u>	<u>\$ (462,250)</u>	<u>\$ 292,268</u>

E. Commitments and Contingencies

Amounts received or receivable from grant agencies are subject to audit and adjustments by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

The Agency committed to funding of \$952,550 to plan projects, \$200,000 to traded sector projects, \$25,000 to the IOOF project, and \$50,000 to the Adams Avenue Project for 2021 fiscal year along with the annual budget process.

F. Related Party Transactions

The Urban Renewal Agency paid the City of La Grande \$83,606 for administration and overhead and \$161,572 to reimburse costs reported in the economic development department during the year.

G. Tax Abatements

The GASB issued Statement No. 77, Tax Abatement Disclosures, in August, 2015. GASB 77 requires governments that enter into tax abatement agreements to disclose information about those agreements. GASB Statement No. 77 is effective for the City for fiscal year ending June 30, 2018. The City has no tax abatements that affect them directly at June 30, 2021. Tax abatements that affect the City indirectly are as follows:

Exemption Program	Project	Tax Abatement Amount
Union County - Enterprise Zone	Outdoors RV/Northwood R.E. (lamination bldg)	\$ 5,877
Union County - Enterprise Zone	Calico Ligh Weapons Systems	3,682
Union County - Enterprise Zone	Ethiopian hands LLC	213
		<u>\$ 9,772</u>

H. GASB Pronouncements

It is the City's policy to implement new GASB pronouncements no later than the required effective date. Upcoming pronouncements, which may have an effect on the City, are listed below:

GASB Statement No. 87, Leases. This Statement was issued June 2017 to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments and increases the usefulness of governments' financial statements. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. GASB Statement No. 87 will be effective for the City for fiscal year ending June 30, 2022.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This Statement was issued May 2020 to establish a definition for SBITAs, provide uniform guidance for accounting and financial reporting for transactions that meet the definition, and result in greater consistency in practice. This Statement establishes that a SBITA results in a right-to-use subscription intangible asset with a corresponding subscription liability and provides criteria for the capitalization of outlays including implementation costs. GASB Statement No. 96 will be effective for the City for fiscal year ending June 30, 2023

I. Construction In Progress

The City had three construction in progress projects at June 30, 2020. The significant projects include:

1. The City started installing new water meters to replace all of the meters and upgrade the whole system to a satellite water meter reading system that can be read remotely. This project is expected to span until December 2021. The project estimated cost is \$903,304 and costs incurred to date are \$587,539. The project is approximately 65% complete.
2. The City is performing improvements to the sewer system headworks and U Avenue lift station projects. Costs through June 30, 2021 were \$82,949 and total project costs are estimated at \$930,000. The project was approximately 9% complete.

J. Subsequent Events

In August of 2021, the city sold a lot at the business park for \$75,000. After property taxes and sale costs, the net proceeds received were \$69,773.

The city was awarded American Rescue Plan Act (ARPA) funds of approximately \$3 million to be received in two installments. The first installment of \$1,511,086 was received in August 2021 and the funds must be used by December 2024.

REQUIRED SUPPLEMENTARY INFORMATION

RSI Disclosures for The City's Street System Based on a Condition Index
City of La Grande
June 30, 2021

Pavement Condition Index of the City of La Grande Street System

	<u>2021</u>	<u>2020</u>	<u>2019</u>
Gravel	100	100	100
Oil Mat	69	74	73
Concrete	79	84	84
Major Asphalt	88	86	86
Minor Asphalt	72	74	73

Comparison of Needed-to-actual Maintenance/Preservation

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Gravel					
Needed	-	-	-	-	-
Actual	-	-	-	-	-
Oil Mat					
Needed	353,002	93,782	163,091	223,469	-
Actual	353,002	93,782	163,091	223,469	-
Concrete					
Needed	-	-	-	-	-
Actual	-	-	-	-	-
Major Asphalt					
Needed	439,922	-	374,058	116,223	2,020,841
Actual	439,922	-	374,058	116,223	2,020,841
Minor Asphalt					
Needed	51,682	192,808	353,073	330,746	172,309
Actual	51,682	192,808	353,073	330,746	172,309

The condition of road pavement is measured using a pavement management system. All of the streets maintained by the City are asphalt-surfaced. The pavement management system uses a measurement scale that is based on a Pavement Condition Index (PCI) ranging from zero for a failed pavement to 100 for a pavement in perfect condition. The City's policy is to maintain an average PCI of at least 50 for Oil Mat, 60 for Minor Asphalt, and 70 for Gravel, Concrete and Major Asphalt. Complete condition assessments are determined every three years.

CITY OF LA GRANDE, OREGON

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET PENSION
LIABILITY (ASSET)
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Fiscal Years***

	2020	2019	2018	2017	2016	2015	2014	2013
City's proportion of the net pension liability (asset)	0.02644324%	0.02565730%	0.02690377%	0.02707704%	0.03038888%	0.02846254%	0.02846254%	0.02846254%
City's proportionate share of the net pension liability (asset)	\$ 5,770,824	\$ 4,438,098	\$ 4,075,567	\$ 3,649,995	\$ 4,476,457	\$ 1,744,766	\$ (645,165)	\$ 1,452,485
City's covered payroll	\$ 2,285,628	\$ 2,426,869	\$ 2,197,074	\$ 2,269,652	\$ 2,230,006	\$ 2,173,137	\$ 2,188,468	\$ 2,071,251
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	252.48%	182.87%	185.50%	160.82%	200.74%	80.29%	-29.48%	70.13%
Plan fiduciary net position as a percentage of the total pension liability	75.79%	80.23%	82.07%	83.12%	80.50%	91.10%	103.60%	91.97%

CITY OF LA GRANDE, OREGON

**SCHEDULE OF CITY'S CONTRIBUTIONS TO THE
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Fiscal Years***

	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contributions	\$ 565,481	\$ 564,038	\$ 484,094	\$ 439,351	\$ 373,737	\$ 373,147	\$ 371,348	\$ 383,769
Contributions in relation to the contractually required contributions	(565,481)	(564,038)	(484,094)	(439,351)	(373,737)	(373,147)	(371,348)	(383,769)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 2,434,077	\$ 2,285,628	\$ 2,426,869	\$ 2,197,074	\$ 2,269,652	\$ 2,230,006	\$ 2,173,137	\$ 2,188,468
Contributions as a percentage of covered payroll	23.23%	24.68%	19.95%	20.00%	16.47%	16.73%	17.09%	17.54%

* The amounts presented for each fiscal year were determined as of June 30. Additional years will be added to the schedule as information becomes available.

CITY OF LA GRANDE, OREGON

**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF NET OPEB LIABILITY (ASSET)
OPERS RETIREMENT HEALTH INSURANCE ACCOUNT**

Last 10 Fiscal Years*

Measurement Date June 30,	(a) City's proportion of the net OPEB pension liability (asset)	(b) City's proportionate share of the net OPEB pension liability (asset)	(c) City's covered payroll	(b/c) City's proportionate share of the OPEB pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2020	0.20207060%	\$ (41,174)	\$ 2,285,628	-1.80%	150.07%
2019	0.02237838%	\$ (43,243)	\$ 2,426,869	-1.78%	144.36%
2018	0.02151693%	\$ (24,019)	\$ 2,197,074	-1.09%	124.00%
2017	0.02227249%	\$ (9,295)	\$ 2,269,652	-0.41%	108.88%
2016	0.02361866%	\$ 6,414	\$ 2,230,006	0.29%	94.15%

The amounts presented for each fiscal year were actuarial determined at December 31 and rolled forward to the measurement date.

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

CITY OF LA GRANDE, OREGON

**SCHEDULE OF CONTRIBUTIONS
OPERS RETIREMENT HEALTH INSURANCE ACCOUNT**

Last 10 Fiscal Years*

	2021	2020	2019	2018	2017
Contractually required contributions	\$ 410	\$ 1,443	\$ 11,091	\$ 10,419	\$ 11,070
Contributions in relation to the contractually required contributions	410	1,443	11,091	10,419	11,070
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 2,434,077	\$ 2,285,628	\$ 2,426,869	\$ 2,197,074	\$ 2,269,652
Contributions as a percentage of covered payroll	0.02%	0.06%	0.46%	0.47%	0.49%

* The amounts presented for each fiscal year were determined as of June 30. Additional years will be added to the schedule as information becomes available.

CITY OF LA GRANDE, OREGON
SCHEDULE OF CHANGES IN THE CITY'S OPEB LIABILITY AND RELATED RATIOS
Last 10 Fiscal Years*

	2021	2020	2019	2018	2017
Total OPEB liability					
Service cost	\$ 158,243	\$ 139,904	\$ 155,476	\$ 168,561	N/A
Interest	175,069	183,049	175,109	142,541	N/A
Effect of changes to benefit terms	-	-	-	-	N/A
Economic/demographic gains or losses	(116,151)	-	(320,258)	-	N/A
Differences between expected and actual experience	-	-	-	-	N/A
Effect of assumptions changes or inputs	235,698	118,575	11,862	(247,315)	N/A
Benefit Payments	<u>(216,303)</u>	<u>(159,679)</u>	<u>(176,271)</u>	<u>(145,905)</u>	<u>N/A</u>
Net change in total OPEB liability	236,556	281,849	(154,082)	(82,118)	N/A
Total OPEB liability - beginning	<u>4,950,962</u>	<u>4,669,113</u>	<u>4,823,195</u>	<u>4,905,313</u>	<u>N/A</u>
Net OPEB liability - Ending	<u>\$ 5,187,518</u>	<u>\$ 4,950,962</u>	<u>\$ 4,669,113</u>	<u>\$ 4,823,195</u>	<u>\$ 4,905,313</u>
Covered payroll	<u>\$ 6,270,823</u>	<u>\$ 6,147,167</u>	<u>\$ 6,276,657</u>	<u>\$ 6,055,008</u>	<u>\$ 5,824,974</u>
Total OPEB liability, as a percentage of covered payroll	82.72%	80.54%	74.39%	79.66%	84.21%

* The amounts presented for each fiscal year were determined as of June 30. Additional years will be added to the schedule as information becomes available.

CITY OF LA GRANDE, OREGON
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
June 30, 2021

A. Net Pension Liability (Asset)

Changes in Benefit Terms

The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions of future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861. Senate Bill 822 also required the contributions rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in *Moro v. State of Oregon*, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30, 2015 compared to June 30, 2014 total pension liability.

Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future Tier 1/Tier 2 and OPSRP benefits for certain active members are now projected to be lower than prior to the legislation and was reflected in the June 30, 2019 Total Pension Liability.

Changes of Assumptions

The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay.

B. Other Post-Employment Benefits

Changes in Benefit Terms

There were no significant changes in benefit terms for Other Post-Employment Benefits.

Changes of Assumptions

There were no significant changes in assumptions for the RHIA Other Post-Employment Benefits except for the PERS changes described above. The RHIA OPEB valuation is tied to the PERS system, contributions, and assumptions.

The City's health insurance continuation OPEB liability calculation uses the Bond Buyer 20 Year General Obligation Bond Index for the discount rate. The discount rate in effect for the June 30, 2019 reporting date is 3.87% and the discount rate in effect for the June 30, 2020 reporting date is 3.50%, and the discount rate in effect for the June 30, 2021 reporting date is 2.21%

SUPPLEMENTAL INFORMATION



COMBINING STATEMENTS

Non-Major Governmental Funds

Special Revenue Funds- These funds account for revenue from specific sources that are legally restricted to expenditures for specified purposes. Funds included in this category are:

- *Street & Road* - accounts for activity within the City's street infrastructure.
- *Grants & Donations* – accounts for the monies received through grants and donations.
- *Street Maintenance* – accounts for the cost of maintaining City streets. Principal sources of revenues are the street maintenance fee and interest income.
- *911 Emergency* – accounts for funds generated through dispatch calls and expenses related to them.

Capital Project Funds- These funds account for expenditures on major construction projects or equipment acquisition. The principal sources of revenues are proceeds from long-term obligations issued to finance capital acquisitions, improvements and development charges. Funds included in this category are:

- *Street Reserve Fund* – accounts for capital construction projects of the City Street System funded primarily by grant revenues.
- *General Building/Equipment Reserve* – accounts for funds related to general building and equipment repair and purchasing.

CITY OF LA GRANDE, OREGON
COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
June 30, 2021

	Special Revenue				Capital Projects		
	Street & Road	Grants & Donations	Street Maintenance	911 Emergency	Street Reserve	General Building/ Equipment Reserve	Totals
ASSETS							
Cash and cash equivalents	\$ 762,061	\$ 211,685	\$ 564,755	\$ 291,281	\$ 734,032	\$ 992,514	\$3,556,328
Receivables:							
Accounts	103,296	23,462	57,354	-	21,528	-	205,640
Assessments	-	-	-	-	33,599	-	33,599
Inventory	62,726	-	-	-	-	-	62,726
Total assets	<u>\$ 928,083</u>	<u>\$ 235,147</u>	<u>\$ 622,109</u>	<u>\$ 291,281</u>	<u>\$ 789,159</u>	<u>\$ 992,514</u>	<u>\$3,858,293</u>
LIABILITIES							
Accounts payable and accrued liabilities	\$ 23,962	\$ 17,564	\$ 168,054	\$ 8,679	\$ 1,838	\$ -	\$ 220,097
Deposits	-	2,082	-	-	4,334	-	6,416
Total liabilities	<u>23,962</u>	<u>19,646</u>	<u>168,054</u>	<u>8,679</u>	<u>6,172</u>	<u>-</u>	<u>226,513</u>
DEFERRED INFLOWS							
Unavailable revenue	-	-	13,707	-	44,759	-	58,466
FUND BALANCES							
Nonspendable	62,726	-	-	-	-	-	62,726
Restricted	841,395	54,374	440,348	282,602	-	280,009	1,898,728
Assigned	-	161,127	-	-	738,228	712,505	1,611,860
Total fund balances	<u>904,121</u>	<u>215,501</u>	<u>440,348</u>	<u>282,602</u>	<u>738,228</u>	<u>992,514</u>	<u>3,573,314</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 928,083</u>	<u>\$ 235,147</u>	<u>\$ 622,109</u>	<u>\$ 291,281</u>	<u>\$ 789,159</u>	<u>\$ 992,514</u>	<u>\$3,858,293</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
COMBINING SCHEDULE OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS
For the Fiscal Year Ended June 30, 2021

	Special Revenue Funds				Capital Projects		
	Street & Road	Grants & Donations	Street Maintenance	911 Emergency	Street Reserve	General Building/ Equipment Reserve	Totals
REVENUES							
Assesments	\$ -	\$ -	\$ -	\$ -	\$ 9,230	\$ -	\$ 9,230
Charges for services	-	-	433,190	-	-	-	433,190
Intergovernmental	998,251	662,315	-	320,000	392,855	-	2,373,421
Contributions	-	15,335	-	-	-	-	15,335
Interest on investments	4,634	1,573	4,188	1,683	3,824	7,528	23,430
Miscellaneous	21,252	8,588	7,517	2,090	-	65,625	105,072
TOTAL REVENUES	<u>1,024,137</u>	<u>687,811</u>	<u>444,895</u>	<u>323,773</u>	<u>405,909</u>	<u>73,153</u>	<u>2,959,678</u>
EXPENDITURES							
Current:							
Police department	-	4,851	-	378,344	-	-	383,195
Fire & EMS department	-	985	-	-	-	-	985
Public services	-	91,816	-	-	-	-	91,816
Highways and streets	973,598	-	308,076	-	-	-	1,281,674
Capital outlay	-	573,664	-	20,490	320,490	244,791	1,159,435
TOTAL EXPENDITURES	<u>973,598</u>	<u>671,316</u>	<u>308,076</u>	<u>398,834</u>	<u>320,490</u>	<u>244,791</u>	<u>2,917,105</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>50,539</u>	<u>16,495</u>	<u>136,819</u>	<u>(75,061)</u>	<u>85,419</u>	<u>(171,638)</u>	<u>42,573</u>
OTHER FINANCING SOURCES (USES)							
Transfers in	164,482	-	-	-	100,000	153,314	417,796
Transfers out	-	(2,750)	(100,000)	-	-	-	(102,750)
TOTAL OTHER FINANCING SOURCES (USES)	<u>164,482</u>	<u>(2,750)</u>	<u>(100,000)</u>	<u>-</u>	<u>100,000</u>	<u>153,314</u>	<u>315,046</u>
NET CHANGE IN FUND BALANCE	215,021	13,745	36,819	(75,061)	185,419	(18,324)	357,619
FUND BALANCE, Beginning	<u>689,100</u>	<u>201,756</u>	<u>403,529</u>	<u>357,663</u>	<u>552,809</u>	<u>1,010,838</u>	<u>3,215,695</u>
FUND BALANCE, Ending	<u>\$904,121</u>	<u>\$ 215,501</u>	<u>\$ 440,348</u>	<u>\$ 282,602</u>	<u>\$ 738,228</u>	<u>\$ 992,514</u>	<u>\$ 3,573,314</u>

See auditor's report.



COMBINING STATEMENTS

Non-Major Enterprise Funds

Enterprise Funds – Enterprise Funds are used to report activities for which a fee is charged to external users for goods and services and to account for the acquisition, operation, and maintenance of facilities. These funds are entirely or predominately self-supported through user charges to the customer. Funds included in this category are:

- *Building Inspection* - accounts for the City's building inspection charges and operating expenses..
- *Storm Utility* – accounts for the City's storm utility charges and operating expenses.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF NET POSITION
NON-MAJOR ENTERPRISE FUNDS
June 30, 2021

	Building Inspection	Storm Utility	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 1,731,113	\$ 771,052	\$ 2,502,165
Receivables:			
Accounts	928	51,282	52,210
Total current assets	1,732,041	822,334	2,554,375
Noncurrent assets:			
Capital assets:			
Depreciable assets, net of depreciation	15,676	920,973	936,649
Total noncurrent assets	15,676	920,973	936,649
Total assets	1,747,717	1,743,307	3,491,024
DEFERRED OUTFLOW OF RESOURCES			
Deferred outflow of resources related to OPEB	21,428	-	21,428
Total deferred outflow of resources	21,428	-	21,428
Total assets and deferred outflow of resources	<u>\$ 1,769,145</u>	<u>\$ 1,743,307</u>	<u>\$ 3,512,452</u>
LIABILITIES			
Current liabilities:			
Accounts payable and accrued liabilities	\$ 15,382	\$ 41,306	\$ 56,688
Compensated absences payable	9,464	-	9,464
Total current liabilities	24,846	41,306	66,152
Long-term obligations, net of current portion:			
Other postemployment benefits	191,070	-	191,070
Total non-current liabilities	191,070	-	191,070
Total liabilities	215,916	41,306	257,222
DEFERRED INFLOW OF RESOURCES			
Deferred inflow of resources related to OPEB	16,781	-	16,781
Total deferred inflow of resources	16,781	-	16,781
NET POSITION			
Net investment in capital assets	15,676	920,973	936,649
Restricted for system development	-	306,077	306,077
Unrestricted	1,520,772	474,951	1,995,723
Total net position	1,536,448	1,702,001	3,238,449
Total liabilities, deferred inflows, and net position	<u>\$ 1,769,145</u>	<u>\$ 1,743,307</u>	<u>\$ 3,512,452</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET POSITION
NON-MAJOR ENTERPRISE FUNDS
For the Fiscal Year Ended June 30, 2021

	Building Inspection	Storm Utility	Total
OPERATING REVENUES			
Charges for services	\$ -	\$ 216,115	\$ 216,115
Licenses and fees	791,645	-	791,645
Miscellaneous	10,565	-	10,565
TOTAL OPERATING REVENUES	<u>802,210</u>	<u>216,115</u>	<u>1,018,325</u>
OPERATING EXPENSES			
Personal services	320,361	-	320,361
Materials and services	144,891	155,177	300,068
Depreciation	11,383	66,440	77,823
TOTAL OPERATING EXPENSES	<u>476,635</u>	<u>221,617</u>	<u>698,252</u>
OPERATING INCOME (LOSS)	<u>325,575</u>	<u>(5,502)</u>	<u>320,073</u>
NON-OPERATING INCOME (EXPENSES)			
Interest on investments	11,772	5,143	16,915
TOTAL NON-OPERATING INCOME (EXPENSES)	<u>11,772</u>	<u>5,143</u>	<u>16,915</u>
NET INCOME (LOSS) BEFORE TRANSFERS AND CAPITAL CONTRIBUTIONS	<u>337,347</u>	<u>(359)</u>	<u>336,988</u>
CAPITAL CONTRIBUTIONS			
Intergovernmental	-	26,398	26,398
TRANSFERS			
Transfers In	14,500	160,000	174,500
Transfers out	(14,500)	(50,000)	(64,500)
TOTAL TRANSFERS AND CAPITAL CONTRIBUTIONS	<u>-</u>	<u>136,398</u>	<u>136,398</u>
CHANGE IN NET POSITION	337,347	136,039	473,386
NET POSITION, Beginning	<u>1,199,101</u>	<u>1,565,962</u>	<u>2,765,063</u>
NET POSITION, Ending	<u>\$ 1,536,448</u>	<u>\$ 1,702,001</u>	<u>\$ 3,238,449</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF CASH FLOWS
NON-MAJOR ENTERPRISE FUNDS
For the Fiscal Year Ended June 30, 2021

	Building Inspection	Storm Utility	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 806,161	\$ 190,092	\$ 996,253
Payments to suppliers	(229,457)	(13,075)	(242,532)
Payments to employees	(202,473)	-	(202,473)
Payments for interfund services used	(40,083)	(102,600)	(142,683)
Net cash provided from (used by) operating activities	<u>334,148</u>	<u>74,417</u>	<u>408,565</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Transfers in	14,500	160,000	174,500
Transfers out	(14,500)	(50,000)	(64,500)
Net cash provided from (used by) non-capital financing activities	<u>-</u>	<u>110,000</u>	<u>110,000</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Proceeds from intergovernmental revenue	-	26,398	26,398
Acquisition of capital assets	-	(15,839)	(15,839)
Net cash provided from (used by) capital and related financing activities	<u>-</u>	<u>10,559</u>	<u>10,559</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest on investments	11,772	5,143	16,915
Net cash provided (used) by investing activities	<u>11,772</u>	<u>5,143</u>	<u>16,915</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	345,920	200,119	546,039
CASH AND CASH EQUIVALENTS, Beginning	1,385,193	570,933	1,956,126
CASH AND CASH EQUIVALENTS, Ending	<u>\$ 1,731,113</u>	<u>\$ 771,052</u>	<u>\$ 2,502,165</u>
Reconciliation of operating income (loss) to net cash provided from (used by) operating activities			
Operating income (loss)	\$ 325,575	\$ (5,502)	\$ 320,073
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation	11,383	66,440	77,823
(Increase) decrease in assets:			
Receivables	3,951	(26,023)	(22,072)
Deferred outflows related to OPEB	(9,539)	-	(9,539)
Increase (decrease) in liabilities:			
Accounts payable and accrued expenses	(10,970)	39,502	28,532
Compensated absences payable	(1,458)	-	(1,458)
Deferred inflows related to OPEB	1,890	-	1,890
Other postemployment benefits	13,316	-	13,316
Net cash provided from (used by) operating activities	<u>\$ 334,148</u>	<u>\$ 74,417</u>	<u>\$ 408,565</u>

See auditor's report.

COMBINING STATEMENTS

Internal Service Funds

Internal Service Funds- These funds account for the financing services provided by one department to other departments of the City on a cost reimbursement basis. The following is a description of the City's Internal Service Funds:

- *Motor Pool* - accounts for repairs and maintenance services and fuel provided exclusively to other funds and departments of the City.
- *Public Works Service*— provides for repair services provided exclusively to other funds and departments of the City.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
June 30, 2021

	Motor Pool	Public Works Service	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 509,441	\$ 182,400	\$ 691,841
Receivables:			
Prepaid items	-	54,415	54,415
Inventories	<u>4,455</u>	<u>-</u>	<u>4,455</u>
Total current assets	<u>513,896</u>	<u>236,815</u>	<u>750,711</u>
Noncurrent assets:			
Capital assets:			
Depreciable assets, net of depreciation	<u>1,366,632</u>	<u>-</u>	<u>1,366,632</u>
Total noncurrent assets	<u>1,366,632</u>	<u>-</u>	<u>1,366,632</u>
Total assets	<u>1,880,528</u>	<u>236,815</u>	<u>2,117,343</u>
DEFERRED OUTFLOW OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>
LIABILITIES			
Current liabilities:			
Accounts payable and accrued liabilities	276,440	68,751	345,191
Compensated absences payable	<u>-</u>	<u>180,807</u>	<u>180,807</u>
Total current liabilities	<u>276,440</u>	<u>249,558</u>	<u>525,998</u>
DEFERRED INFLOW OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>
NET POSITION			
Net investment in capital assets	1,366,632	-	1,366,632
Unrestricted	<u>237,456</u>	<u>(12,743)</u>	<u>224,713</u>
Total net position	<u>\$ 1,604,088</u>	<u>\$ (12,743)</u>	<u>\$ 1,591,345</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
For the Fiscal Year Ended June 30, 2021

	Motor Pool	Public Works Service	Totals
OPERATING REVENUES			
Charges for services	\$ 488,321	\$ 2,682,983	\$ 3,171,304
Miscellaneous	2,207	-	2,207
TOTAL OPERATING REVENUES	<u>490,528</u>	<u>2,682,983</u>	<u>3,173,511</u>
OPERATING EXPENSES			
Personal services	169,370	2,693,884	2,863,254
Materials and services	259,103	-	259,103
Depreciation	160,356	-	160,356
TOTAL OPERATING EXPENSES	<u>588,829</u>	<u>2,693,884</u>	<u>3,282,713</u>
OPERATING INCOME (LOSS)	<u>(98,301)</u>	<u>(10,901)</u>	<u>(109,202)</u>
NON-OPERATING INCOME (EXPENSES)			
Interest on investments	3,619	-	3,619
TOTAL NON-OPERATING INCOME (EXPENSES)	<u>3,619</u>	<u>-</u>	<u>3,619</u>
CHANGE IN NET POSITION	(94,682)	(10,901)	(105,583)
NET POSITION, Beginning	<u>1,698,770</u>	<u>(1,842)</u>	<u>1,696,928</u>
NET POSITION, Ending	<u><u>\$ 1,604,088</u></u>	<u><u>\$ (12,743)</u></u>	<u><u>\$ 1,591,345</u></u>

See auditor's report.

CITY OF LA GRANDE, OREGON
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Fiscal Year Ended June 30, 2021

	Motor Pool	Public Works Service	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	\$ 2,268	\$ -	\$ 2,268
Receipts from interfund services provided	488,321	2,682,983	3,171,304
Payments to suppliers	(239,055)	(1,009,904)	(1,248,959)
Payments to employees	-	(1,673,079)	(1,673,079)
Payments for interfund services used	(169,370)	-	(169,370)
Net cash provided from (used by) operating activities	<u>82,164</u>	<u>-</u>	<u>82,164</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition of capital assets	(47,906)	-	(47,906)
Net cash provided from (used by) capital and related financing activities	<u>(47,906)</u>	<u>-</u>	<u>(47,906)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest on investments	3,619	-	3,619
Net cash provided (used by) investing activities	<u>3,619</u>	<u>-</u>	<u>3,619</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	37,877	-	37,877
CASH AND CASH EQUIVALENTS, Beginning	471,564	182,400	653,964
CASH AND CASH EQUIVALENTS, Ending	<u>\$ 509,441</u>	<u>\$ 182,400</u>	<u>\$ 691,841</u>
Reconciliation of operating income (loss) to net cash provided from (used by) operating activities			
Operating income (loss)	\$ (98,301)	\$ (10,902)	\$ (109,203)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation	160,356	-	160,356
(Increase) decrease in assets:			
Receivables	61	-	61
Prepaid items	-	(6,306)	(6,306)
Inventories	489	-	489
Increase (decrease) in liabilities:			
Accounts payable and accrued expenses	19,559	2,721	22,280
Compensated absences payable	-	14,487	14,487
Net cash provided from (used by) operating activities	<u>\$ 82,164</u>	<u>\$ -</u>	<u>\$ 82,164</u>

See auditor's report.

BUDGETARY COMPARISON SCHEDULES

Pursuant to the provisions of Oregon Revised Statute 297.465, Oregon Administrative Rule #162-010-0130, *Minimum Standards for Audits of Oregon Municipal Corporations*, requires an individual schedule of revenues, expenditures/expenses, and changes in fund balances/net assets, budget and actual be displayed for each fund where legally adopted budgets are required.

In accordance with GASB Statement #34, the City's General Fund and any major special revenue fund (Urban Renewal General Fund) are presented as the third of the basic governmental fund financial statements. All other budgetary comparisons are displayed in the following pages as supplemental information.



**SCHEDULE OF EXPENDITURES AND TRANSFERS
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS), BY DEPARTMENT**

▪ General Fund

CITY OF LA GRANDE, OREGON
SCHEDULE OF EXPENDITURES
BUDGET AND ACTUAL, BY DEPARTMENT (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive / (Negative)
	Original	Final		
EXPENDITURES				
Council and Manager	\$ 1,567,657	\$ 1,667,657	\$ 1,506,244	\$ 161,413
Finance and Municipal Court	677,717	677,717	640,416	37,301
Police Department	3,563,008	3,563,008	3,226,275	336,733
Fire and EMS Departments	2,887,250	2,887,250	2,699,178	188,072
Community and Economic Development/ Building Maintenance	694,815	694,815	550,833	143,982
Parks Maintenance, Aquatics, Recreation, Urban Forestry	1,266,281	1,266,281	1,075,085	191,196
Library	645,046	645,046	624,301	20,745
Contingency	500,000	400,000	-	400,000
TOTAL EXPENDITURES	<u>\$ 11,801,774</u>	<u>\$ 11,801,774</u>	<u>\$ 10,322,332</u>	<u>\$ 1,479,442</u>

**SCHEDULES OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – BUDGET AND ACTUAL**

Governmental Funds

Special Revenue Funds

- Street & Road
- Grants & Donations
- Street Maintenance
- 911 Emergency

Capital Project Funds

- Street Reserve
- General Building/Equipment Reserve

Debt Service Funds

- Urban Renewal Debt

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
STREET & ROAD FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Intergovernmental revenue	\$ 950,000	\$ 950,000	\$ 998,251	\$ 48,251
Interest on investments	12,300	12,300	4,634	(7,666)
Miscellaneous	10,000	10,000	21,252	11,252
TOTAL REVENUES	<u>972,300</u>	<u>972,300</u>	<u>1,024,137</u>	<u>51,837</u>
EXPENDITURES				
Current:				
Highways and streets:				
Personal services	409,824	409,824	302,074	107,750
Materials and services	1,058,291	1,058,291	621,800	436,491
Contingency	140,000	140,000	-	140,000
TOTAL EXPENDITURES	<u>1,608,115</u>	<u>1,608,115</u>	<u>923,874</u>	<u>684,241</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(635,815)</u>	<u>(635,815)</u>	<u>100,263</u>	<u>736,078</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	164,482	164,482	164,482	-
Transfers out	(49,724)	(49,724)	(49,724)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>114,758</u>	<u>114,758</u>	<u>114,758</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(521,057)</u>	<u>(521,057)</u>	<u>215,021</u>	<u>736,078</u>
FUND BALANCE, Beginning	<u>546,664</u>	<u>546,664</u>	<u>689,100</u>	<u>142,436</u>
FUND BALANCE, Ending	<u>\$ 25,607</u>	<u>\$ 25,607</u>	<u>\$ 904,121</u>	<u>\$ 878,514</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
GRANTS & DONATIONS FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Intergovernmental revenue	\$ 926,098	\$ 926,098	\$ 662,315	\$ (263,783)
Contributions	7,700	7,700	15,335	7,635
Interest on investments	4,800	4,800	1,573	(3,227)
Miscellaneous	36,500	36,500	8,588	(27,912)
TOTAL REVENUES	<u>975,098</u>	<u>975,098</u>	<u>687,811</u>	<u>(287,287)</u>
EXPENDITURES				
Current:				
Materials and services	437,852	437,852	97,652	340,200
Capital outlay	579,596	579,596	573,664	5,932
TOTAL EXPENDITURES	<u>1,017,448</u>	<u>1,017,448</u>	<u>671,316</u>	<u>346,132</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(42,350)</u>	<u>(42,350)</u>	<u>16,495</u>	<u>58,845</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(2,750)	(2,750)	(2,750)	-
NET CHANGE IN FUND BALANCE	<u>(45,100)</u>	<u>(45,100)</u>	<u>13,745</u>	<u>58,845</u>
FUND BALANCE, Beginning	<u>169,591</u>	<u>169,591</u>	<u>201,756</u>	<u>32,165</u>
FUND BALANCE, Ending	<u>\$ 124,491</u>	<u>\$ 124,491</u>	<u>\$ 215,501</u>	<u>\$ 91,010</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
STREET MAINTENANCE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 420,000	\$ 420,000	\$ 433,190	\$ 13,190
Interest on investments	5,500	5,500	4,188	(1,312)
Miscellaneous	1,000	1,000	7,517	6,517
TOTAL REVENUES	<u>426,500</u>	<u>426,500</u>	<u>444,895</u>	<u>18,395</u>
EXPENDITURES				
Current:				
Highways and streets:				
Materials and services	550,292	550,292	308,076	242,216
Contingency	97,000	97,000	-	97,000
TOTAL EXPENDITURES	<u>647,292</u>	<u>647,292</u>	<u>308,076</u>	<u>339,216</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(220,792)</u>	<u>(220,792)</u>	<u>136,819</u>	<u>357,611</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(100,000)	(100,000)	(100,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(100,000)</u>	<u>(100,000)</u>	<u>(100,000)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(320,792)</u>	<u>(320,792)</u>	<u>36,819</u>	<u>357,611</u>
FUND BALANCE, Beginning	<u>619,620</u>	<u>619,620</u>	<u>403,529</u>	<u>(216,091)</u>
FUND BALANCE, Ending	<u>\$ 298,828</u>	<u>\$ 298,828</u>	<u>\$ 440,348</u>	<u>\$ 141,520</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
911 EMERGENCY FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Intergovernmental	\$ 320,000	\$ 320,000	\$ 320,000	\$ -
Interest on investments	6,000	6,000	1,683	(4,317)
Miscellaneous	-	-	2,090	2,090
TOTAL REVENUES	<u>326,000</u>	<u>326,000</u>	<u>323,773</u>	<u>(2,227)</u>
EXPENDITURES				
Current:				
Public safety:				
Personal services	332,635	332,635	309,906	22,729
Materials and services	82,245	82,245	43,771	38,474
Capital outlay	22,742	22,742	20,490	2,252
Contingency	40,000	40,000	-	40,000
TOTAL EXPENDITURES	<u>477,622</u>	<u>477,622</u>	<u>374,167</u>	<u>103,455</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(151,622)</u>	<u>(151,622)</u>	<u>(50,394)</u>	<u>101,228</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(24,667)	(24,667)	(24,667)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(24,667)</u>	<u>(24,667)</u>	<u>(24,667)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(176,289)	(176,289)	(75,061)	101,228
FUND BALANCE, Beginning	<u>328,333</u>	<u>328,333</u>	<u>357,663</u>	<u>29,330</u>
FUND BALANCE, Ending	<u>\$ 152,044</u>	<u>\$ 152,044</u>	<u>\$ 282,602</u>	<u>\$ 130,558</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
STREET RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Assessments	\$ 1,720	\$ 1,720	\$ 9,230	\$ 7,510
Intergovernmental	1,350,000	1,350,000	392,855	(957,145)
Interest on investments	9,000	9,000	3,824	(5,176)
TOTAL REVENUES	<u>1,360,720</u>	<u>1,360,720</u>	<u>405,909</u>	<u>(954,811)</u>
EXPENDITURES				
Capital outlay	1,450,000	1,450,000	320,490	1,129,510
Contingency	217,500	217,500	-	217,500
TOTAL EXPENDITURES	<u>1,667,500</u>	<u>1,667,500</u>	<u>320,490</u>	<u>1,347,010</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(306,780)</u>	<u>(306,780)</u>	<u>85,419</u>	<u>392,199</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	100,000	100,000	100,000	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>100,000</u>	<u>100,000</u>	<u>100,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(206,780)</u>	<u>(206,780)</u>	<u>185,419</u>	<u>392,199</u>
FUND BALANCE, Beginning	<u>695,081</u>	<u>695,081</u>	<u>552,809</u>	<u>(142,272)</u>
FUND BALANCE, Ending	<u>\$ 488,301</u>	<u>\$ 488,301</u>	<u>\$ 738,228</u>	<u>\$ 249,927</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
GENERAL BUILDING/EQUIPMENT RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Interest on investments	\$ 14,000	\$ 14,000	\$ 7,528	\$ (6,472)
Miscellaneous	9,000	9,000	65,625	56,625
TOTAL REVENUES	23,000	23,000	73,153	50,153
EXPENDITURES				
Capital outlay	470,000	470,000	244,791	225,209
TOTAL EXPENDITURES	470,000	470,000	244,791	225,209
REVENUES OVER (UNDER) EXPENDITURES	(447,000)	(447,000)	(171,638)	275,362
OTHER FINANCING SOURCES (USES)				
Transfers in	153,314	153,314	153,314	-
TOTAL OTHER FINANCING SOURCES (USES)	153,314	153,314	153,314	-
NET CHANGE IN FUND BALANCE	(293,686)	(293,686)	(18,324)	275,362
FUND BALANCE, Beginning	950,989	950,989	1,010,838	59,849
FUND BALANCE, Ending	<u>\$ 657,303</u>	<u>\$ 657,303</u>	<u>\$ 992,514</u>	<u>\$ 335,211</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL
URBAN RENEWAL DEBT FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Property taxes	\$ 1,083,000	\$ 1,083,000	\$ 1,044,427	\$ (38,573)
Interest on investments	<u>28,000</u>	<u>28,000</u>	<u>8,457</u>	<u>(19,543)</u>
TOTAL REVENUES	<u>1,111,000</u>	<u>1,111,000</u>	<u>1,052,884</u>	<u>(58,116)</u>
EXPENDITURES				
Debt service	<u>251,243</u>	<u>251,243</u>	<u>251,243</u>	<u>-</u>
TOTAL EXPENDITURES	<u>251,243</u>	<u>251,243</u>	<u>251,243</u>	<u>-</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>859,757</u>	<u>859,757</u>	<u>801,641</u>	<u>(58,116)</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(1,723,719)</u>	<u>(1,723,719)</u>	<u>(637,729)</u>	<u>1,085,990</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>(1,723,719)</u>	<u>(1,723,719)</u>	<u>(637,729)</u>	<u>1,085,990</u>
NET CHANGE IN FUND BALANCE	<u>(863,962)</u>	<u>(863,962)</u>	<u>163,912</u>	<u>1,027,874</u>
FUND BALANCE, Beginning	<u>980,618</u>	<u>980,618</u>	<u>835,415</u>	<u>(145,203)</u>
FUND BALANCE, Ending	<u>\$ 116,656</u>	<u>\$ 116,656</u>	<u>\$ 999,327</u>	<u>\$ 882,671</u>

See auditor's report.

**SCHEDULES OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – BUDGET AND ACTUAL**

Proprietary Funds

Enterprise Funds

- All Water Funds
 - Water
 - Water Reserve
- All Sewer Funds
 - Sewer
 - Sewer Reserve
- Other Enterprise Funds
 - Storm Utility
 - Storm Utility Reserve
 - Building Inspections
 - Building Inspections Reserve

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
WATER FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 3,090,000	\$ 3,090,000	\$ 3,213,234	\$ 123,234
Assessments	650	650	764	114
Interest on investments	52,000	52,000	19,132	(32,868)
Miscellaneous	20,000	20,000	30,842	10,842
TOTAL REVENUES	<u>3,162,650</u>	<u>3,162,650</u>	<u>3,263,972</u>	<u>101,322</u>
EXPENDITURES				
Current:				
Personal services	580,000	580,000	398,814	181,186
Materials and services	1,558,335	1,558,335	935,246	623,089
Capital outlay	881,000	881,000	800,585	80,415
Contingency	450,000	450,000	-	450,000
TOTAL EXPENDITURES	<u>3,469,335</u>	<u>3,469,335</u>	<u>2,134,645</u>	<u>1,334,690</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(306,685)</u>	<u>(306,685)</u>	<u>1,129,327</u>	<u>1,436,012</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(750,003)	(750,003)	(750,003)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(750,003)</u>	<u>(750,003)</u>	<u>(750,003)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(1,056,688)	(1,056,688)	379,324	1,436,012
FUND BALANCE, Beginning	<u>2,117,291</u>	<u>2,117,291</u>	<u>2,777,632</u>	<u>660,341</u>
FUND BALANCE, Ending	<u>\$ 1,060,603</u>	<u>\$ 1,060,603</u>	<u>3,156,956</u>	<u>\$ 2,096,353</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
WATER RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 40,000	\$ 40,000	\$ 55,018	\$ 15,018
Interest on investments	50,000	50,000	23,078	(26,922)
TOTAL REVENUES	90,000	90,000	78,096	(11,904)
EXPENDITURES				
Capital outlay	90,000	90,000	27,599	62,401
Contingency	10,000	10,000	-	10,000
TOTAL EXPENDITURES	100,000	100,000	27,599	72,401
REVENUES OVER (UNDER) EXPENDITURES	(10,000)	(10,000)	50,497	60,497
OTHER FINANCING SOURCES (USES)				
Transfers in	500,000	500,000	500,000	-
TOTAL OTHER FINANCING SOURCES (USES)	500,000	500,000	500,000	-
NET CHANGE IN FUND BALANCE	490,000	490,000	550,497	60,497
FUND BALANCE, Beginning	2,873,601	2,873,601	2,875,567	1,966
FUND BALANCE, Ending	<u>\$ 3,363,601</u>	<u>\$ 3,363,601</u>	<u>\$ 3,426,064</u>	<u>\$ 62,463</u>

See auditor's report.

**CITY OF LA GRANDE, OREGON
RECONCILIATION TO GENERALLY ACCEPTED
ACCOUNTING PRINCIPLES
ALL WATER FUNDS
For the Fiscal Year Ended June 30, 2021**

BUDGETARY BASIS FUND BALANCE (NON-GAAP):

Water	\$ 3,156,956
Water Reserve	<u>3,426,064</u>
	6,583,020

Adjustments:

Capital assets, net of depreciation	7,151,475
Deferred outflows related to OPEB	57,856
Net OPEB Liability	(515,929)
Deferred inflows related to OPEB	<u>(45,313)</u>

**GENERALLY ACCEPTED ACCOUNTING
PRINCIPLES BASIS (GAAP) NET POSITION**

\$ 13,231,109

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SEWER FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 3,289,000	\$ 3,289,000	\$ 3,272,673	\$ (16,327)
Assessments	890	890	741	(149)
Interest on investments	75,000	75,000	29,092	(45,908)
Miscellaneous	2,000	2,000	12,756	10,756
TOTAL REVENUES	<u>3,366,890</u>	<u>3,366,890</u>	<u>3,315,262</u>	<u>(51,628)</u>
EXPENDITURES				
Current:				
Personal services	910,000	910,000	712,542	197,458
Materials and services	1,243,244	1,243,244	877,536	365,708
Capital outlay	910,000	910,000	314,588	595,412
Contingency	450,000	450,000	-	450,000
TOTAL EXPENDITURES	<u>3,513,244</u>	<u>3,513,244</u>	<u>1,904,666</u>	<u>1,608,578</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(146,354)</u>	<u>(146,354)</u>	<u>1,410,596</u>	<u>1,556,950</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,070,810)	(1,070,810)	(1,070,810)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(1,070,810)</u>	<u>(1,070,810)</u>	<u>(1,070,810)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(1,217,164)	(1,217,164)	339,786	1,556,950
FUND BALANCE, Beginning	<u>3,076,364</u>	<u>3,076,364</u>	<u>3,632,745</u>	<u>556,381</u>
FUND BALANCE, Ending	<u>\$ 1,859,200</u>	<u>\$ 1,859,200</u>	<u>\$ 3,972,531</u>	<u>\$ 2,113,331</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
SEWER RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget - Positive / (Negative)
	Original	Final	Actual Amounts	
REVENUES				
Charges for services	\$ -	\$ -	\$ 58,128	\$ 58,128
Interest on investments	85,000	85,000	31,138	(53,862)
TOTAL REVENUES	85,000	85,000	89,266	4,266
EXPENDITURES				
Capital outlay	1,527,000	1,527,000	476,053	1,050,947
Contingency	214,050	214,050	-	214,050
TOTAL EXPENDITURES	1,741,050	1,741,050	476,053	1,264,997
REVENUES OVER (UNDER) EXPENDITURES	(1,656,050)	(1,656,050)	(386,787)	1,269,263
OTHER FINANCING SOURCES (USES)				
Transfers in	700,000	700,000	700,000	-
TOTAL OTHER FINANCING SOURCES (USES)	700,000	700,000	700,000	-
NET CHANGE IN FUND BALANCE	(956,050)	(956,050)	313,213	1,269,263
FUND BALANCE, Beginning	3,707,857	3,707,857	4,117,828	(409,971)
FUND BALANCE, Ending	\$ 2,751,807	\$ 2,751,807	\$ 4,431,041	\$ 1,679,234

See auditor's report.

CITY OF LA GRANDE, OREGON
RECONCILIATION TO GENERALLY ACCEPTED
ACCOUNTING PRINCIPLES
ALL SEWER FUNDS
For the Fiscal Year Ended June 30, 2021

BUDGETARY BASIS FUND BALANCE (NON-GAAP):

Sewer			\$ 3,972,531
Sewer Reserve	-	-	<u>4,431,041</u>
			8,403,572

Adjustments:

Capital assets, net of depreciation			13,027,631
Deferred outflows related to OPEB			74,872
Net OPEB Liability			(667,672)
Deferred Inflows OPEB			<u>(58,640)</u>

GENERALLY ACCEPTED ACCOUNTING
PRINCIPLES BASIS (GAAP) NET POSITION

\$ 20,779,763

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
STORM UTILITY FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 210,000	\$ 210,000	\$ 216,115	\$ 6,115
Intergovernmental	100	100	26,398	26,298
Interest on investments	8,000	8,000	2,964	(5,036)
TOTAL REVENUES	<u>218,100</u>	<u>218,100</u>	<u>245,477</u>	<u>27,377</u>
EXPENDITURES				
Current:				
Materials and services	387,360	387,360	164,052	223,308
Capital outlay	110,000	110,000	6,963	103,037
Contingency	50,000	50,000	-	50,000
TOTAL EXPENDITURES	<u>547,360</u>	<u>547,360</u>	<u>171,015</u>	<u>376,345</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(329,260)</u>	<u>(329,260)</u>	<u>74,462</u>	<u>403,722</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	110,000	110,000	110,000	-
Transfers out	(50,000)	(50,000)	(50,000)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>60,000</u>	<u>60,000</u>	<u>60,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(269,260)</u>	<u>(269,260)</u>	<u>134,462</u>	<u>403,722</u>
FUND BALANCE, Beginning	<u>310,804</u>	<u>310,804</u>	<u>340,489</u>	<u>29,685</u>
FUND BALANCE, Ending	<u>\$ 41,544</u>	<u>\$ 41,544</u>	<u>474,951</u>	<u>\$ 433,407</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
STORM UTILITY RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Interest on investments	\$ 5,000	\$ 5,000	\$ 2,179	\$ (2,821)
TOTAL REVENUES	<u>5,000</u>	<u>5,000</u>	<u>2,179</u>	<u>(2,821)</u>
 REVENUES OVER (UNDER) EXPENDITURES	 <u>5,000</u>	 <u>5,000</u>	 <u>2,179</u>	 <u>(2,821)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	<u>50,000</u>	<u>50,000</u>	<u>50,000</u>	<u>-</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>50,000</u>	<u>50,000</u>	<u>50,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	55,000	55,000	52,179	(2,821)
FUND BALANCE, Beginning	<u>254,111</u>	<u>254,111</u>	<u>253,898</u>	<u>(213)</u>
FUND BALANCE, Ending	<u>\$ 309,111</u>	<u>\$ 309,111</u>	<u>\$ 306,077</u>	<u>\$ (3,034)</u>

See auditor's report.

**CITY OF LA GRANDE, OREGON
RECONCILIATION TO GENERALLY ACCEPTED
ACCOUNTING PRINCIPLES
ALL STORM UTILITY FUNDS
For the Fiscal Year Ended June 30, 2021**

BUDGETARY BASIS FUND BALANCE (NON-GAAP):

Storm Utility	\$ 474,951
Storm Utility Reserve	<u>306,077</u>
	781,028

Adjustments:

Capital assets, net of depreciation	<u>920,973</u>
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**GENERALLY ACCEPTED ACCOUNTING
PRINCIPLES BASIS (GAAP) NET POSITION**

\$ 1,702,001

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
BUILDING INSPECTIONS FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Licenses and fees	\$ 600,000	\$ 600,000	\$ 791,645	\$ 191,645
Interest on investments	25,000	25,000	11,470	(13,530)
Miscellaneous	9,500	9,500	10,565	1,065
TOTAL REVENUES	<u>634,500</u>	<u>634,500</u>	<u>813,680</u>	<u>179,180</u>
EXPENDITURES				
Current:				
Personal services	433,653	433,653	321,819	111,834
Materials and services	144,177	144,177	101,577	42,600
Contingency	100,000	100,000	-	100,000
TOTAL EXPENDITURES	<u>677,830</u>	<u>677,830</u>	<u>423,396</u>	<u>254,434</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(43,330)</u>	<u>(43,330)</u>	<u>390,284</u>	<u>433,614</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(52,148)	(52,148)	(52,148)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(52,148)</u>	<u>(52,148)</u>	<u>(52,148)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	<u>(95,478)</u>	<u>(95,478)</u>	<u>338,136</u>	<u>433,614</u>
FUND BALANCE, Beginning	<u>1,242,004</u>	<u>1,242,004</u>	<u>1,332,705</u>	<u>90,701</u>
FUND BALANCE, Ending	<u>\$ 1,146,526</u>	<u>\$ 1,146,526</u>	<u>\$ 1,670,841</u>	<u>\$ 524,315</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
BUILDING INSPECTIONS RESERVE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Interest on investments	\$ 1,200	\$ 1,200	\$ 302	\$ (898)
TOTAL REVENUES	<u>1,200</u>	<u>1,200</u>	<u>302</u>	<u>(898)</u>
 REVENUES OVER (UNDER) EXPENDITURES	 <u>1,200</u>	 <u>1,200</u>	 <u>302</u>	 <u>(898)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	<u>14,500</u>	<u>14,500</u>	<u>14,500</u>	<u>-</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>14,500</u>	<u>14,500</u>	<u>14,500</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	15,700	15,700	14,802	(898)
FUND BALANCE, Beginning	<u>31,304</u>	<u>31,304</u>	<u>31,016</u>	<u>(288)</u>
FUND BALANCE, Ending	<u>\$ 47,004</u>	<u>\$ 47,004</u>	<u>\$ 45,818</u>	<u>\$ (1,186)</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
RECONCILIATION TO GENERALLY ACCEPTED
ACCOUNTING PRINCIPLES
ALL BUILDING INSPECTION FUNDS
For the Fiscal Year Ended June 30, 2021

BUDGETARY BASIS FUND BALANCE (NON-GAAP):

Building Inspection	\$ 1,670,841
Building Inspection Reserve	<u>45,818</u>
	1,716,659

Adjustments:

Capital assets, net of depreciation	15,676
Deferred outflows - OPEB	21,428
Compensated absences	(9,464)
Net OPEB liability	(191,070)
Deferred inflows - OPEB	<u>(16,781)</u>

GENERALLY ACCEPTED ACCOUNTING
PRINCIPLES BASIS (GAAP) NET POSITION

\$ 1,536,448



**SCHEDULES OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – BUDGET AND ACTUAL**

Internal Service Funds

- Motor Pool Fund
- Public Works Service Fund

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
MOTOR POOL FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 520,000	\$ 520,000	\$ 488,321	\$ (31,679)
Interest on investments	8,500	8,500	3,619	(4,881)
Miscellaneous	60,000	60,000	2,207	(57,793)
TOTAL REVENUES	<u>588,500</u>	<u>588,500</u>	<u>494,147</u>	<u>(94,353)</u>
EXPENDITURES				
Current:				
Personal services	180,000	180,000	169,370	10,630 **
Materials and services	350,905	350,905	248,113	102,792 **
Capital outlay	295,000	295,000	298,009	(3,009) **
Contingency	38,408	38,408	-	38,408
TOTAL EXPENDITURES	<u>864,313</u>	<u>864,313</u>	<u>715,492</u>	<u>148,821</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(275,813)</u>	<u>(275,813)</u>	<u>(221,345)</u>	<u>54,468</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(10,990)	(10,990)	(10,990)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>(10,990)</u>	<u>(10,990)</u>	<u>(10,990)</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	(286,803)	(286,803)	(232,335)	54,468
FUND BALANCE, Beginning	<u>286,803</u>	<u>286,803</u>	<u>469,791</u>	<u>182,988</u>
FUND BALANCE, Ending	<u>\$ -</u>	<u>\$ -</u>	<u>237,456</u>	<u>\$ 237,456</u>
RECONCILIATION TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Capital assets, net of depreciation			<u>1,366,632</u>	
NET POSITION, Ending			<u>\$ 1,604,088</u>	

**Public Works Services level of budgetary control not exceeded.

CITY OF LA GRANDE, OREGON
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
PUBLIC WORKS SERVICE FUND
For the Fiscal Year Ended June 30, 2021

	Budgeted Amounts			Variance with Final Budget -
	Original	Final	Actual Amounts	Positive / (Negative)
REVENUES				
Charges for services	\$ 2,994,354	\$ 2,994,354	\$ 2,682,983	\$ (311,371)
TOTAL REVENUES	<u>2,994,354</u>	<u>2,994,354</u>	<u>2,682,983</u>	<u>(311,371)</u>
EXPENDITURES				
Current:				
Personal services	2,994,354	2,994,354	2,685,704	308,650
Contingency	<u>182,401</u>	<u>182,401</u>	<u>-</u>	<u>182,401</u>
TOTAL EXPENDITURES	<u>3,176,755</u>	<u>3,176,755</u>	<u>2,685,704</u>	<u>491,051</u>
REVENUES OVER (UNDER) EXPENDITURES	<u>(182,401)</u>	<u>(182,401)</u>	<u>(2,721)</u>	<u>179,680</u>
NET CHANGE IN FUND BALANCE	(182,401)	(182,401)	(2,721)	179,680
FUND BALANCE, Beginning	<u>182,401</u>	<u>182,401</u>	<u>116,370</u>	<u>(66,031)</u>
FUND BALANCE, Ending	<u>\$ -</u>	<u>\$ -</u>	113,649	<u>\$ 113,649</u>
RECONCILIATION TO GENERALLY ACCEPTED ACCOUNTING PRINCIPLES				
Prepaid insurance			54,415	
Compensated absences			<u>(180,807)</u>	
NET POSITION, Ending			<u>\$ (12,743)</u>	

See auditor's report.



OTHER FINANCIAL SCHEDULES

CITY OF LA GRANDE, OREGON
SCHEDULE OF OUTSTANDING DEBT PRINCIPAL
AND INTEREST TRANSACTIONS
For the Fiscal Year Ended June 30, 2021

	Interest Rates	Date of Issue	Original Amount	Principal			Outstanding June 30, 2020	Interest Matured and Paid
				Outstanding July 1, 2020	Issued	Matured and Paid		
<u>Governmental Funds</u>								
IFA Refunding	4.00%	4/10/2018	\$ 1,177,493	\$ 704,891	\$ -	\$ 36,488	\$ 668,403	\$ 34,965
Urban Renewal Bond - 2012	1% - 3.5%	2/21/2012	\$ 1,035,000	730,000	-	45,000	685,000	23,740
Urban Renewal Bond - 2015	2% - 3.5%	2/24/2015	\$ 1,550,000	1,230,000	-	70,000	1,160,000	41,050
Total				\$ 2,664,891	\$ -	\$ 151,488	\$ 2,513,403	\$ 99,755

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF GOVERNMENTAL ACTIVITIES
DEBT SERVICE FUTURE REQUIREMENTS - LOANS PAYABLE
June 30, 2021

Year Ending June 30	Oregon Infrastructure Financing Authority		Totals	
	Principal	Interest	Principal	Interest
2022	\$ 36,748	\$ 33,205	\$ 36,748	\$ 33,205
2023	37,085	31,368	37,085	31,368
2024	42,440	29,514	42,440	29,514
2025	42,737	27,466	42,737	27,466
2026	48,124	25,329	48,124	25,329
2027	48,551	22,903	48,551	22,903
2028	48,978	20,475	48,978	20,475
2029	54,449	18,004	54,449	18,004
2030	54,875	15,329	54,875	15,329
2031	60,343	12,610	60,343	12,610
2032	60,835	9,618	60,835	9,618
2033	66,349	6,604	66,349	6,604
2034	66,889	3,316	66,889	3,316
	<u>\$ 668,403</u>	<u>\$ 255,741</u>	<u>\$ 668,403</u>	<u>\$ 255,741</u>

See auditor's report.

CITY OF LA GRANDE, OREGON
SCHEDULE OF GOVERNMENTAL ACTIVITIES
DEBT SERVICE FUTURE REQUIREMENTS - BONDS PAYABLE
June 30, 2021

Year Ending June 30	Urban Renewal Bond -2012		Urban Renewal Bond - 2015		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 50,000	\$ 22,537	\$ 75,000	\$ 38,950	\$ 125,000	\$ 61,487
2023	50,000	21,175	75,000	36,700	125,000	57,875
2024	50,000	19,600	75,000	34,450	125,000	54,050
2025	50,000	17,850	80,000	31,825	130,000	49,675
2026	55,000	16,013	85,000	29,025	140,000	45,038
2027	55,000	14,087	85,000	26,050	140,000	40,137
2028	55,000	12,163	90,000	23,075	145,000	35,238
2029	60,000	10,150	90,000	20,375	150,000	30,525
2030	60,000	8,050	95,000	16,675	155,000	24,725
2031	65,000	5,863	95,000	14,350	160,000	20,213
2032	65,000	3,588	100,000	11,025	165,000	14,613
2032	70,000	1,225	105,000	7,525	175,000	8,750
2033	-	-	110,000	3,850	110,000	3,850
	<u>\$ 685,000</u>	<u>\$ 152,301</u>	<u>\$ 1,160,000</u>	<u>\$ 293,875</u>	<u>\$ 1,845,000</u>	<u>\$ 446,176</u>

See auditor's report.

STATISTICAL SECTION



**UNION COUNTY
ASSESSOR/TAX COLLECTOR
1001 4TH STREET, SUITE A
LA GRANDE, OREGON 97850**

**CODY VAVRA
ASSESSOR/TAX COLLECTOR**

**TELEPHONE (541) 963-1002
assessor@union-county.org**

**CITY OF LA GRANDE
2020/2021 TEN LARGEST TAXPAYERS**

<i>Name</i>	<i>Assessed Value</i>	<i>Total Tax *</i>
1. UNION PACIFIC RAILROAD CO	\$8,171,000	\$148,075.69
2. ECLIPSE CASCADE RE GR LLC	\$6,768,440	\$111,237.95
3. AVISTA CORP	\$6,128,000	\$100,712.46
4. CHARTER COMMUNICATIONS	\$5,991,300	\$98,465.81
5. SAFEWAY POB 1322 LLC	\$5,983,820	\$98,342.88
6. OREGON TRAIL ELECTRIC COOP	\$5,298,140	\$87,147.47
7. NORTHWEST FIBER LLC DBA ZIPLY	\$5,070,000	\$83,324.43
8. WG LA GRANDE LLC	\$4,393,177	\$72,254.44
9. COLKITT & RYDER LLC	\$4,047,680	\$70,527.03
10. LSREF GOLDEN PROPERTY 14 LLC	\$3,618,643	\$64,865.35

*Total Tax can include special assessments

**REPORT OF INDEPENDENT
CERTIFIED PUBLIC ACCOUNTANTS**

Independent Auditor's Report Required by Oregon State Regulations

We have audited the basic financial statements of the City of La Grande as of and for the year ended June 30, 2021, and have issued our report thereon dated December 31, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Governmental Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City of La Grande financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295).**
- **Indebtedness limitations, restrictions and repayment.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Programs funded from outside sources.**
- **Highway revenues used for public highways, roads, and streets.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

In connection with our testing nothing came to our attention that caused us to believe the City of La Grande was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

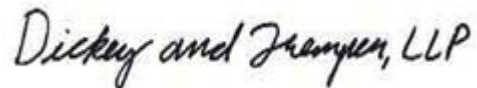
OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the City of La Grande internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of La Grande internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of La Grande internal control over financial reporting.

We noted certain matters that we reported to management in a separate letter dated December 31, 2021.

This report is intended solely for the information and use of the board of directors/council members/commissioners and management of City of La Grande and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Dickey and Tremper, LLP

A handwritten signature in black ink that reads "Dickey and Tremper, LLP". The signature is written in a cursive, flowing style.

December 31, 2021



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 31, 2021

To the Governing Body of the City of La Grande, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities and each major fund of the City of La Grande, Oregon, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City of La Grande Oregon's basic financial statements and have issued our report thereon dated December 31, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of La Grande, Oregon's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of La Grande, Oregon's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of La Grande, Oregon's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control described in the accompanying schedule of findings and questioned costs as items 2021-001, 2021-002, and 2021-003.

Compliance and Other Matters

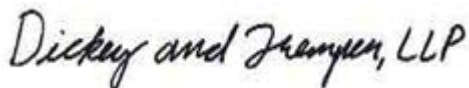
As part of obtaining reasonable assurance about whether City of La Grande, Oregon's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of La Grande, Oregon's Response to Findings

City of La Grande, Oregon's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. City of La Grande, Oregon's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Dickey and Tremper, LLP
Certified Public Accountants
Pendleton, Oregon

December 31, 2021

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

December 31, 2021

To the Governing Body of City of La Grande, Oregon

Report on Compliance for Each Major Federal Program

We have audited the City of La Grande, Oregon's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of La Grande, Oregon's major federal programs for the year ended June 30, 2021. The City of La Grande, Oregon's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of La Grande, Oregon's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of La Grande, Oregon's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of La Grande, Oregon's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of La Grande, Oregon complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

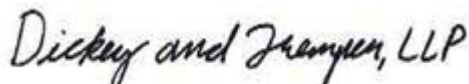
Report on Internal Control Over Compliance

Management of the City of La Grande, Oregon is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of La Grande, Oregon's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of La Grande, Oregon's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Dickey and Tremper, LLP
Certified Public Accountants
Pendleton, Oregon

December 31, 2021

CITY OF LA GRANDE, OREGON
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Fiscal Year Ended June 30, 2021

Note A – Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of La Grande under programs of the federal government for the year ended June 30, 2021. The information is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of La Grande, it is not intended to and does not present the financial position, changes in net assets, or cash flows of City of La Grande.

Note B – Indirect Cost Rate

City of La Grande has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Note C – Relationship to Federal Financial Reports

The regulations and guidelines governing the preparation of Federal financial reports vary by Federal agency and among programs administered by the same agency. Accordingly, the amounts reported in the Federal financial reports do not necessarily agree with the amounts reported in the accompanying Schedule which is prepared in the basis explained in Note A.

City of La Grande Oregon
Schedule of Expenditures of Federal Awards
For the Year Ended June 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Grantor Number	Total Federal Expenditures	Passed Through to Sub-Recipients
US DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed through State of Oregon Economic Development				
Department:				
Community Development Block Grants	14.228	M19014	\$ 23,861	\$ 23,861
Community Development Block Grants - COVID	14.228	SB2002	94,000	94,000
Total U.S. Department of Housing and Urban Development			<u>117,861</u>	<u>117,861</u>
DEPARTMENT OF JUSTICE				
Direct Program:				
Bulletproof Vest Partnership Grant	16.607		<u>1,585</u>	<u>-</u>
Total U.S. Department of Justice			<u>1,585</u>	<u>-</u>
DEPARTMENT OF TRANSPORTATION				
Passed through Oregon Department of Transportation Safety Division:				
Safe Routes to Schools Program	20.205	02-795-4614	<u>46,423</u>	<u>-</u>
Total Department of Health and Human Services			<u>46,423</u>	<u>-</u>
DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Direct Program:				
Public Health and Social Services Emergency Fund for Provider Relief	93.498	COVID-19	<u>25,934</u>	<u>-</u>
Total Department of Health and Human Services			<u>25,934</u>	<u>-</u>
DEPARTMENT OF HOMELAND SECURITY				
FEDERAL EMERGENCY MANAGEMENT				
Direct Program:				
Assistance to Firefighters Grant	97.044	EMW-2018-FV-00174	572,095	- **
Passed through Oregon Office of Emergency Management:				
Disaster Grants - Public Assistance - Flood Mitigation	97.036	DR-4519-OR	<u>26,398</u>	
Total Department of Homeland Security			<u>598,493</u>	<u>-</u>
US DEPARTMENT OF TREASURY				
Passed through State of Oregon Administrative Services				
Coronavirus Relief Fund	21.019	1082	<u>269,788</u>	
Total US Department of Treasury			<u>269,788</u>	
INSTITUTE OF MUSEUM AND LIBRARY SERVICES				
Passed through State Library of Oregon				
CARES Act Grant - LSTA Funds	45.310	LS-246555-OLS-20	<u>9,860</u>	
Total Institute of Museum and Library Services			<u>9,860</u>	
FEDERAL MEDICAID				
Passed through Oregon Health Authority				
Ground Emergency Medical Transportation	93.778	169254	<u>20,306</u>	
Total Federal Medicaid			<u>20,306</u>	
TOTAL FEDERAL EXPENDITURES			<u>\$ 1,090,250</u>	<u>\$ 117,861</u>

** Signifies major program

See auditor's report.

CITY OF LA GRANDE, OREGON
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
For the Fiscal Year Ended June 30, 2021

FINDINGS – FINANCIAL STATEMENT AUDIT (For The Fiscal Year Ended June 30, 2020)

Material Weakness

2020-001

Condition and criteria: There were several grants where the reimbursement request had not been prepared at the time of the audit fieldwork in October and there were additional grant receivables recorded during the audit process. There was also a large receivable related to the FEMA grant that had to be reversed since the fire truck was not received until after year end. These adjustments were material to the City's financial statements resulting in a material weakness. There were also difficulties in reconciling program costs related to the Safe Routes to Schools and Corona Virus Relief funds and management provided additional reconciling schedules, which resulted in adjustments. Grants overall are decentralized, but have improved some over the years.

Auditor's recommendation: We recommend setting up a standardized grant management policy for all departments along with a checklist of items to do and standard grant folders for at least the significant items. We also recommend that a thorough review be performed for all grants at the end of the fiscal year to assure in proper reporting and compliance.

Current status: Management has made several improvements to their grant accounting and reconciliation and has set up additional policies and checklists to help track the individual grants. The condition was substantially corrected during the year, but there were a few adjustments still required.

Significant Deficiencies

2020-002

Condition and criteria: Public works ordered a truck and chassis box but delivery was delayed several times and the equipment was not received until after year end. Checks were originally cut in July 2020 to pay for the truck and chassis and the only accompanying documentation provided to finance was a check request. We requested copies of the invoices, which were dated in September and October when the truck was actually received. An adjustment was required to reverse the amounts recorded in accounts payable since it was not a valid expense for the current fiscal year.

Auditor's recommendation: We recommend that invoices be reported in the proper period and that payment be made only with a proper invoice and other documentation after receipt of the items.

Current status: Management has made several improvements to their year-end processes and has put extra procedures in place for purchased of large items close to year end. The condition was corrected during the year.

2020-003

Condition and criteria: The City relies on the auditor to assist in drafting the financial statements. In addition, we verify the financial statements, including note disclosures, contain all of the elements to comply with generally accepted accounting principles. We do believe the City has staff with the ability to understand, review, and take responsibility for the financial statements as required to comply with independence standards outlined under both *Government Auditing Standards* and *AICPA 101-3*. However, our assistance in drafting the financial statements described above produces a significant deficiency in the City's internal control.

Auditor's recommendation: We do not recommend any change in the preparation of the financial statements, but the City Council should be aware of this control deficiency and stress the importance of thorough review of the financial statements prior to approval of the audit.

Management's response: As recommended above, the City of La Grande has not made any change in the method of preparation of the financial statements. The City does not feel it is cost effective to hire additional staff or an independent contractor to prepare the financial statements.

CITY OF LA GRANDE, OREGON
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Fiscal Year Ended June 30, 2021

SECTION I - SUMMARY OF AUDITOR'S RESULTS

Financial Statements

1. The auditor's report expresses an unmodified opinion on the basic financial statements of the City of La Grande.
2. No material weaknesses and three significant deficiencies in internal control over financial reporting were discovered by the audit of the basic financial statements of the City of La Grande.
3. No instances of noncompliance material to the financial statements of the City of La Grande, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.

Federal Awards

4. No material weaknesses in internal control over major federal programs were disclosed by the audit.
5. The auditor's report on compliance for the major federal award programs for the City of La Grande, expresses an unmodified opinion on all major federal programs.
6. Audit findings that are required to be reported in accordance with 2 CFR Section 200.516(a) are reported in this schedule.
7. The programs tested as major programs included:

Assistance to Firefighters Grant	CFDA # 97.044
----------------------------------	---------------
8. The threshold for distinguishing Types A and B programs was \$750,000.
9. The City of La Grande was not determined to be a low-risk auditee.

SECTION II – FINDINGS – FINANCIAL STATEMENT AUDIT

SIGNIFICANT DEFICIENCIES

2021-001

Condition and criteria: The City relies on the auditor to assist in drafting the financial statements. In addition, we verify the financial statements, including note disclosures, contain all of the elements to comply with generally accepted accounting principles. We do believe the City has staff with the ability to understand, review, and take responsibility for the financial statements as required to comply with independence standards outlined under both *Government Auditing*

Standards and AICPA 101-3. However, our assistance in drafting the financial statements described above produces a significant deficiency in the City's internal control.

Effect: Since the financial statements and related note disclosures are prepared by independent auditors there is no effect caused by this condition.

Cause: This is not an unusual condition, as most of the governmental agencies in the State of Oregon have their financial statements prepared by the auditor or other external consultants. Generally accepted accounting principles for governmental entities is complex and it is normally more efficient for both cost and time to have the auditor draft the financial statements.

Auditor's recommendation: We do not recommend any change in the preparation of the financial statements, but the City Council should be aware of this control deficiency and stress the importance of thorough review of the financial statements prior to approval of the audit.

Management's response: As recommended above, the City of La Grande has not made any change in the method of preparation of the financial statements. The City does not feel it is cost effective to hire additional staff or an independent contractor to prepare the financial statements.

2021-002

Condition and criteria: Management is required to provide a complete and accurate Schedule of Expenditures of Federal Awards (SEFA). There were several changes to the amounts reported and two additional programs added to the schedule.

Cause: This was the City's first Single Audit and first Schedule of Expenditures of Federal Awards (SEFA) that the City has prepared. The City has processes in place to identify the programs and costs for most of its activities, but there were a couple of programs that they were not aware needed to be reported. In addition, there were changes in allowable costs identified while performing the audit that caused changes in the amounts reported.

Auditor's recommendation: We recommend that management continue to refine their preparation of the schedule and that a secondary review be performed prior to finalizing.

Management's response: Management concurs with the cause and auditor's recommendations and will incorporate the current year changes and recommendations into future schedules.

2021-003

Condition and criteria: The City's controls over the fiscal year-end financial reporting process rely largely on manual entries to record activity on the modified accrual basis of accounting. There were journal entries required to correct year-end balances and properly report the activity in the City's financial statements related to intergovernmental grants.

Effect: Adjustments related to grants included entries to accrue additional CDBG grants receivables and the related payable to the sub-recipient; remove accounts receivable related to FEMA grants not awarded until after year end; and to remove income and expense related to grants received and returned to the grantor in the same year.

Cause: Year-end entries are done each year through a manual process, which is typical, but does increase the risk of error. In addition, there were delays in finalizing the funding for the

FEMA grants causing a portion of the grant awards to be approved in the next fiscal year and not be eligible for accrual.

Auditor's recommendation: Management has made several improvements to their grant accounting and reconciliation in the last couple of years. We recommend that they continue their efforts into the next fiscal year with a large amount of new grants expected. We also recommend that grant closeouts and finalizations be done as soon as possible to help reduce accrual related adjustments and other questions.

Management's response: Management agrees with the condition and the auditor's recommendation and will continue the efforts in this area. Management will also emphasize the need to perform grant closeouts and finalization as soon as possible across all departments.

SECTION III – FINDINGS AND QUESTIONED COSTS – MAJOR FEDERAL AWARD PROGRAMS AUDIT

None

